City of Ormond Beach

City Commission Meeting

City Hall Commission Chambers

22 South Beach St., Ormond Beach FL 32174

July 22, 2025, 7:00 PM

Jason Leslie, Mayor
Lori Tolland, Zone 1
Travis Sargent, Zone 2
Kristin Deaton, Zone 3
Harold Briley, Zone 4

Minutes

1. CALL TO ORDER

Mayor Leslie called the meeting to order at 07:00 PM.

Present: Mayor Jason Leslie, Commissioners Lori Tolland, Travis Sargent, Kristin Deaton, and Harold Briley, City Manager Joyce Shanahan, City Attorney Randy Hayes, Assistant City Managers Claire Whitley, and Shawn Finley, and City Clerk Susan Dauderis.

2. INVOCATION

Reverend John Jeyaseelan, Bethel Ministries, provided the invocation.

3. PLEDGE OF ALLEGIANCE

Mayor Leslie led the Pledge of Allegiance.

4. ADOPTION OF FISCAL YEAR 2025-2026 TENTATIVE MILLAGE RATE

City Clerk Susan C. Dauderis read by legal title only:

A. Proposed Millage Rates for the 2025-2026 Fiscal Year

RESOLUTION NO. 2025-102: A RESOLUTION ADOPTING PROPOSED MILLAGE RATES FOR THE 2025-2026 FISCAL YEAR; ESTABLISHING THE DATE, TIME AND PLACE FOR THE FIRST PUBLIC HEARING ON THE PROPOSED MILLAGE RATES AND THE TENTATIVE BUDGET; DIRECTING COMMUNICATION; EXPRESSING LEGISLATIVE INTENT; AND SETTING FORTH AN EFFECTIVE DATE.

Mayor Leslie stated the tentative millage rate for the City of Ormond Beach necessary to fund the Fiscal Year 2025-2026 budget was 4.5220 mills. He noted the rate was 15.82 percent above the rolled back rate of 3.9042 mills. He reviewed what the millage rate would support and explained the proposed millage would increase the average homesteaded property tax bill by $106.92 annually or $8.98 monthly, noting Ormond Beach would likely remain the second-lowest millage in Volusia County. He stated the tentative debt service millage was 0.0630 for the 2010 General Obligation Bond Sinking Fund. He noted it was a public hearing and asked if there were any members of the public who wished to speak or ask questions prior to adoption of the tentative millage rate.

Commissioner Sargent moved, seconded by Commissioner Tolland, to approve the tentative operating millage rate of 4.5220 mills for Resolution No. 2025-102.

Mr. Stan Driscol, 10 Sandalwood Lane, expressed support of the proposed millage, noting the high property values compared to the low millage.

Ms. Jennifer Bright, PO Box 62, Ormond Beach, voiced concerns regarding the Budget Advisory Board meeting, budget, City Charter's lack of debt limit, and reserves. She requested the Commission cut excessive spending and limit the City Manager's budget.

Call Vote:	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

Mayor Leslie announced the tentative operating millage of 4.5220 mills was 15.82 percent above the rolled back millage rate of 3.9042 mills.

5. AUDIENCE REMARKS - REGARDING ITEMS NOT ON THE AGENDA & ON THE CONSENT AGENDA

Mr. Ted Rhodes, 4 Foxbrow Look, expressed concerns regarding Planning Board member Mike Scudiero and his role as an election campaign consultant. He requested the immediate resignation of Mr. Scudiero.

Ms. Donna Craig, 23 Rivershore Drive, unincorporated Volusia County, discussed her history with the city. She expressed her concerns with the over-development and loss of natural buffers.

Mr. Clair Atwell, 49 Ormond Green Boulevard, voiced concerns regarding his claim resolution with the city's risk management program.

Mayor Leslie requested staff speak with Mr. Atwell regarding his concerns.

Suzanne Schieber, 548 Sandy Oaks Boulevard, stated she was representing Dream Green Volusia. She requested an update on how Senate Bill 180 would impact the city and expressed concerns. She discussed its impact on Home Rule and requested action be taken against the Bill.

Mr. Marvin Miller, 40 Riverside Drive, voiced concerns regarding the Granada Boulevard roadwork. He provided a handout and photos of the hazards on the roadway. He noted he was aware the work was by the Florida Department of Transportation and requested the Commission work with FDOT to address the obstacles.

