



City of Ormond Beach

City Commission Meeting

City Hall Commission Chambers

22 South Beach St., Ormond Beach FL 32174

April 7, 2026, 7:00 PM

*Jason Leslie, Mayor
Lori Tolland, Zone 1
Travis Sargent, Zone 2
Kristin Deaton, Zone 3
Harold Briley, Zone 4*

Minutes

1. CALL TO ORDER

Mayor Leslie called the meeting to order at 07:01 PM.

Present: Mayor Jason Leslie, Commissioners Lori Tolland, Travis Sargent, Kristin Deaton, and Harold Briley, City Manager Joyce Shanahan, Assistant City Attorney Ann-Margret Emery, Assistant City Managers Claire Whitley and Shawn Finley, and City Clerk Susan Dauderis.

2. INVOCATION

Father Justin Vakko, Prince of Peace Catholic Church, provided the invocation.

3. PLEDGE OF ALLEGIANCE

Mayor Leslie led the Pledge of Allegiance.

4. PRESENTATIONS AND PROCLAMATIONS

A. Ormond Beach Historical Society 50th Anniversary

Mayor Leslie presented a proclamation to the Ormond Beach Historical Society celebrating their 50-year anniversary.

5. AUDIENCE REMARKS - REGARDING ITEMS NOT ON THE AGENDA & ON THE CONSENT AGENDA

Ms. Stephanie Mason-Teague, 78 East Granada Boulevard, stated she was the director of the Ormond Memorial Art Museum and Gardens and provided a handout regarding the statistics and past events of the museum. She invited the Commission to the Art in the Garden event. She reviewed upcoming projects for the museum.

Ms. Jennifer Bright, PO Box 62, expressed concerns regarding transparency with public meeting technology, access to audio recordings, and funds used.

Mayor Leslie inquired if the city had a YouTube channel; whereby, Ms. Claire Whitley, Assistant City Manager, explained the city's YouTube page was still up, noting the Commission meeting recordings were available on the website through the enhanced agenda software.

Commissioner Sargent requested a social media post to educate residents on the new software functionality and location on the website to access.

Mr. Alan Burton, 915 Ocean Shore Boulevard, disclosed he was running for Zone 1 City Commissioner. He discussed the zoning of golf courses in and around the city and requested the Commission direct staff to provide a workshop with facts and statistics regarding local golf courses, Community Redevelopment Agency (CRA) information, zoning, future land use, and legal tools utilized.

Ms. Coleen McMahon, 45 Carrolwood Circle, discussed the closure and history of the Riverbend Golf Course. She reviewed requests and discussion from the city and the Federal Aviation Administration (FAA). She reviewed the potential uses and FAA denied uses. She voiced concerns of funding and transparency with the Ormond Beach Municipal Airport and FAA communications.

Mr. Derrick Weader, no address provided, expressed concerns of trust with elected city leadership and provided details regarding the concerns.

Ms. Cat Pante, exempt address, reviewed concerns with the previously discussed potable reuse water discussion. She stated she did not support or oppose the potable reuse water options but did oppose the misleading effort and misinformation. She expressed concerns regarding the ongoing contaminants seeping into the aquifers, and highlighted the city was leading in water treatment in the area.

Ms. Elena Krafft, 28 Old Canyon Lane, reviewed the need for voters to vote on a policy banning potable reuse. She requested a timeline of when the item would be brought back to the Commission and provided information on the direction other municipalities were taking. She discussed residents' distrust of the Commission and the need for the residents' vote.

6. APPROVAL OF MINUTES

A. Minutes from City Commission special meeting - March 13, 2026

Mayor Leslie advised the minutes from the March 13, 2026, special City Commission meeting were sent to the Commission for review and posted on the city's website for public viewing. He asked if there were any corrections, additions, or omissions. He stated, hearing no corrections, the minutes would stand approved as presented.

Commissioner Sargent moved, seconded by Commissioner Deaton, for approval of the March 13, 2026, City Commission meeting minutes.

Motion passed by voice vote.

7. CONSENT AGENDA

Mayor Leslie advised the actions proposed for the items on the Consent Agenda were so stated on the agenda. He asked if any member of the Commission had questions or

wished to discuss any items separately and noted staff requested Item 7A be removed from the Consent Agenda.

Commissioner Sargent moved, seconded by Commissioner Briley, for approval of the Consent Agenda, absent Item 7A.

