City of Ormond Beach

City Commission Meeting

City Hall Commission Chambers

22 South Beach St., Ormond Beach FL 32174

April 21, 2026, 7:00 PM

Jason Leslie, Mayor
Lori Tolland, Zone 1
Travis Sargent, Zone 2
Kristin Deaton, Zone 3
Harold Briley, Zone 4

Minutes

1. CALL TO ORDER

Mayor Leslie called the meeting to order at 07:00 PM.

Present: Mayor Jason Leslie, Commissioners Lori Tolland, Travis Sargent, Kristin Deaton, and Harold Briley, City Manager Joyce Shanahan, City Attorney Randy Hayes, Assistant City Manager Shawn Finley, and City Clerk Susan Dauderis.

2. INVOCATION

Reverend Larry Temple, Life Community Church, provided the invocation.

3. PLEDGE OF ALLEGIANCE

Mayor Leslie led the Pledge of Allegiance.

4. PRESENTATIONS AND PROCLAMATIONS

A. Lieutenant Michael Garner

Mayor Leslie presented a proclamation to Lieutenant Garner for his graduation from session 297 of the Federal Bureau of Investigation National Academy.

B. Fair Housing Month

Mayor Leslie presented a proclamation to the Daytona Beach Realtors Association celebrating Fair Housing Month.

C. National Crime Victims’ Rights Week & Sexual Assault Awareness Month

Mayor Leslie presented a proclamation to Ormond Beach Victims' Advocate Courtney Fraine honoring National Crime Victims' Rights Week and Sexual Assault Awareness Month.

5. AUDIENCE REMARKS - REGARDING ITEMS NOT ON THE AGENDA & ON THE CONSENT AGENDA

Mr. Alan Burton, 915 Ocean Shore Boulevard, disclosed he was filed to run for Zone 1 City Commissioner. He expressed appreciation for Parks and Recreation Director Robert Carolin, Commissioner Tolland, and Mr. Doug Thomas for their work within the Parks and Recreation department and advisory board. He highlighted Mr. Thomas' awards, community involvement, and community contributions. He provided the City Clerk with a copy of his comments.

Ms. Coleen McMahon, 45 Carrolwood Circle, voiced concerns regarding jurisdiction and community welfare within The Falls subdivision. She reviewed the issues within the neighborhood and entities she spoke with. She stated she was running for Zone 1 City Commissioner, noting the neighborhood was in Zone 4.

Commissioner Sargent inquired about jurisdiction of Ms. McMahon's concerns; whereby, Mr. Randy Hayes, City Attorney, stated the Deputy City Attorney was looking into the matter.

Ms. Joyce Shanahan, City Manager, explained when the neighborhood was constructed it was to the standards at the time, noting she previously shared her correspondence from Ms. McMahon with the Commissioners.

Mr. Wayne Stoner, 170 North Yonge Street, voiced concerns regarding electronic bicycles (e-bikes) and similar modes of motorized transportation. He stated many did not follow road rules, noting the need for regulation of e-bikes and similar items.

Mayor Leslie inquired where the city was with e-bikes; whereby, Ms. Shanahan stated the Commission directed staff to research the item, noting staff was still researching.

Mr. Arthur Armstrong, 77 Emerald Lakes, expressed concerns regarding The Falls neighborhood and potential criminal activity.

Ms. Marsha Blew, 12 Honey Bear Path, discussed the zoning and land use of the former Riverbend Golf Course. She provided details on public record requests she made and requested a Request for Proposal be issued to determine vendor interest.

Mayor Leslie inquired if there was a Comprehensive Plan pending for the airport for the Federal Aviation Administration (FAA) approval; whereby, Mr. Brian Rademacher, Economic Development Director, explained due to airport grants the FAA wanted the city to maintain the zoning. Mayor Leslie clarified FAA wanted the city to give priority to aeronautical uses.

6. APPROVAL OF MINUTES

Mayor Leslie advised the minutes from the March 24, 2026, City Commission meeting and March 31, 2026, Special City Commission meeting were sent to the Commission for review and posted on the city’s website for public viewing. He asked if there were any corrections, additions, or omissions. He stated, hearing no corrections, the minutes would stand approved as presented.

A. Minutes from City Commission meeting - March 24, 2026

Commissioner Briley moved, seconded by Commissioner Sargent, for approval of the March 24, 2026, City Commission meeting minutes.

Motion passed by voice vote.

B. Minutes from Special City Commission meeting - March 31, 2026

Commissioner Briley moved, seconded by Commissioner Deaton, for approval of the March 31, 2026, City Commission Special Meeting minutes.

Motion passed by voice vote.