Mayor Leslie requested any residents inform their Commissioner of any concerns they had regarding the roadwork, noting his understanding of the issues.

Ms. Marsha Blew, 12 Honey Bear Path, expressed concerns regarding the tree mulching project at the Ormond Beach Airport. She provided a handout with questions regarding noise issues, requesting a response to the questions or a Town Hall meeting to answer resident questions regarding the Airport and ongoing and future projects.

Ms. Colleen McMahon, 45 Carrolwood Circle, voiced concerns regarding the proposed budget, the Yellowstone auto-renewal, the response to a public records request she submitted, and lack of information on the city's auto-renewals. She requested a financial audit of the past 5 years and a response to the invoice that was sent to her related to her public records request.

Mr. Wayne Walker, 127 Treasure Lane, discussed the need for a proactive code enforcement, noting concerns of retaliation from non-anonymous complaints. He recounted a recent incident involving his family due to retaliation of a complaint filed.

Mayor Leslie stated with the proposed budget a more proactive code enforcement was included.

Commissioner Deaton expressed support of a proactive code enforcement, noting residents could reach out to their Commissioner to let them know of any complaints.

Mr. Randy Hayes, City Attorney, explained state law required any complaints filed were subject to public record requests, noting who the complaint came through would not matter.

Ms. Christina Uranaka, 155 Arlington Way, voiced concerns regarding the vacant property at 58 East Granada Boulevard. She requested Neighborhood Improvement look at the property and enforce any codes or ordinances regarding vacant properties to clean it up.

Mayor Leslie stated staff would follow up with Ms. Uranaka as he knew the owner of the property.

Mr. Arthur Armstrong, Ormond Lakes, expressed concerns regarding the airport and the noise issues in his neighborhood and traffic conditions of Hull Road. He noted he would like to see the airport property's golf course re-open.

Mayor Leslie stated the allotted initial 30 minutes for audience remarks had passed and inquired if the Commission would approve the last speaker's three minutes, otherwise, the card would be held until the end of the meeting; whereby, the entire Commission agreed to allow the last speaker.

Ms. Cat Pante, protected address, stated she was representing Slow to Grow Volusia. She requested the City Commission direct staff to partner with Orange County and the City of Deltona regarding their court challenge against the State of Florida on Senate Bill 180. She discussed the issues surrounding the Bill.

6. APPROVAL OF MINUTES

A. Minutes from City Commission meeting - June 3, 2025

Mayor Leslie advised the minutes from the June 3, 2025, City Commission meeting were sent to the Commission for review and posted on the city’s website for public viewing. He asked if there were any corrections, additions, or omissions. He stated, hearing no corrections, the minutes would stand approved as presented.

Commissioner Briley moved, seconded by Commissioner Sargent, for approval of the June 3, 2025, City Commission meeting minutes.

Motion passed by voice vote.

7. CONSENT AGENDA

Mayor Leslie advised the actions proposed for the items on the Consent Agenda were so stated on the agenda. He asked if any member of the Commission had questions or wished to discuss any items separately.

Commissioner Sargent requested Items 7A, 7I, 7Q, and 7Y be pulled from the Consent Agenda.

Commissioner Deaton requested Item 7J be pulled from the Consent Agenda.

Commissioner Briley requested Item 7G be pulled from the Consent Agenda.

Ms. Joyce Shanahan, City Manager, requested Item 7P be removed from the Agenda.

Commissioner Sargent moved, seconded by Commissioner Tolland, for approval of the Consent Agenda, absent Items 7A, 7G, 7I, 7J, 7P, 7Q, and 7Y.

Call Vote:	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
Carried.	Mayor Leslie	Yes

B. Hazard Mitigation Grant Program Submittal - North John Anderson Drive Drainage Improvements

RESOLUTION NO. 2025-103: A RESOLUTION AUTHORIZING THE SUBMITTAL OF A GRANT APPLICATION TO THE FEDERAL EMERGENCY MANAGEMENT AGENCY UNDER THE HAZARD MITIGATION GRANT PROGRAM FOR FUNDING ASSISTANCE TO PROVIDE DRAINAGE IMPROVEMENTS TO NORTH JOHN ANDERSON DRIVE; AUTHORIZING THE EXECUTION OF ALL DOCUMENTS INCIDENTAL THERETO, INCLUDING ANY CONTRACT NECESSARY FOR THE CITY TO ACCEPT THE GRANT AWARD; AND SETTING FORTH AN EFFECTIVE DATE.