Call Vote:	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

B. Bid Award - 2026 Storm and Sewer Pipe Lining

RESOLUTION NO. 2026-47: A RESOLUTION ACCEPTING A BID FROM INSITUFORM TECHNOLOGIES LLC FOR CONSTRUCTION SERVICES REGARDING THE 2026 STORM AND SEWER PIPE LINING PROJECT, UNDER BID NO. 2026-17; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; REJECTING ALL OTHER BIDS; AND SETTING FORTH AN EFFECTIVE DATE.

C. A1A Utility Relocation Phase 2 (Roberta Rd to Flagler County Line)

RESOLUTION NO. 2026-48: A RESOLUTION ACCEPTING A BID FROM THADCON, LLC. FOR CONSTRUCTION SERVICES REGARDING THE A1A UTILITY RELOCATION PROJECT PHASE 2, UNDER BID NO. 2026-10; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; REJECTING ALL OTHER BIDS; AND SETTING FORTH AN EFFECTIVE DATE.

D. Authorization to Accept Settlements Related to the National Opioid Litigation Matter

RESOLUTION NO. 2026-49: A RESOLUTION AUTHORIZING THE EXECUTION OF A COMBINED SUBDIVISION PARTICIPATION FORM, INCLUDING ALL DOCUMENTS NECESSARY AND INCIDENTAL THERETO, REGARDING SETTLEMENTS WITH ASSOCIATED PHARMACIES, INC.; JM SMITH CORPORATION; MORRIS AND DICKSON CO. LLC; LOUISIANA WHOLESALE DRUG COMPANY, INC.; NORTH CAROLINA MUTUAL WHOLESALE DRUG COMPANY, INC.; AND UNITED NATURAL FOODS, INC./SUPERVALU, IN CONNECTION WITH THE NATIONAL OPIOID LITIGATION MATTER; AND SETTING FORTH AN EFFECTIVE DATE.

E. Settlement of Personal Injury Claim of Lailaney Vasanjee

RESOLUTION NO. 2026-50: A RESOLUTION APPROVING THE SETTLEMENT OF PERSONAL INJURY CLAIMS FILED BY LAILANEY VASANJEE; AUTHORIZING THE EXECUTION OF ALL PAPERS NECESSARY AND INCIDENTAL THERETO; AND SETTING FORTH AN EFFECTIVE DATE.

F. **Disposition Item:** Intent To Bid Andy Romano Beachfront Park Shade Structures Replacement Project

A. Locally Funded Agreement - FDOT Project #450644, State Road 5A (Nova Road) from Flomich Street to US 1

RESOLUTION NO. 2026-32: A RESOLUTION AUTHORIZING THE EXECUTION OF

A LOCALLY FUNDED AGREEMENT BETWEEN THE CITY AND FLORIDA DEPARTMENT OF TRANSPORTATION, REGARDING THE UPGRADE OF MAST ARMS ALONG NOVA ROAD FROM FLOMICH AVE TO US1; AUTHORIZING PAYMENT THEREFORE; AND SETTING FORTH AN EFFECTIVE DATE.

Ms. Joyce Shanahan, City Manager, explained staff requested the item be removed from the agenda as the item would be discussed during the Capital Improvement Program workshop in May for policy direction.

8. FIRST READING OF ORDINANCES

City Clerk Susan C. Dauderis read by legal title only:

A. Ordinance Calling 2026 Regular City Election

ORDINANCE NO. 2026-05: AN ORDINANCE REGARDING THE OFFICE OF MAYOR AND CITY COMMISSIONERS FOR ZONES 1 THROUGH 4 BY PROVIDING FOR AND CALLING A PRIMARY MUNICIPAL ELECTION OF THE REGISTERED ELECTORS OF THE CITY OF ORMOND BEACH TO BE HELD ON AUGUST 18, 2026; PROVIDING FOR AND CALLING A REGULAR MUNICIPAL ELECTION OF THE REGISTERED ELECTORS RESIDING IN THE CITY OF ORMOND BEACH TO BE HELD ON NOVEMBER 3, 2026; PROVIDING FOR QUALIFYING AND ELECTION PROCEDURES; ESTABLISHING A DATE FOR TAKING OFFICE; AUTHORIZING THE EXECUTION OF A MEMORANDUM OF UNDERSTANDING FOR SERVICES AND MATERIALS WITH THE COUNTY OF VOLUSIA; PROVIDING FOR SEVERABILITY; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Tolland moved, seconded by Commissioner Sargent, for approval of Ordinance No. 2026-05, on first reading, as read by title only.

Ms. Susan Dauderis, City Clerk, reviewed the municipal election schedule providing dates on qualifying, primary election, and general election.

