



AGENDA
CITY OF ORMOND BEACH, FLORIDA
CITY COMMISSION WORKSHOP
December 7, 2021
5:30 PM

Mayor Bill Partington

Zone 1 – Commissioner Dwight Selby

Zone 3 – Commissioner Susan Persis

Zone 2 – Commissioner Troy Kent

Zone 4 – Commissioner Rob Littleton

CITY COMMISSION CONFERENCE ROOM

22 S. Beach Street, Ormond Beach, FL 32174

Phone: 386-677-0311

Web: www.ormondbeach.org

1. CALL TO ORDER

2. DISCUSSIONS

A. City Commission Zone Redistricting, Process and Options

Staff Contact: *Steven Spraker, Planning Director (386-676-3341)*

3. ADJOURNMENT

Website Address – www.ormondbeach.org

NOTICE – Pursuant to Section 286.0105 of the Florida Statutes, if any person decides to appeal any decision made by the City Commission with respect to any matter considered at this public meeting, such person will need a record of the proceedings and for such purpose, such person may need to ensure that a verbatim record of the proceedings is made, including the testimony and evidence upon which the appeal is to be based.



For special accommodations, please notify the City Clerk's Office at least 72 hours in advance.
Phone: 386-677-0311



Help for the hearing impaired is available through the Assistive Listening System. Receivers can be obtained from the City Clerk's Office.

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CITY OF ORMOND BEACH

City Manager • 22 S. Beach Street • Ormond Beach • Florida • 32174 • (386) 676-3200 • Fax (386) 676-3384

CITY MANAGER MEMORANDUM

To: The Honorable Mayor Partington and City Commissioners

Through: Joyce A. Shanahan, City Manager

From: Steven Spraker, Planning Director

Date: December 7, 2021

Subject: City Commission Zone Redistricting, Process and Options

Commission Goal: Community Development - Other

Introduction

This is a workshop item to discuss the process and options for redistricting the City Commission zones based upon the recently released 2020 U.S. Census for Ormond Beach.

Background

Section 5.09(b)(3) of the Ormond Beach Code of Ordinances states, "The city commission shall review the boundaries of the various zones every ten (10) years, as soon as possible following the official certification of the decennial census to the State of Florida, and give consideration to any changes deemed necessary." Section 5.09(b)(5) of the Ormond Beach Code of Ordinances provides the specifications of the analysis of the City Commission zones. The specifications state, all zone boundary adjustments shall result in zones which are:

1. Contiguous;
2. Substantially compact;
3. Boundary lines following prominent geographic features, whether natural or manmade, that may include but shall not be limited to rivers, creeks, roads, and railroad lines, while avoiding to the maximum extent possible the division of residential subdivisions; and
4. Based on the principle of equal and effective representation as required by the United States Constitution.

In addition to the criteria in Section 5.09 of the Ormond Beach Code of Ordinances, population must follow Census blocks.

The redistricting process requires several formal actions with specified time intervals. Table 1 provides these dates.

Table 1 - Time Schedule for Reapportionment Process

Timeline	Action Item
December 7, 2021	Commission Workshop
Options: December 13, 2021 December 14, 2021 December 15, 2021 January 4, 2022	Additional Workshop Options if necessary - Date and time to be determined by the Commission.
January 18, 2022	Commission Meeting - Resolution of Intent - Adoption of Resolution of Intent to adopt reapportionment ordinance. Resolution must include boundary description of zones.
March 1, 2022	Commission Meeting - First Reading of Ordinance - 1 st reading of reapportionment ordinance at least 30 days after approval of Resolution of Intent.
Date	Action Item
March 15, 2022	Commission Meeting - Second Reading of Ordinance - City Commission adoption of a reapportionment ordinance on 2 nd reading.
March 16, 2022	Volusia County Supervisor of Elections notified of reapportioned zones to coordinate possible precinct changes for 2022 election.

Analysis of Options

In 2010, the City of Ormond Beach's population was 38,139. The 2020 Census has the City of Ormond Beach's population as 43,080. The difference in population is 4,941 people or 13% over ten years. The change in population is shown per City Commission zone in Table 2.

Table 2 - Population changes from 2010 to 2020

Zone	2010 Population	2020 Population	Population Difference	Percentage Change
1	9,557	11,004	1,447	15.14%
2	9,410	9,853	443	4.71%
3	9,596	11,406	1,810	18.86%
4	9,576	10,817	1,241	12.96%
ALL	38,139	43,080	4,941	12.96%

Each City Commission zone has increased in population with Zone 3 (increase of 1,810 people) and Zone 1 (increase of 1,447 people) increasing the most. Zone 3 had Chelsea Place, Phase 3 develop since the Census. Zone 1 has experienced the annexation of Plantation Oaks and the development of Deer Creek, River Oaks, and Pineland. Zone 1 has the most acreage, but there are several large vacant tracts such as Ormond Crossings and Plantation Oaks.

The goal of redistricting is to distribute the overall population evenly among the four (4) City Commission zones. **The target population for each City Commission district would be 10,770.** The Census redistricting standards published an accuracy target of five percent (5%) of the target population. Other standards, such as the Florida League of Cities, seek an accuracy target of three percent (3%). Staff's goal for an accuracy target is three percent (3%).

Table 3 - Target Population

Zone	2020 Population	Target Population	Population Difference	Percentage Change
1	11,004	10,770	(234)	-2.13%
2	9,853	10,770	917	9.31%
3	11,406	10,770	(636)	-5.58%
4	10,817	10,770	(47)	-0.43%
ALL	43,080	43,080	0	0.00%

A three percent (3%) deviation would allow a minimum of 10,467 individuals and a maximum of 11,093 individuals per City Commission zone.

The following options have been developed consistent with (1) the specifications of Section 5.09(b)(5) of the Ormond Beach Code of Ordinances, (2) with a maximum deviation of three percent (3%), and (3) following the Census blocks.

Option 1:

Option 1 seeks to take population from Zones 3 and 1 and provide to Zone 2. Zone 4 stays the same in this option. Key areas of change include:

1. Nova Road to Crooked Tree Trail from South Saint Andrews Drive to Main Trail, shifting of 823 people from Zone 3 to Zone 2;
2. West of Andrews Street, shifting of 106 people from Zone 1 to Zone 2; and
3. Allenwood Drive and North Beach Street, shifting of 70 people from Zone 1 to Zone 2.

The total population shift is 999 people with the highest deviation of 1.74%. This option has the least population shift. This option seeks minimal impacts to the adjustment of City Commission zones.

Option 2:

Option 2 would amend all four (4) City Commission zones. Key areas of change include:

1. South of West Granada Boulevard, between Williamson Boulevard and I-95, shifting of 742 people from Zone 3 to Zone 4;
2. Main Trail to West Granada Boulevard following Misner's Branch, shifting of 367 people from Zone 4 to Zone 3;
3. South of Hand Avenue, from South Yonge Street to South Center Street, shifting of 765 people from Zone 4 to Zone 2;
4. West of Andrews Street, shifting of 106 people from Zone 1 to Zone 2; and
5. Allenwood Drive and North Beach Street, shifting of 70 people from Zone 1 to Zone 2.

The total population shift is 2,050 people with the highest deviation of 0.54%. This option has the smallest deviation from the target population.