C. Hazard Mitigation Grant Program Submittal - Water Reclamation Facility Influent Pump Station Replacement

RESOLUTION NO. 2025-104: A RESOLUTION AUTHORIZING THE SUBMITTAL OF A GRANT APPLICATION TO THE FEDERAL EMERGENCY MANAGEMENT AGENCY UNDER THE HAZARD MITIGATION GRANT PROGRAM FOR FUNDING ASSISTANCE FOR THE REPLACEMENT OF AN INFLUENT PUMP STATION AT THE WATER RECLAMATION FACILITY; AUTHORIZING THE EXECUTION OF ALL DOCUMENTS INCIDENTAL THERETO, INCLUDING ANY CONTRACT NECESSARY FOR THE CITY TO ACCEPT THE GRANT AWARD; AND SETTING FORTH AN EFFECTIVE DATE.

D. Hazard Mitigation Grant Program Submittal - Water Treatment Plant Generator Replacement

RESOLUTION NO. 2025-105: A RESOLUTION AUTHORIZING THE SUBMITTAL OF A GRANT APPLICATION TO THE FEDERAL EMERGENCY MANAGEMENT AGENCY UNDER THE HAZARD MITIGATION GRANT PROGRAM FOR FUNDING ASSISTANCE TO REPLACE THE FIXED GENERATOR AT THE WATER TREATMENT PLANT; AUTHORIZING THE EXECUTION OF ALL DOCUMENTS INCIDENTAL THERETO, INCLUDING ANY CONTRACT NECESSARY FOR THE CITY TO ACCEPT THE GRANT AWARD; AND SETTING FORTH AN EFFECTIVE DATE.

E. CDBG Division Avenue North Side Sidewalk Improvements

RESOLUTION NO. 2025-106: A RESOLUTION ACCEPTING THE BID OF ALL CONSTRUCTION GROUP OF NORTH FLORIDA, INC. REGARDING THE DIVISION AVENUE NORTH SIDE SIDEWALK IMPROVEMENTS PROJECT, UNDER BID NO. 2025-17; REJECTING ALL OTHER BIDS; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; AND SETTING FORTH AN EFFECTIVE DATE.

F. CDBG Central Park Trail Project

RESOLUTION NO. 2025-107: A RESOLUTION ACCEPTING A BID FROM PAUL CULVER CONSTRUCTION, INC. FOR CONSTRUCTION SERVICES REGARDING THE CENTRAL PARK TRAIL PROJECT, UNDER BID NO. 2025-48; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; REJECTING ALL OTHER BIDS; AND SETTING FORTH AN EFFECTIVE DATE.

H. Board of Adjustments and Appeals Alternate Appointment

RESOLUTION NO. 2025-109: A RESOLUTION APPOINTING AN ALTERNATE MEMBER OF THE BOARD OF ADJUSTMENTS AND APPEALS; SETTING FORTH TERMS AND CONDITIONS OF SERVICE; AND SETTING FORTH AN EFFECTIVE DATE.

K. Ormond Memorial Art Museum Service Agreement

RESOLUTION NO. 2025-112: A RESOLUTION AUTHORIZING EXECUTION OF A SERVICE AGREEMENT BETWEEN THE CITY AND THE ORMOND MEMORIAL ART MUSEUM, INC.; AUTHORIZING THE EXPENDITURE OF FUNDING; AND SETTING FORTH AN EFFECTIVE DATE.

L. FDOT Emergency Basecamp License Agreement

RESOLUTION NO. 2025-113: A RESOLUTION AUTHORIZING THE EXECUTION OF A LICENSE AGREEMENT BETWEEN THE CITY AND THE FLORIDA DEPARTMENT OF TRANSPORTATION REGARDING A TEMPORARY BASECAMP AT THE ORMOND BEACH MUNICIPAL AIRPORT; AND SETTING FORTH AN EFFECTIVE DATE.

M. Bid Award - Laboratory Testing Services

RESOLUTION NO. 2025-114: A RESOLUTION ACCEPTING A BID FROM PACE ANALYTICAL SERVICES, LLC FOR LABORATORY SERVICES REGARDING WATER SAMPLE TESTING AND LAB ANALYSIS, UNDER BID NO. 2025-47; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; REJECTING ALL OTHER BIDS; AND SETTING FORTH AN EFFECTIVE DATE.