7. COMMUNITY REDEVELOPMENT AGENCY

Mayor Leslie advised the following item was a Community Redevelopment item. He explained the City Commission served as the Community Redevelopment Agency (CRA) of the city and must review the item and make a recommendation as the CRA.

Mayor Leslie recessed the City Commission meeting, called the CRA meeting to order, and opened the public hearings at 7:30 PM.

City Clerk Susan C. Dauderis read by title only:

A. Crossings Boulevard - Segment 1 Reimbursement and Construction Agreement

RESOLUTION NO. 2026-52: A RESOLUTION OF THE CITY COMMISSION OF THE CITY OF ORMOND BEACH, VOLUSIA COUNTY, FLORIDA, ALSO ACTING AS THE NORTH MAINLAND/ORMOND CROSSINGS COMMUNITY REDEVELOPMENT AGENCY AUTHORIZING THE EXECUTION OF A REIMBURSEMENT AND CONSTRUCTION AGREEMENT BETWEEN THE CITY OF ORMOND BEACH, ORMOND CROSSINGS WEST, LLC AND NORTH MAINLAND/ORMOND CROSSINGS COMMUNITY REDEVELOPMENT AGENCY REGARDING CONSTRUCTION OF SEGMENT 1 OF CROSSINGS BOULEVARD; AND SETTING FORTH AN EFFECTIVE DATE. **(SEE ITEM 8A)**

Mr. Rademacher explained the history and scope of the project for Segment 1 of the Ormond Crossings roadway and reviewed the CRA funding mechanisms.

Commissioner Tolland inquired if it was common practice for the development of an area; whereby, Mr. Rademacher stated it was common practice to allow the developer to construct the roadway.

Commissioner Tolland moved, seconded by Commissioner Sargent, for recommendation of Resolution No. 2026-52, as read by title only.

Motion passed by voice vote.

Mayor Leslie closed the public hearings and reconvened the City Commission meeting at 7:35 PM.

8. CONSENT AGENDA

Mayor Leslie advised the actions proposed for the items on the Consent Agenda were so stated on the agenda. He asked if any member of the Commission had questions or wished to discuss any items separately.

Commissioner Deaton requested Items 8E and 8F be pulled from the Consent Agenda.

Commissioner Sargent moved, seconded by Commissioner Tolland, for approval of the Consent Agenda, absent Items 8E and 8F.

Call Vote:	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
Carried.	Mayor Leslie	Yes

A. Crossings Boulevard - Segment 1 Reimbursement and Construction Agreement

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B. City Commission Regular Meeting Calendar Update

RESOLUTION NO. 2026-51: A RESOLUTION AMENDING THE CITY COMMISSION MEETING SCHEDULE FOR THE MONTH OF JUNE 2026; PROVIDING AN EXCEPTION THERETO; AND SETTING FORTH AN EFFECTIVE DATE.

C. FDOT Project ID 419772 Execution of City Utility Interests - Reconstruct Interchange at SR 9 (I-95) and SR 5 (N US-1)

RESOLUTION NO. 2026-53: A RESOLUTION AUTHORIZING THE EXECUTION OF A SUBORDINATION OF CITY ULILITY INTERESTS AGREEMENT IN FAVOR OF FLORIDA DEPARTMENT OF TRANSPORTATION FOR PROPERTY LOCATED AT LOTS 1 AND 2 OF DESTINATION DAYTONA SUBDIVISION; AND SETTING FORTH AN EFFECTIVE DATE.

D. Emergency Procurement - Utility Adjustments Concerning Williamson Boulevard Widening

RESOLUTION NO. 2026-54: A RESOLUTION RATIFYING AND AFFIRMING AN EMERGENCY EXPENDITURE IN CONNECTION WITH A JOINT PROJECT AGREEMENT WITH THE COUNTY OF VOLUSIA REGARDING UTILITY RELOCATION ALONG WILLIAMSON BOULEVARD; AND SETTING FORTH AN EFFECTIVE DATE.

G. **Disposition Item:** Auto Renewal - Yellowstone Landscape Agreements: Athletic Field And Grounds Maintenance Services

H. **Disposition Item:** Renewal Of Volusia County Cooperation Agreement, Fiscal Years 2027-2029

I. **Disposition Item:** 2026 Floodplain Management Annual Progress Report

J. **Disposition Item:** City Manager's Monthly Report, April 2026

City Clerk Susan C. Dauderis read by legal title only:

E. Yellowstone CPI Rate Adjustment, Athletic Fields

RESOLUTION NO. 2026-55: A RESOLUTION AUTHORIZING A COST OF LIVING INCREASE BASED ON THE CONSUMER PRICE INDEX PURSUANT TO THE AMENDMENT AND RESTATEMENT OF AGREEMENT FOR FIELD MAINTENANCE SERVICES BETWEEN THE CITY OF ORMOND BEACH AND AUSTIN OUTDOOR, LLC D/B/A YELLOWSTONE LANDSCAPE, INC.; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Deaton moved, seconded by Commissioner Tolland, for approval of Resolution No. 2026-55, as read by title only.