Option 3:

Option 3 would amend all four (4) City Commission zones. Key areas of change include:

1. South of West Granada Boulevard, between Williamson Boulevard and I-95, shifting of 742 people from Zone 3 to Zone 4;
2. Between Lakebridge Drive and Nova Road, shifting of 217 people from Zone 2 to Zone 3;
3. South of Hand Avenue, from South Yonge Street to South Center Street, shifting of 765 people from Zone 4 to Zone 2;
4. West of Andrews Street, shifting of 106 people from Zone 1 to Zone 2; and
5. Sanchez Avenue to Kimberly Drive/Alanwood Drive west of North Beach Street, shifting of 202 people from Zone 1 to Zone 2.

The total population shift is 2,032 people with the highest deviation of 3.04%. This option does not include any alterations to the Trails area and takes Zone 4 to I-95, south Granada Boulevard where it previously stopped at Williamson Boulevard.

Option 4:

Option 4 would amend all four (4) City Commission zones. Key areas of change include:

1. Between Airport Road and the Tomoka River from US 1 to I-95, shifting of 479 people from Zone 3 to Zone 1;
2. West of Andrews Street, shifting of 106 people from Zone 1 to Zone 2;
3. Sanchez Avenue to Domicilio Avenue from North Ridgewood Avenue to Lindenwood Circle west, shifting of 504 people from Zone 1 to Zone 2; and
4. South of Hand Avenue, from South Yonge Street to the railroad tracks, shifting of 19 people from Zone 4 to Zone 2.

The total population shift is 1,108 people with the highest deviation of 2.67%. This option has the second lowest population shift.

Option 5:

Option 5 would amend all four (4) City Commission zones. Key areas of change include:

1. Flagler County line to I-95/Leeway Trail from Airport Road to Railroad tracks, shifting of 1,238 people from Zone 1 to Zone 3;
2. South of West Granada Boulevard from Williamson Boulevard to the west city limits, shifting of 1,172 people from Zone 3 to Zone 4;
3. Between Airport Road and the Tomoka River from US 1 to I-95, shifting of 479 people from Zone 3 to Zone 1;
4. West Granada Boulevard/Tomoka Avenue to Division Street from South Orchard Street to South Old Kings Road, shifting of 784 people from Zone 4 to Zone 2;
5. South of Hand Avenue, from South Yonge Street to Hand Avenue, shifting of 357 people from Zone 4 to Zone 2; and
6. Sanchez Avenue to Cumberland Avenue from North Beach Street to Andrews

Street, shifting of 202 people from Zone 2 to Zone 1.

The total population shift is 4,232 people with the highest deviation of 3.00%. This option has the most population shifting. This option recognizes the future growth population of Zone 1 with the vacant areas of Ormond Crossings and Plantation Oaks. While Zone 1 is under the target population currently, the buildout of Plantation Oaks would allow the target population to be reached in a few years.

Option 6:

Option 6 would amend all four (4) City Commission zones. Key areas of change include:

1. Between Airport Road and the Tomoka River from US 1 to I-95, shifting of 479 people from Zone 3 to Zone 1;
2. Sanchez Avenue to Greenwood Avenue from Andrews Street to North Yonge Street, shifting of 182 people from Zone 2 to Zone 1;
3. Sanchez Avenue to Domicilio Avenue, west of North Beach Street to the state park boundary, shifting of 999 people from Zone 1 to Zone 2.

The total population shift is 1,661 people with the highest deviation of 1.46%.

Budget Impact

There is no budget impact as the result of this discussion item.

Citizen Impact

Amending City Commission districts can have impacts on the zone in which residents live within. The purpose of Section 5.09 of the Code of Ordinances is to provide a re-balancing of City Commission zones, based on population growth and shifts over ten (10) years under certain criteria. The options presented include the total population shift for City Commission consideration.

Recommendation

It is requested that the City Commission provide direction on the existing options and/or develop new options for redistricting the City Commission zones based upon the recently released 2020 U.S. Census for Ormond Beach. The schedule provided allows additional review that would be scheduled in December and/or early January 2022 for final direction.

Attachments:

- Current City Commission zones 2010 and 2020 population (PDF)
- Option 1, City Commission zone redistricting (PDF)
- Option 2, City Commission zone redistricting (PDF)
- Option 3, City Commission zone redistricting (PDF)

- Option 4, City Commission zone redistricting (PDF)
- Option 5, City Commission zone redistricting (PDF)
- Option 6, City Commission zone redistricting (PDF)

REVIEWED BY:


Kelly McGuire, Finance Director 11/24/2021


Claire Whitley, Assistant City Manager 11/30/2021

APPROVED BY:


Joyce A. Shanahan, City Manager 12/2/2021



ORMOND BEACH PROPOSED CITY COMMISSION ZONES with 2010/2020 POPULATIONS

MAYOR BILL PARTINGTON



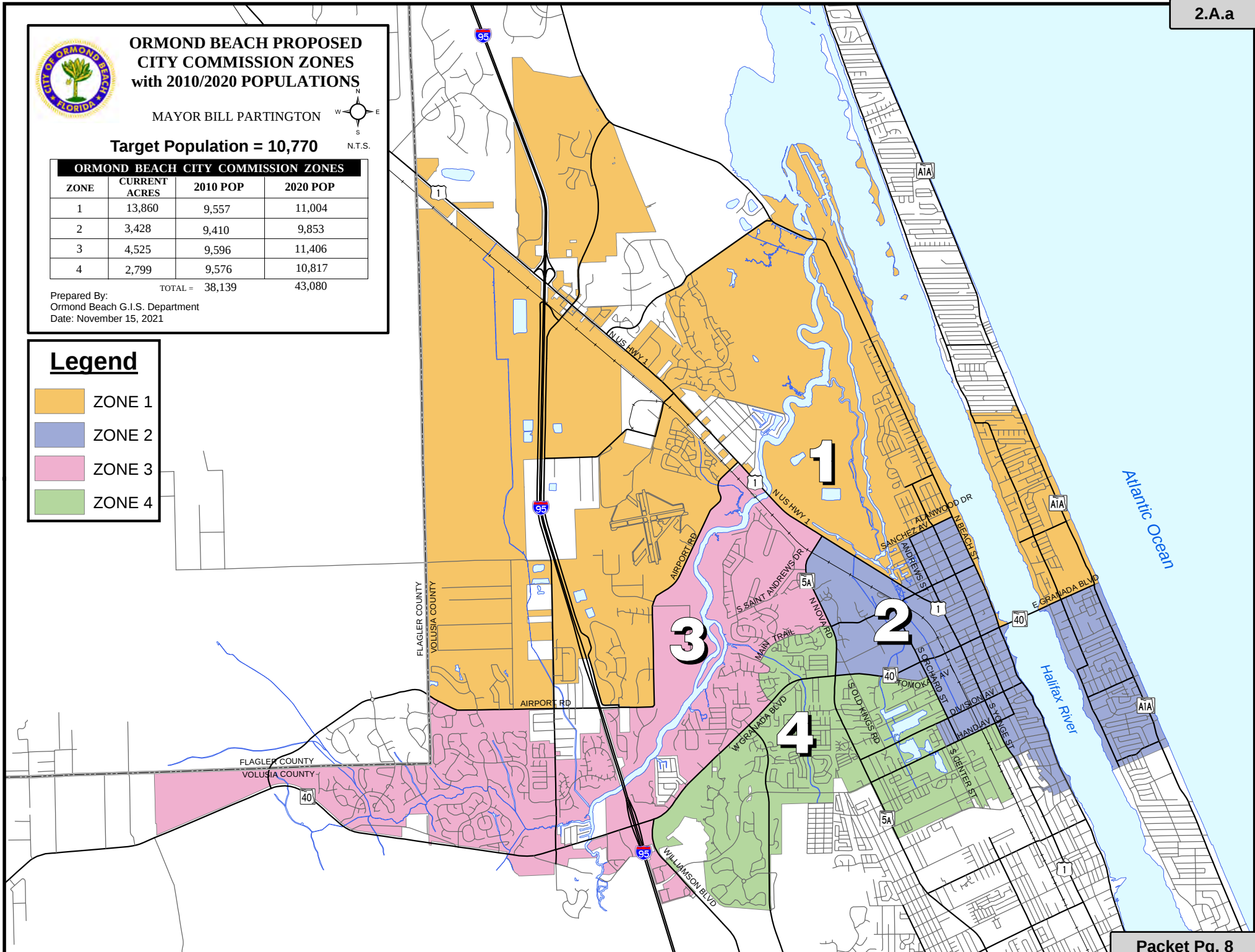
Target Population = 10,770

ORMOND BEACH CITY COMMISSION ZONES			
ZONE	CURRENT ACRES	2010 POP	2020 POP
1	13,860	9,557	11,004
2	3,428	9,410	9,853
3	4,525	9,596	11,406
4	2,799	9,576	10,817
TOTAL =		38,139	43,080