N. Bid Award - Sports Complex Stormwater Retention Expansion

RESOLUTION NO. 2025-115: A RESOLUTION ACCEPTING THE BID OF GPS CIVIL CONSTRUCTION, INC. REGARDING THE SPORTS COMPLEX STORMWATER RETENTION EXPANSION PROJECT, UNDER BID NO. 2025-22; REJECTING ALL OTHER BIDS; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; AND SETTING FORTH AN EFFECTIVE DATE.

O. RFP Award - Aquatic Weed Control

RESOLUTION NO. 2025-116: A RESOLUTION ACCEPTING THE PROPOSAL OF CHUCK ROBINSON CONCRETE AND BOB CAT SERVICE, INC., REGARDING AQUATIC WEED CONTROL MAINTENANCE AND DITCH CLEANING SERVICES; AUTHORIZING THE EXECUTION OF AN AGREEMENT AND PAYMENT THEREFOR; REJECTING ALL OTHER PROPOSALS; AND SETTING FORTH AN EFFECTIVE DATE.

R. Work Authorization - Lift Station 6P Rehab, Danus Utilities

RESOLUTION NO. 2025-120: A RESOLUTION ACCEPTING A PROPOSAL FROM DANUS UTILITIES, INC. TO PROVIDE UNDERGROUND UTILITY CONSTRUCTION MANAGEMENT SERVICES REGARDING THE LIFT STATION 6P REHABILITATION PROJECT; AUTHORIZING THE EXECUTION OF A WORK AUTHORIZATION THERETO; AND SETTING FORTH AN EFFECTIVE DATE.

S. Ormond Beach Strategic Plan 2025

RESOLUTION NO. 2025-121: A RESOLUTION OF THE CITY COMMISSION APPROVING AND ADOPTING THE CITY'S 2025 STRATEGIC PLAN; AND PROVIDING AN EFFECTIVE DATE.

T. Volusia County Multi-Jurisdictional Local Mitigation Strategy (LMS) Adoption

RESOLUTION NO. 2025-122: A RESOLUTION SUPPORTING AND ADOPTING THE UPDATED VOLUSIA COUNTY LOCAL HAZARD MITIGATION PLAN; AND SETTING FORTH AN EFFECTIVE DATE.

U. **Disposition Item:** Construction & Demolition Roll-Off Services Franchise Application - SJP Enterprises LLC, DBA Prince Containers

V. **Disposition Item:** RFP - Water Well Assessment And Rehabilitation Services

W. **Disposition Item:** RFP - State Of Florida Legislative Lobbying Services

X. **Disposition Item:** RFP - Ticketing Software Solution For The Ormond Beach Performing Arts Center

Z. **Disposition Item:** City Manager's Monthly Report, July 2025

Pulled by staff from the Agenda.

P. RFP Award - New Playground Equipment, Andy Romano Beachfront Park and Fire Station 91

RESOLUTION NO. 2025-117: A RESOLUTION ACCEPTING THE PROPOSAL OF PLAYCORE WISCONSIN, INC. D/B/A GAMETIME REGARDING THE PURCHASE AND INSTALLATION OF PLAYGROUND EQUIPMENT FOR ANDY ROMANO BEACHFRONT PARK AND FIRE STATION 91 PARK; AUTHORIZING THE EXECUTION OF AN AGREEMENT AND PAYMENT THEREFOR; REJECTING ALL OTHER PROPOSALS; AND SETTING FORTH AN EFFECTIVE DATE.

Mayor Leslie inquired for Item 7P if the playground would be graded for the Oceanside location and salty air and if the environment would void any warranties; whereby, Mr. Robert Carolin, Leisure Services Director, explained the items would be coated in coastal coasting which was the best coating for the environment.

Commissioner Sargent noted the rating of the coating was included in the packet noting its high standard.

Commissioner Briley stated he went by the site with Mr. Carolin and supported the need of the replacement.

City Clerk Susan C. Dauderis read by legal title only:

A. Volusia County Schools SRO Agreement

RESOLUTION NO. 2025-98: A RESOLUTION AUTHORIZING THE EXECUTION OF A CONTRACT RENEWAL OF A SCHOOL RESOURCE OFFICER AGREEMENT BETWEEN THE CITY OF ORMOND BEACH AND THE SCHOOL BOARD OF VOLUSIA COUNTY; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Tolland, to approve Resolution No. 2025-98, as read by title only.

Commissioner Sargent voiced concerns over the city funding the item, noting his support of the need for a School Resource Officer (SRO).