Commissioner Deaton inquired how the Consumer Price Index (CPI) adjusted compared to the one approved in February; whereby, Mr. Robert Carolin, Parks and Recreation Director, explained the item was to help consolidate all vendor agreement renewals and CPI adjustments for future Commission agenda items.

Commissioner Sargent reviewed the scope of work and prices within the contract. He requested staff look at the Oak Forest subdivision area medians, noting there were resident complaints.

Call Vote:	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by legal title only:

F. Yellowstone CPI Adjustment, Grounds Maintenance

RESOLUTION NO. 2026-56: A RESOLUTION AUTHORIZING A COST OF LIVING INCREASE BASED ON THE CONSUMER PRICE INDEX PURSUANT TO THE AMENDMENT AND RESTATEMENT OF AGREEMENT FOR GROUNDS MAINTENANCE SERVICES BETWEEN THE CITY OF ORMOND BEACH AND AUSTIN OUTDOOR, LLC D/B/A YELLOWSTONE LANDSCAPE, INC.; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Sargent moved, seconded by Commissioner Deaton, for approval of Resolution No. 2026-56, as read by title only.

Call Vote:	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	No
Carried.	Mayor Leslie	Yes

<u>Commission Comments on the Consent Agenda</u>
Commissioner Sargent reviewed the need for the CPI adjustments on items 8E and 8F.

He noted all large contracts do not need to be bid out, however should be reviewed annually by the Commission.

9. PUBLIC HEARINGS

Mayor Leslie opened the Public Hearings.

City Clerk Susan C. Dauderis read by legal title only:

A. Ormond Crossings Central, Establishment of a Community Development District (CDD)

ORDINANCE NO. 2026-06: AN ORDINANCE GRANTING THE PETITION OF ORMOND CROSSING CENTRAL, LLC, FOR ESTABLISHMENT OF A COMMUNITY DEVELOPMENT DISTRICT PURSUANT TO CHAPTER 190, FLORIDA STATUTES; CREATING AND ESTABLISHING THE ORMOND CROSSINGS CENTRAL COMMUNITY DEVELOPMENT DISTRICT; PROVIDING FOR NAME, POWERS, AND DUTIES; PROVIDING DESCRIPTION AND BOUNDARIES; PROVIDING INITIAL MEMBERS OF BOARD OF SUPERVISORS; PROVIDING SEVERABILITY; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Sargent moved, seconded by Commissioner Tolland, for approval of Ordinance No. 2026-06, on first reading, as read by title only.

Mr. Steven Spraker, Planning Director, reviewed Items 9A and 9B regarding the Ormond Crossings Community Development Districts (CDD). He discussed the history and provided an update on the Ormond Crossings development. He reviewed the CDD, noting it was consistent with state statutes.

Mr. Jonathan Johnson, applicant representative, reviewed the history of the CDDs for Ormond Crossings and stated he would appreciate the Commission's support of the items.

Ms. Jennifer Bright, PO Box 62, expressed concerns regarding Ormond Crossings, specifically the development, increased traffic, reduced quality of life, infrastructure costs, and environmental impacts.

Commissioner Deaton clarified the vote was for the CDD, not the development; whereby, Mr. Spraker stated that was correct.

Commissioner Tolland inquired when the Ormond Crossings development was approved; whereby, Mr. Spraker stated the property was annexed in 2004, and the development agreement was approved in 2010.

Commissioner Sargent inquired if there was a legal basis to deny the requests; whereby, Mr. Spraker stated not during the Site Plan Review Committee's review.

Call Vote:	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by legal title only:

B. Ormond Crossings East, Establishment of a Community Development District (CDD)

ORDINANCE NO. 2026-07: AN ORDINANCE GRANTING THE PETITION OF ORMOND CROSSING EAST, LLC, FOR ESTABLISHMENT OF A COMMUNITY DEVELOPMENT DISTRICT PURSUANT TO CHAPTER 190, FLORIDA STATUTES; CREATING AND ESTABLISHING THE ORMOND CROSSINGS EAST COMMUNITY DEVELOPMENT DISTRICT; PROVIDING FOR NAME, POWERS, AND DUTIES; PROVIDING DESCRIPTION AND BOUNDARIES; PROVIDING INITIAL MEMBERS OF BOARD OF SUPERVISORS; PROVIDING SEVERABILITY; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Sargent moved, seconded by Commissioner Tolland, for approval of Ordinance No. 2026-07, on first reading, as read by title only.