Prepared By:
Ormond Beach G.I.S. Department
Date: November 15, 2021

Legend

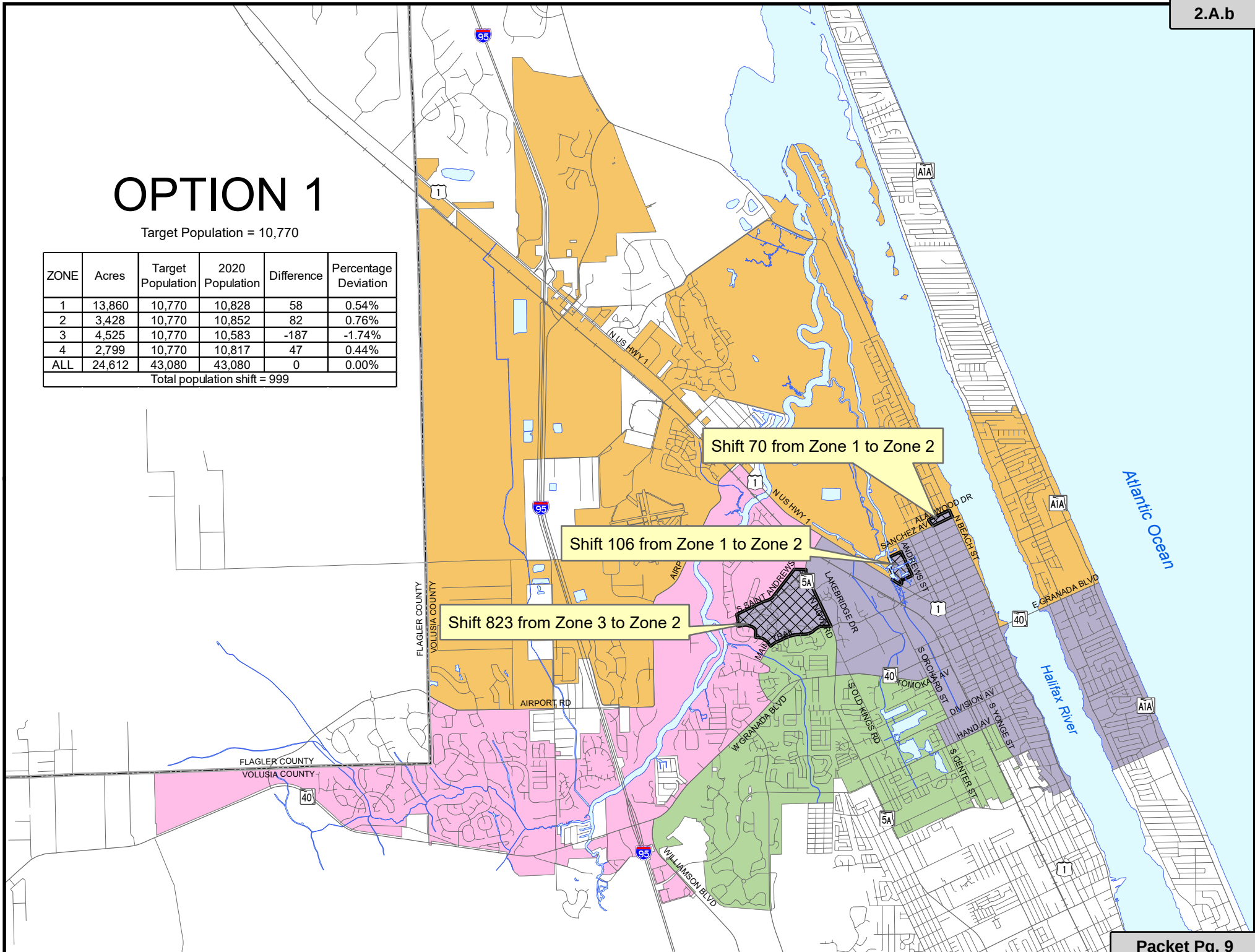
- ZONE 1
- ZONE 2
- ZONE 3
- ZONE 4



OPTION 1

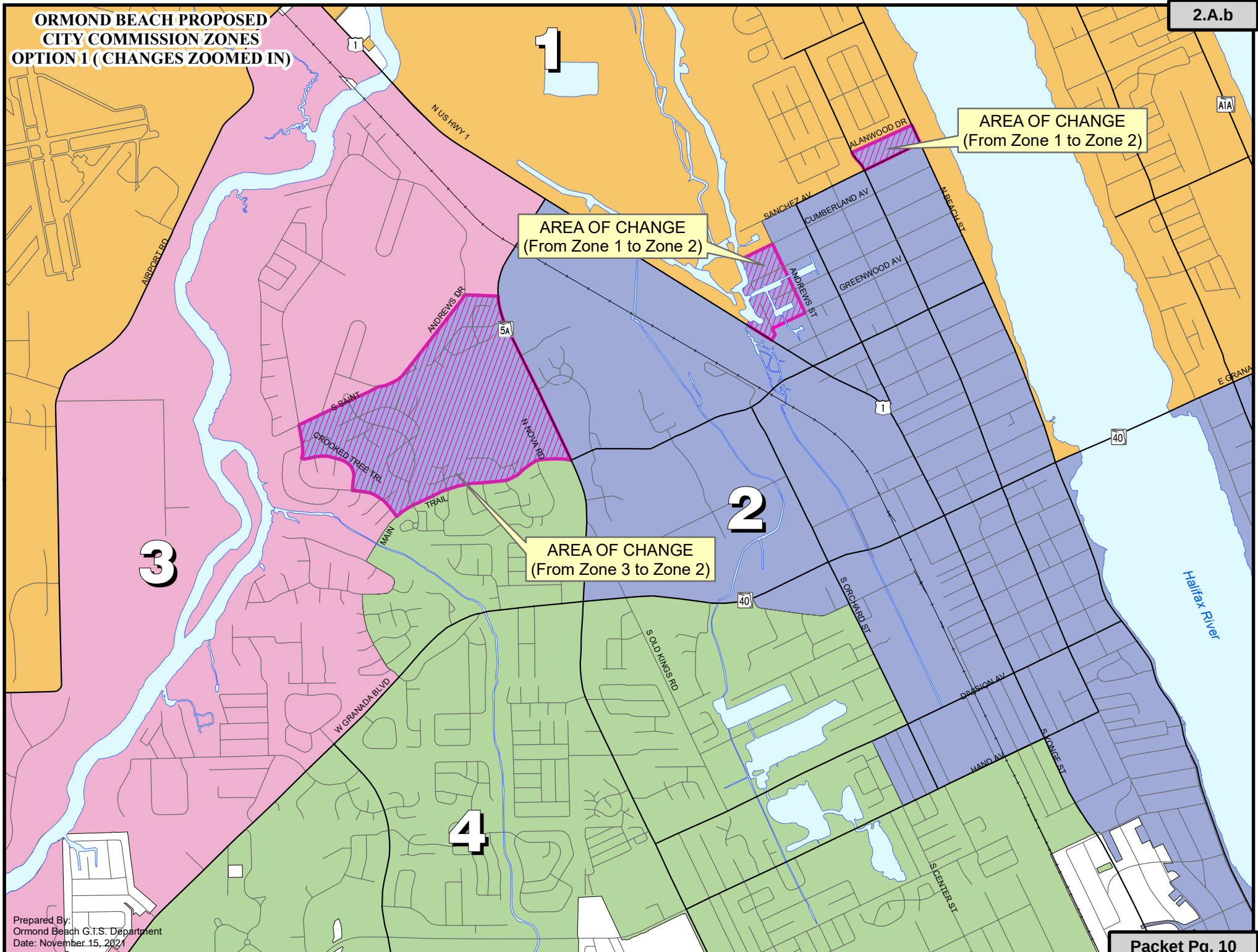
Target Population = 10,770

ZONE	Acres	Target Population	2020 Population	Difference	Percentage Deviation
1	13,860	10,770	10,828	58	0.54%
2	3,428	10,770	10,852	82	0.76%
3	4,525	10,770	10,583	-187	-1.74%
4	2,799	10,770	10,817	47	0.44%
ALL	24,612	43,080	43,080	0	0.00%
Total population shift = 999					