Call Vote:	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
Carried.	Mayor Leslie	Yes

9. DISCUSSION AND DIRECTION ITEMS

A. Ormond Beach Transform386 Projects

Mr. Shawn Finley, Assistant City Manager, reviewed the city's Transform386 projects, including the six studies and one construction project.

Mayor Leslie inquired if there were Volusia County School Board funds appropriated for the Brookwood Tomoka Elementary Drainage study; whereby, Mr. Finley stated staff would provide the report and noted the school board was not receptive in the past.

Commissioner Briley discussed the retention ponds on the school property; whereby, Mr. Finley stated the school board would need to cooperate in the permitting process.

Commissioner Briley voiced concerns regarding the school board not taking responsibility and the new flood concerns for the area.

Mr. Finley reviewed concerns of drainage on the property.

Commissioner Tolland stated Volusia County highlighted the project during a recent review of Transform386 projects.

Mayor Leslie inquired about a timeline for the project; whereby, Mr. Finley indicated he did not know the timeline, noting he was hoping for before hurricane season but could not guarantee it.

Commissioner Sargent questioned if the Hidden Hills drainage basin study's retention pond was private and if the subdivision was contributing towards the costs; whereby, Mr. Finley explained it was a private pond and the subdivision was maintaining the pond's upkeep, noting the work planned was within the city's right-of-way.

Mayor Leslie stated the residents of the area raised money to address the pipes and drainage issues, inquiring if the city would do anything with the work the residents were completing; whereby, Mr. Finley stated the city was prohibited from doing work for private entities.

Commissioner Deaton asked if the pond would be conveyed to the city; whereby, Mr. Finley stated the residents could petition it to the Commission and reviewed the process of what would happen if it were petitioned.

Mr. Finley indicated staff would work with those responsible for private ponds to provide direction and help find a long-term solution.

Commissioner Sargent questioned if there would be a benefit to the city to take over the maintenance of the pond; whereby, Mr. Finley stated the ponds typically were connected by culverts to surrounding neighborhoods which could be impacted.

Commissioner Briley discussed concerns of small neighborhoods' maintenance of ponds.

Mr. Finley reviewed the history of the Hidden Hills area.

Mayor Leslie voiced support of the Bear Creek West Entrance Drainage Analysis.

Commissioner Sargent inquired about purchasing 874 Hull Road to build a pond to alleviate the flooding of the neighborhood; whereby, Mr. Finley stated staff could investigate a potential purchase if the property was for sale. Commissioner Sargent asked if Strickland Creek could be dredged; whereby, Mr. Finley stated it was something staff was looking into improving.

Commissioner Briley inquired if the Ormond Terrace Watershed Study would encompass Woodridge Drive, reviewing flooding concerns in that area; whereby, Mr. Finley stated it would be included.

Commissioner Tolland requested the projects be added to social media; whereby, Mr.

Finley stated now was a good time to provide public information.

Commissioner Sargent suggested a tab on the website for the Transform386 projects. He stated the presented projects should be requested for funding from the state; whereby, Mr. Finley stated these were great projects to bring to the state to ask for funding.

Mayor Leslie asked if the projects were shovel ready; whereby, Mr. Finley stated staff was working towards it.

10. REPORTS, SUGGESTIONS, REQUESTS

Events, Updates, Requests, and Congratulations

Ms. Shanahan provided details on upcoming meetings and city events. She indicated there was a request to move the June 2, 2026, Commission workshop and meeting to June 9, 2026; whereby, the entire Commission agreed, except Commissioner Deaton, who noted she needed to check her schedule and would report back to Joyce if she was available.

Commissioner Tolland congratulated the Ormond Beach Historical Society and the Ormond Memorial Art Museum and Gardens for their anniversaries. She discussed and invited the Commission and residents to the upcoming Founders Day event. She inquired if there were updates regarding the Ormond Beach Municipal Airport obstruction mitigation; whereby, Ms. Shanahan indicated there was no update.

Commissioner Sargent requested staff look into adding the senior long-term resident property tax exemption, noting other municipalities who participated in the exemption. He expressed concerns regarding cryptocurrency scams; whereby, Ms. Ann-Margret Emery, Deputy City Attorney, stated it was limited what staff could do but would need to look into what, if anything, the City could do for prevention.

Mayor Leslie inquired if there could be a social media push to share knowledge on the scam; whereby, Ms. Shanahan stated staff could, noting the targeted population were generally older and probably not social media users.

Commissioner Sargent discussed the accessibility compliance legislation passed and stated he would like to see the video live-streaming of the City Commission meetings added to the budget. He suggested announcements via social media when technology was updated to inform residents of the updates.