Ms. Bright voiced further concerns of economic impact, governance concerns, and community identity.

Call Vote:	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
Carried.	Mayor Leslie	Yes

Mayor Leslie closed the Public Hearings.

10. SECOND READING OF ORDINANCES

City Clerk Susan C. Dauderis read by legal title only:

A. Ordinance Calling 2026 Regular City Election

ORDINANCE NO. 2026-5: AN ORDINANCE REGARDING THE OFFICE OF MAYOR AND CITY COMMISSIONERS FOR ZONES 1 THROUGH 4 BY PROVIDING FOR AND CALLING A PRIMARY MUNICIPAL ELECTION OF THE REGISTERED ELECTORS OF THE CITY OF ORMOND BEACH TO BE HELD ON AUGUST 18, 2026; PROVIDING FOR AND CALLING A REGULAR MUNICIPAL ELECTION OF THE REGISTERED ELECTORS RESIDING IN THE CITY OF ORMOND BEACH TO BE HELD ON NOVEMBER 3, 2026; PROVIDING FOR QUALIFYING AND ELECTION PROCEDURES; ESTABLISHING A DATE FOR TAKING OFFICE; AUTHORIZING THE EXECUTION OF A MEMORANDUM OF UNDERSTANDING FOR SERVICES AND MATERIALS WITH THE COUNTY OF VOLUSIA; PROVIDING FOR SEVERABILITY; AND SETTING FORTH AN EFFECTIVE DATE. **(SECOND READING)**

Commissioner Deaton moved, seconded by Commissioner Sargent, for approval of Ordinance No. 2026-05, on second reading, as read by title only.

Ms. Susan Dauderis, City Clerk, reviewed the purpose of the item.

Call Vote:	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes

Carried.	Mayor Leslie	Yes

11. REPORTS, SUGGESTIONS, REQUESTS

Events, Updates, Requests, and Congratulations

Ms. Joyce Shanahan, City Manager, provided details on upcoming meetings and city events.

Commissioner Tolland, Commissioner Sargent, Commissioner Deaton, Commissioner Briley, and Mayor Leslie congratulated Lieutenant Garner on his graduation and thanked his family for their support.

Commissioner Tolland thanked Ms. Fraine for the support of victims during hard times and discussed events she attended.

Commissioner Tolland, Commissioner Deaton, and Commissioner Briley discussed the upcoming Founder's Day event.

Commissioner Deaton reviewed events she attended and requested a plaque at the base of the Granada Bridge honoring the gentleman whose company built the bridge as there were no benches in the area available for his family to purchase to honor him.

Commissioner Tolland suggested a bench at the proposed linear park along North Beach Street, noting that would be in the future and would alternatively support a plaque at the base of the bridge.

Commissioner Briley inquired if there was an update from the Florida Department of Transportation (FDOT) regarding the intersection of Granada Boulevard and Halifax Drive; whereby, Mr. Finley stated there was no update, noting he would reach out to FDOT.

Mayor Leslie congratulated Former Police Captain DW Smith on his retirement, provided an update on the First Step Homeless Shelter, and reviewed events he attended.

Hand Avenue

Commissioner Tolland requested the Commission send a letter to Volusia County and the FDOT asking about revising the Hand Avenue roadway construction project.

Commissioner Sargent inquired if the city's transportation consultant could be included; whereby, Mr. Spraker clarified it was a Volusia County project and there was no FDOT involvement.

Commissioner Tolland reviewed the safety concerns; whereby, Mr. Finley stated he would speak with county staff.

The entire Commission agreed to send a letter and it not having to come back to the City Commission for approval.

Yoon Way

Commissioner Deaton requested, on behalf of the Yoon family, to change the name of Yoon Way due to proposed developments with a similar name in which they have no involvement, as the family was receiving backlash. She stated there was no address associated with Yoon Way.

Mayor Leslie inquired if Yoon Way was a public or private street; whereby, Commissioner Deaton stated she believed it was a public street.

Mr. Finley reviewed the process on how to change the name of a street, noting staff would bring street name options to a future meeting.

12. ADJOURNMENT

Mayor Leslie adjourned the meeting at 8:20 PM.

APPROVED: May 5, 2026

BY: ________________________________
Jason Leslie, Mayor

ATTEST:

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Susan Carroll Dauderis,
City Clerk