**ORMOND BEACH PROPOSED
CITY COMMISSION ZONES
OPTION 1 (CHANGES ZOOMED IN)**

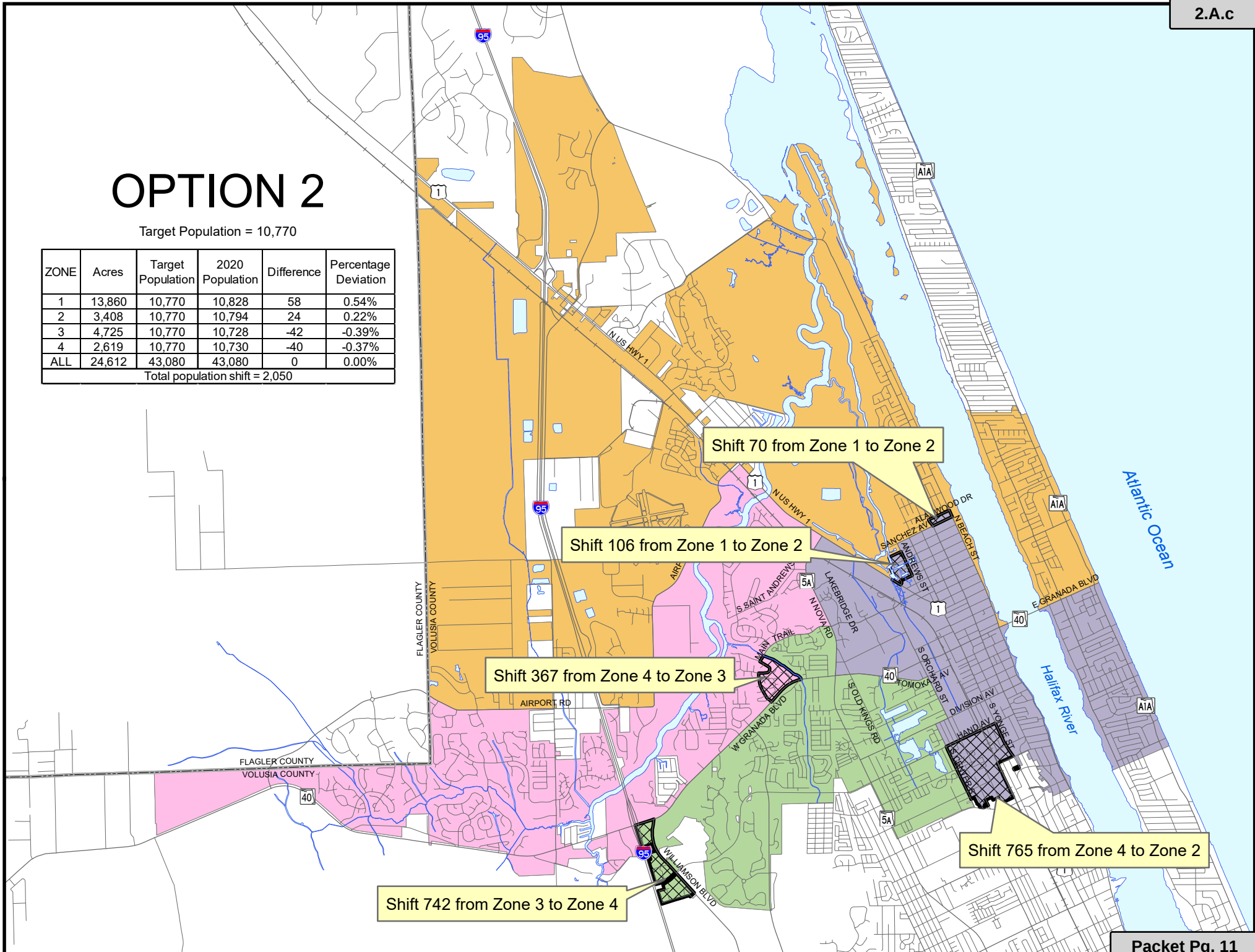
2.A.b



OPTION 2

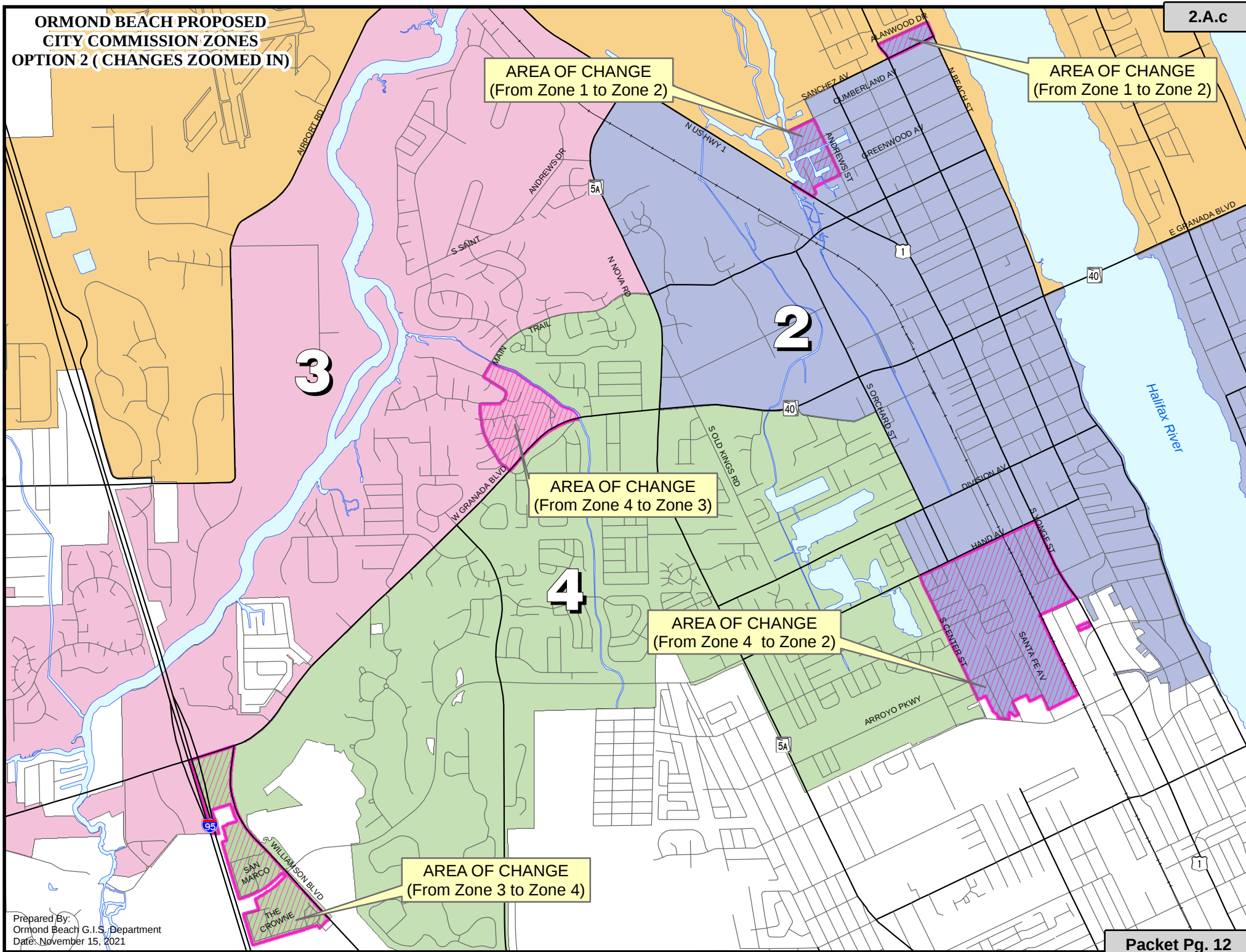
Target Population = 10,770

ZONE	Acres	Target Population	2020 Population	Difference	Percentage Deviation
1	13,860	10,770	10,828	58	0.54%
2	3,408	10,770	10,794	24	0.22%
3	4,725	10,770	10,728	-42	-0.39%
4	2,619	10,770	10,730	-40	-0.37%
ALL	24,612	43,080	43,080	0	0.00%
Total population shift = 2,050					