Mayor Leslie supported adding the live-streaming to the budget.

Commissioner Deaton inquired the status of the Walmart property project; whereby, Mr. Steven Spraker, Planning Director, stated there were outstanding items on the west side buffer, they were continuing with next phases, and had a goal of an August 2026 completion. She stated there was a lot of trash along the buffer and requested someone speak with Walmart regarding cleaning it up. She discussed concerns regarding broken sidewalks; whereby, Mr. Finley stated someone would take a look, noting staff was working as quickly as possible to repair the sidewalks. She reviewed state regulations regarding electric bicycles (e-bikes) and inquired if the city needed to do anything; whereby, Ms. Shanahan noted the state regulations would supersede any city regulations.

Mayor Leslie congratulated Mr. D.W. Smith on his recent retirement from the Police Department. He stated Enterprise Fleet Management reached out regarding the city's fleet vehicles and provided a handout to the City Clerk to share with the Commission. He stated they met with staff and inquired how the meeting went; whereby, Ms. Shanahan stated Finance Director Kelly McGuire would review during the budget workshops. He discussed events and meetings he attended and provided an update from the First Step Homeless Shelter. He inquired the status on the Andy Romano Beachfront Park parking program; whereby, Ms. Emery provided updates from her meeting with Volusia County, noting staff was reviewing all technical aspects. He questioned the details of funds if the program was implemented; whereby, Ms. Emery stated that was being reviewed.

Mr. Finley provided more details on the parking program.

Commissioner Briley inquired if the Commission would support a letter of support to keep the beachside post office open; whereby, Commissioner Tolland and Mayor Leslie voiced support for the letter.

Traffic Concerns

Commissioner Briley asked if there was an update from the Florida Department of Transportation (FDOT) regarding the Granada Boulevard and Halifax Drive intersection; whereby, Mr. Finley explained FDOT had a consultant looking into the issues at the intersection, noting he would follow up with them. Commissioner Briley voiced concerns regarding the roadway construction on Hand Avenue for the entrance to the Prince of Peace thrift store; whereby, Mr. Finley noted the concerns were previously discussed with him, and he was working with Volusia County to discuss the traffic direction concerns.

Commissioner Tolland stated Prince of Peace reached out to voice concerns, noting the Hand Avenue entrance was heavily utilized.

Mayor Leslie explained he heard resident concerns regarding the road construction along Hand Avenue; whereby, Mr. Finley explained he would provide an update to the Commission after his meeting with Volusia County.

Commissioner Briley suggested staff consider increasing the speed limit along North Halifax Drive due to resident complaints of it recently decreasing; whereby, Mr. Finley suggested the speed limit stay in place for six months to allow staff to accurately review if the new speed limit was working as intended before re-adjusting.

Commissioner Sargent voiced concerns regarding an increased speed limit for the area, noting the need for the reduced speed due to accidents. He urged residents to be careful in the Trails subdivision, noting many recent accidents.

Commissioner Tolland requested the police department provide ideas on how to improve safety within the Trails neighborhood.

Potable Reuse

Commissioner Briley discussed other municipalities' potable reuse water, concerns for the aquifers, and other toxins in the water supply. He voiced support of adding the item to the ballot in November.

Commissioner Sargent expressed support for the item being brought to the voters, noting he wanted more information before deciding and providing direction.

Commissioner Briley explained other municipalities were putting the item on their ballot, noting he sent the verbiage to Mr. Hayes to review. He expressed further concerns regarding municipalities polluting the aquifers.

Mayor Leslie stated he would like to see an item on the next agenda; whereby, Commissioner Briley agreed.

Commissioner Tolland inquired if more scientific research could be completed and presented to the Commission before an item was put on the agenda.

Commissioner Sargent questioned how much reuse water was being discharged into the Halifax River; whereby, Mr. Finley stated it changed seasonally, noting during the dry season there was typically no discharge, during the rainy season there was roughly one million gallons a day. Commissioner Sargent inquired if there was still a plan to purchase land on the west side of the city for a water storage pond; whereby, Mr. Finley stated it was still in the works. Commissioner Sargent questioned if the pond was planned to be lined; whereby, Mr. Finley stated it would not be lined, it would be a natural pond.

Commissioner Briley stated he did not believe the topic was an immediate concern but would like the item to go to the residents for a vote.

Mayor Leslie inquired if there was a consensus to add the topic to the next agenda; whereby, Commissioner Tolland stated she wanted more information and would support it going on the agenda for further information but would not support an ordinance or charter amendment on the agenda.