**ORMOND BEACH PROPOSED
CITY COMMISSION ZONES
OPTION 2 (CHANGES ZOOMED IN)**

2.A.c

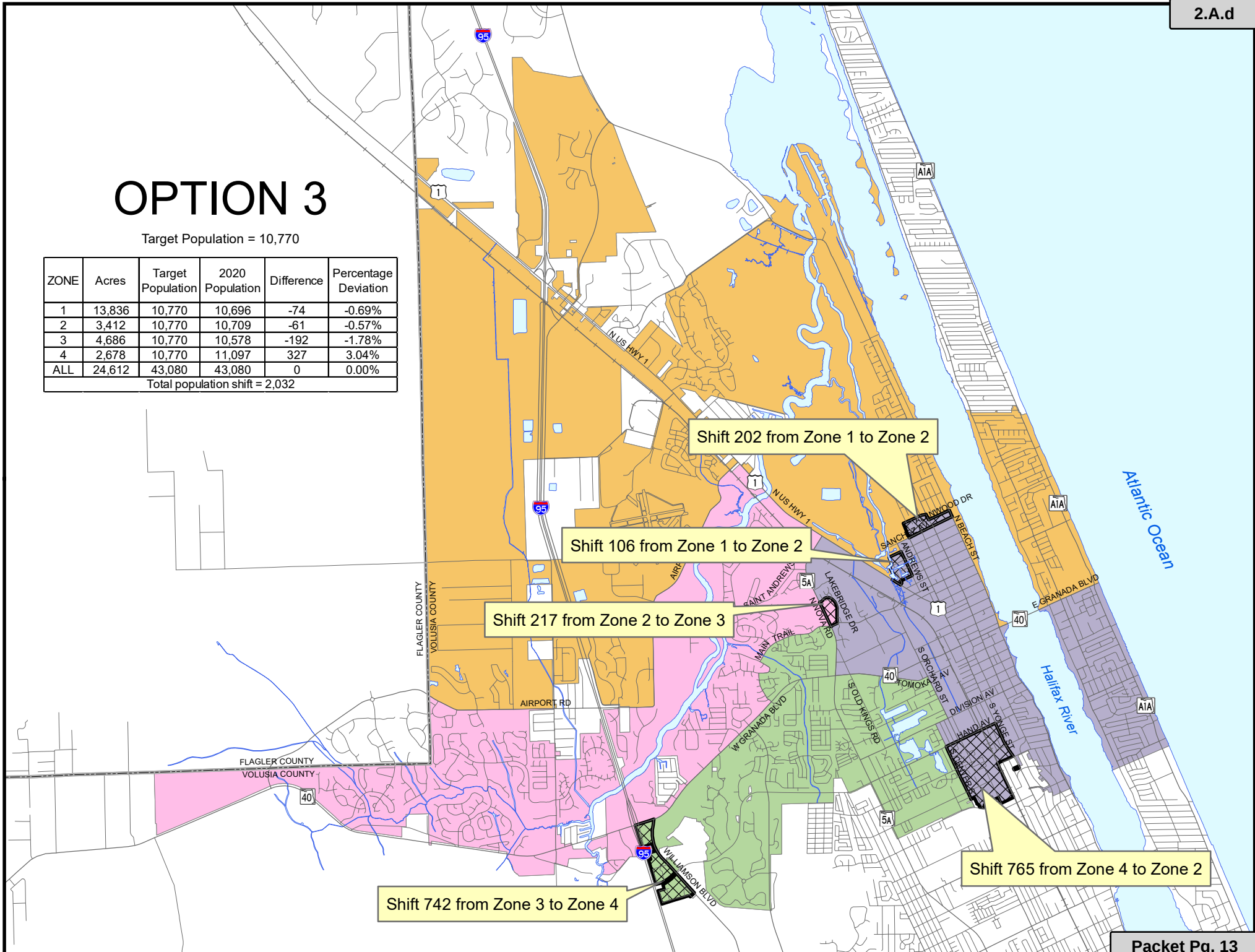


OPTION 3

Target Population = 10,770

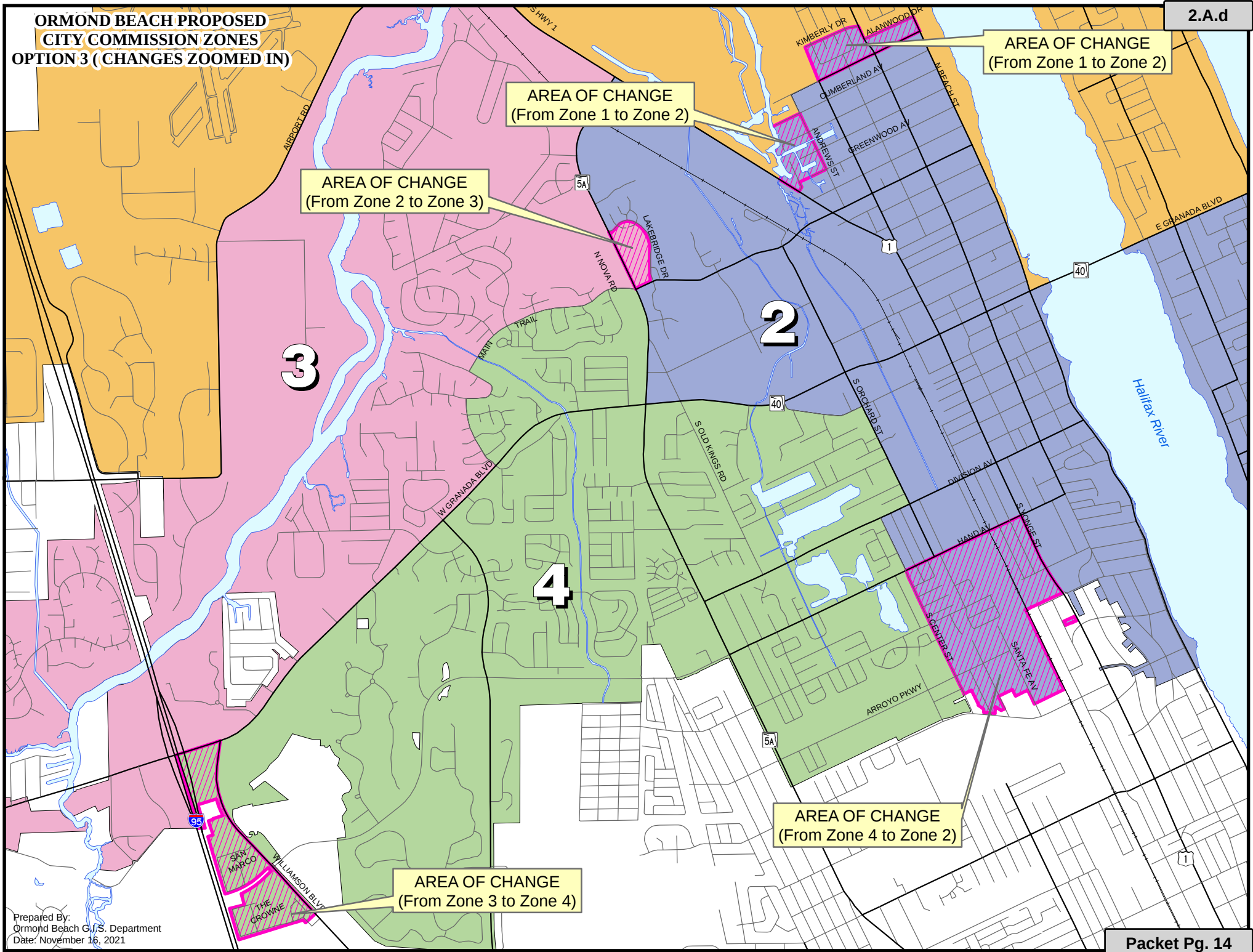
ZONE	Acres	Target Population	2020 Population	Difference	Percentage Deviation
1	13,836	10,770	10,696	-74	-0.69%
2	3,412	10,770	10,709	-61	-0.57%
3	4,686	10,770	10,578	-192	-1.78%
4	2,678	10,770	11,097	327	3.04%
ALL	24,612	43,080	43,080	0	0.00%

Total population shift = 2,032



**ORMOND BEACH PROPOSED
CITY COMMISSION ZONES
OPTION 3 (CHANGES ZOOMED IN)**

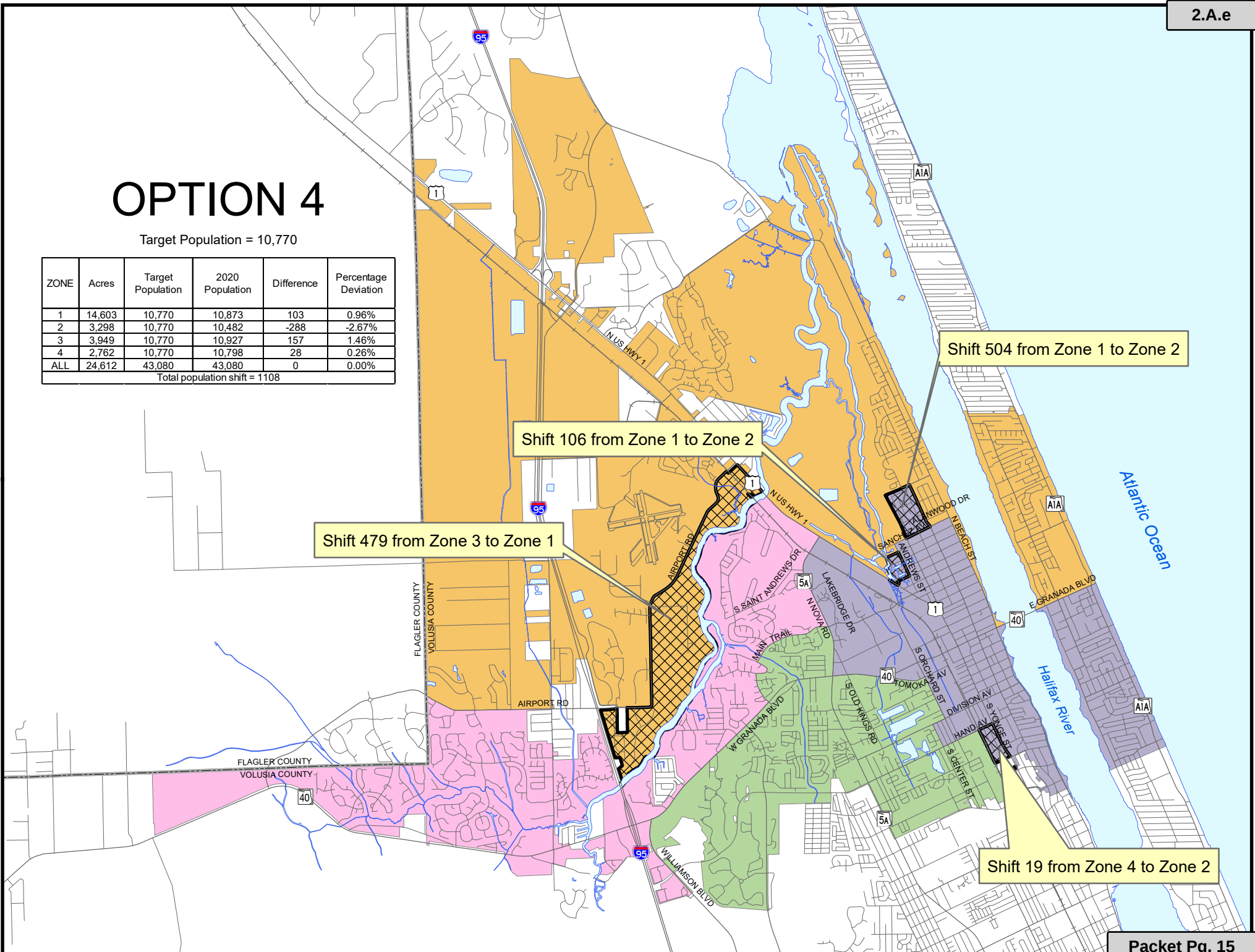
2.A.d



OPTION 4

Target Population = 10,770

ZONE	Acres	Target Population	2020 Population	Difference	Percentage Deviation
1	14,603	10,770	10,873	103	0.96%
2	3,298	10,770	10,482	-288	-2.67%
3	3,949	10,770	10,927	157	1.46%
4	2,762	10,770	10,798	28	0.26%
ALL	24,612	43,080	43,080	0	0.00%
Total population shift = 1108					



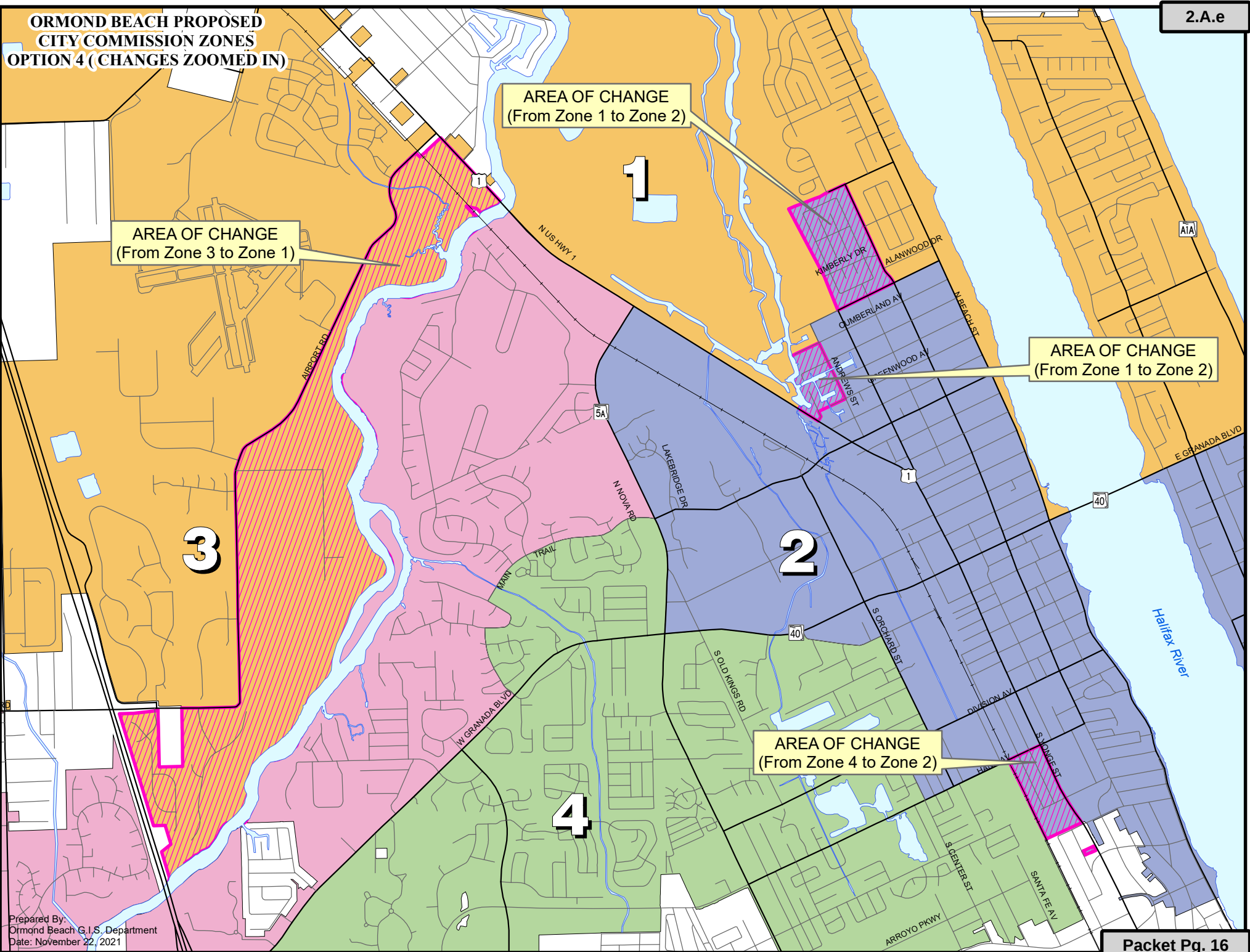
**ORMOND BEACH PROPOSED
CITY COMMISSION ZONES
OPTION 4 (CHANGES ZOOMED IN)**

AREA OF CHANGE
(From Zone 3 to Zone 1)

AREA OF CHANGE
(From Zone 1 to Zone 2)

AREA OF CHANGE
(From Zone 1 to Zone 2)

AREA OF CHANGE
(From Zone 4 to Zone 2)



OPTION 5

Target Population = 10,770

ZONE	Acres	Target Population	2020 Population	Difference	Percentage Deviation
1	11,652	10,770	10,447	-323	-3.00%
2	3,501	10,770	10,792	22	0.20%
3	6,766	10,770	10,993	223	2.07%
4	2,693	10,770	10,848	78	0.72%
ALL	24,612	43,080	43,080	0	0.00%