Commissioner Deaton agreed with Commissioner Tolland requesting further information; whereby, Ms. Shanahan suggested a workshop instead of an agenda item.

Commissioner Briley expressed concerns about the item as a policy decision being overturned by future Commissions and the need for it to be a charter amendment.

Commissioner Sargent inquired how soon a workshop could be scheduled; whereby, Ms. Shanahan stated May 5, 2026.

The entire Commission agreed on May 5, 2026, for a workshop.

Special Exceptions

Commissioner Tolland requested staff update the alcohol sales at special events and the special exceptions to allow for the sale of bottled seltzers and ready-to-drink cocktails.

Mayor Leslie stated with the special exception, included beer, wine, and champagne, clarifying Commissioner Tolland was requesting the addition of canned or bottled malted beverages and ready-to-drink cocktails.

Commissioner Deaton and Mayor Leslie voiced support; Mayor Leslie noted the entire Commission was in support.

City Zoning

Commissioner Tolland requested staff to look into the zoning around golf course areas; whereby, Commissioner Deaton and Mayor Leslie agreed.

Commissioner Deaton discussed the need for staff to review the zoning in areas to prevent situations similar to Tomoka Oaks; whereby, Mr. Spraker stated the city was unable to take away rights from property owners. He explained the zoning around golf courses, noting the surrounding communities could create covenants and restrictions, and stated the city could provide education. He clarified the city could not make that happen.

Commissioner Briley discussed expired Planned Residential Developments and the land use rights.

Commissioner Sargent inquired if there could be a section on the website with all the information; whereby, Mr. Spraker stated staff could add a list of expired development orders if directed.

The entire Commission agreed.

Commissioner Deaton questioned if there was an update regarding the zoning of gas stations and underground tanks abutting residential areas; whereby, Mr. Spraker clarified the city could not make regulations more restrictive than what was already in place, noting Senate Bill 180.

Mayor Leslie inquired if there were any non-conforming properties within the city; whereby, Mr. Spraker stated there were many and discussed how the city managed the non-conforming properties.

City Attorney's Office

Commissioner Sargent suggested reviewing the city's ordinance, providing examples from nearby municipalities. He suggested adding language to allow Commission review of fixed funds spent, providing information, and having input in the decision-making process.

Mayor Leslie expressed support of the additional language.

Ms. Emery explained there were many matters which came through the City Attorney's Office that did not always go to the Commission such as small risk claims, noting the tight legal timeline to respond.

Commissioner Sargent indicated he was not requesting every matter be brought before the Commission, and provided recent examples highlighting his concerns.

Commissioner Deaton inquired how outside counsel was selected; whereby, Ms. Emery stated the City Attorney's Office selected outside counsel. Commissioner Deaton questioned how the Commission could become involved in the process.

Mayor Leslie questioned whether communications would change if the Commission were to select outside counsel; whereby, Ms. Emery stated communication was a different

matter compared to the selection of outside counsel. He asked if it would be a policy change to allow for more communication; whereby, Ms. Emery stated it could be policy for individual litigation matters based on how the Commission wished to receive notifications and further communication.

Ms. Claire Whitley, Assistant City Manager, stated some litigation matters spanned many Commission terms, noting the legal department would need time to review all aspects of outside counsel selection before bringing anything back to the Commission for approval.

Commissioner Sargent suggested during the Commission Orientation, all pending litigation matters be thoroughly reviewed with the newly elected Commissioners.

Commissioner Deaton expressed support for allowing Commission input on outside counsel selection.

Commissioner Tolland clarified the older litigation matters should remain with the counsel currently in place and any Commission selection would be for new litigation matters. She noted she did not feel comfortable selecting outside counsel without recommendation from staff as that was out of her area of expertise.

Commissioner Sargent explained his idea was for staff to hold a shade meeting at the start of a big litigation to discuss strategy, selection of outside counsel, and provide staff direction.

Mayor Leslie questioned if the change Commissioner Sargent wanted was a policy change; whereby, Ms. Shanahan stated the conversation may be best individually with City Attorney Randy Hayes, noting she would relay the concerns for him to bring back guidance to help the Commission achieve what they were looking for.

Commissioner Sargent expressed opposition to individual meetings, noting the need for the Commission to be able to discuss with each other. He suggested a workshop if needed.

Mayor Leslie agreed with the concerns of individual meetings and the need for the Commission to discuss the topic.

11. ADJOURNMENT

Mayor Leslie adjourned the meeting at 9:33 PM.

APPROVED: May 5, 2026

BY: _____
Jason Leslie, Mayor

ATTEST:

Susan Carroll Dauderis,
City Clerk