Total population shift = 4232

Shift 1238 from Zone 1 to Zone 3

Shift 479 from Zone 3 to Zone 1

Shift 202 from Zone 2 to Zone 1

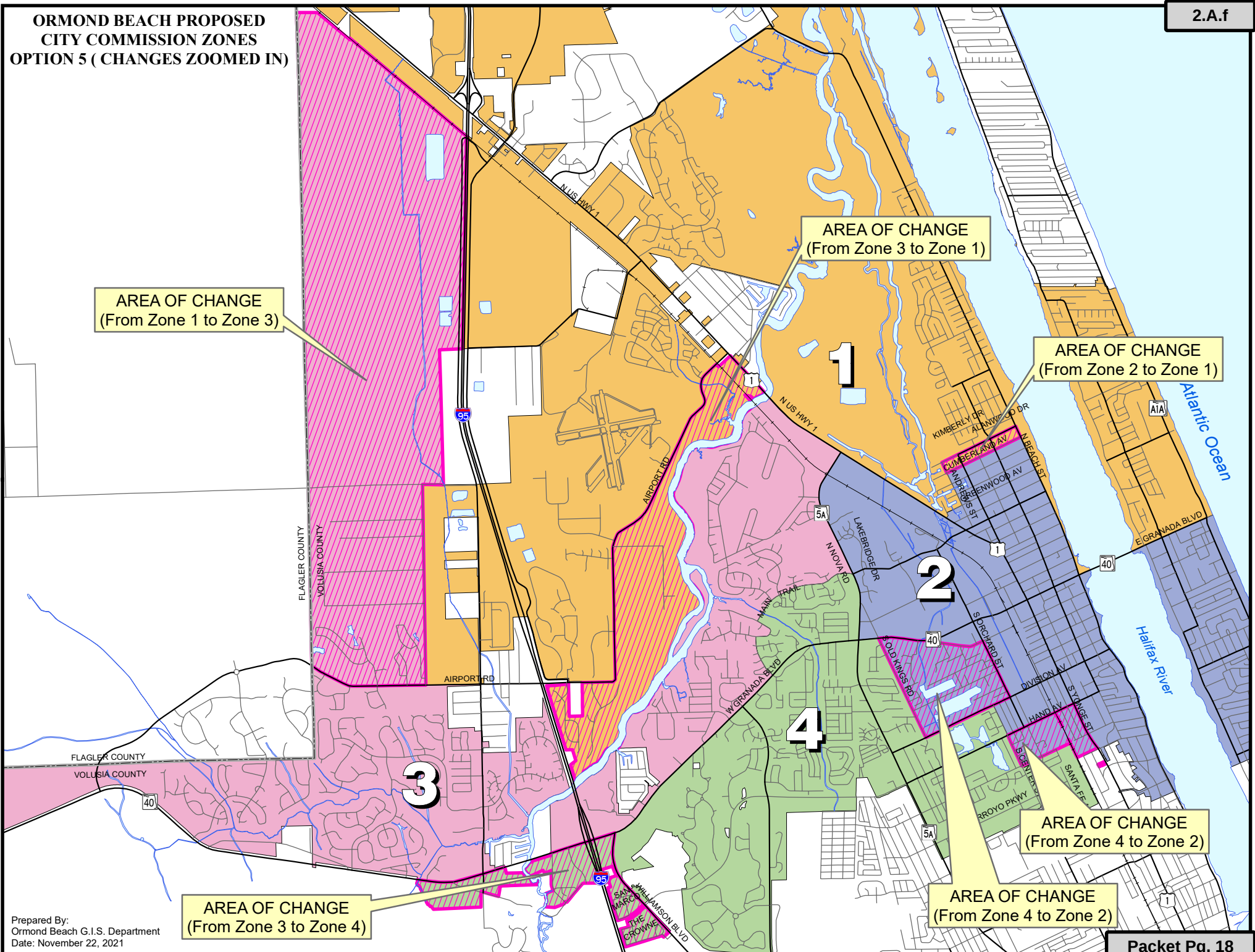
Shift 357 from Zone 4 to Zone 2

Shift 784 from Zone 4 to Zone 2

Shift 1172 from Zone 3 to Zone 4

**ORMOND BEACH PROPOSED
CITY COMMISSION ZONES
OPTION 5 (CHANGES ZOOMED IN)**

2.A.f

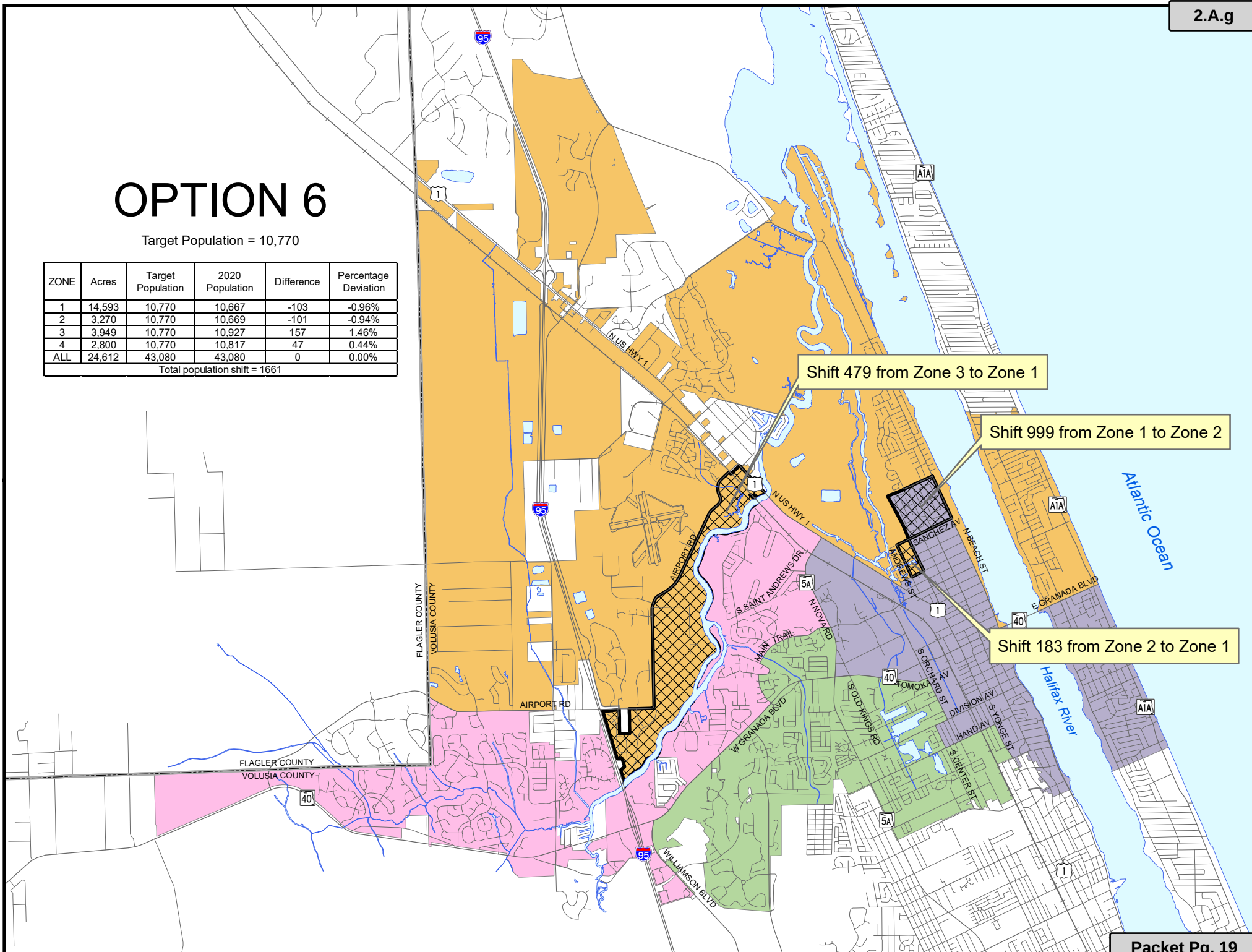


OPTION 6

Target Population = 10,770

ZONE	Acres	Target Population	2020 Population	Difference	Percentage Deviation
1	14,593	10,770	10,667	-103	-0.96%
2	3,270	10,770	10,669	-101	-0.94%
3	3,949	10,770	10,927	157	1.46%
4	2,800	10,770	10,817	47	0.44%
ALL	24,612	43,080	43,080	0	0.00%

Total population shift = 1661



**ORMOND BEACH PROPOSED
CITY COMMISSION ZONES
OPTION 6 (CHANGES ZOOMED IN)**

2.A.g