Commissioner Tolland stated there were other municipalities who shared financial responsibilities with the Volusia County School Board. She noted the disservice to the students if the item was not approved.

Commissioner Deaton agreed the School Board should further contribute to the SRO, noting she would support the item as an SRO was needed.

Commissioner Sargent reiterated his support of an SRO at the school, noting his opposition was to the city funding it.

Commissioner Deaton inquired if staff could go to the School Board and renegotiate for future agreements.

Mayor Leslie stated there were many other municipalities that agreed to the same contract terms.

Commissioner Sargent noted he believed the item may qualify for state funding if the School Board had it in their budget.

Commissioner Tolland expressed concerns if the item was not approved and the school year started with no SRO in place. She stated her support requesting the School Board to pay for the SRO in future years.

Mayor Leslie stated how vital the SRO was to the school system.

Commissioner Tolland discussed future programs within the school system and the SRO's involvement.

Commissioner Sargent stated any contract with the School Board should be reviewed and pushed back onto them to pay as they had an extremely large budget.

Call Vote:	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	No
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by legal title only:

G. CDBG Military Boulevard Sidewalk Improvements

RESOLUTION NO. 2025-108: A RESOLUTION ACCEPTING A BID FROM DREWRY SITE DEVELOPMENT, LLC FOR CONSTRUCTION SERVICES REGARDING THE MILITARY BOULEVARD SIDEWALK IMPROVEMENTS PROJECT, UNDER BID NO. 2025-32; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; REJECTING ALL OTHER BIDS; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Sargent moved, seconded by Commissioner Tolland, to approve Resolution No. 2025-108, as read by title only.

Commissioner Briley thanked staff for the project and discussed the history of the sidewalks within the neighborhood.

Call Vote:	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by legal title only:

I. Brownfield Advisory Board Appointment

RESOLUTION NO. 2025-110: A RESOLUTION APPOINTING A MEMBER OF THE BROWNFIELD ADVISORY BOARD; SETTING FORTH TERMS AND CONDITIONS OF SERVICE; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Deaton, to approve Resolution No. 2025-108, as read by title only.

Commissioner Sargent requested references be completed on the application of the nominee.

Mr. Hayes clarified references were not a requirement of the code and the application was for further information for the Commission and their decision making process.

Commissioner Tolland noted if the question was on the document, it should be completed and if the Commission agreed it could be removed from the application. She supported the references staying on as she utilized them during her review of applications.

Commissioner Deaton moved, seconded by Commissioner Sargent, to approve with a completed application Resolution No. 2025-108, as read by title only.

Call Vote:	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by legal title only:

J. Ormond Beach Housing Authority Appointment

RESOLUTION NO. 2025-111: A RESOLUTION APPOINTING LINDSEY WOLF AS A MEMBER TO SERVE AS A COMMISSIONER OF THE ORMOND BEACH HOUSING

AUTHORITY; SETTING FORTH TERM AND CONDITIONS OF SERVICE; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Sargent, to approve Resolution No. 2025-111, as read by title only.

Commissioner Deaton requested Mayor Leslie to reconsider his nominee and consider the Housing Authority's recommendation. She discussed the Housing Authority's recommendation and their expertise on the subject.

Commissioner Tolland agreed with Commissioner Deaton noting the position left by Mr. Joe Daniels and the knowledge he brought to the board.

Mayor Leslie stated earlier in the year he went with the Housing Authority's nominee, noting he would like to give Ms. Lindsey Wolf the opportunity since she did not get it back then. He explained he would keep the Housing Authority's current nominee in mind for a future opening.

Call Vote:	Commissioner Sargent	No
	Commissioner Deaton	No
	Commissioner Briley	Yes
	Commissioner Tolland	No
Failed.	Mayor Leslie	Yes

Mr. Hayes explained the appointee was at the sole discretion of the Mayor, noting the approval was purely an administerial duty. He noted if the nominee was denied, Mr. Daniels would be obligated to continue his service on the Housing Authority until an approved nominee could be appointed.

Commissioner Deaton moved, seconded by Commissioner Sargent, to reconsider Resolution No. 2025-108.

Call Vote:	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
Carried.	Mayor Leslie	Yes

Commissioner Briley moved, seconded by Commissioner Deaton, to approve Resolution No. 2025-108, as read by title only.

Call Vote:	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	No
	Commissioner Deaton	Yes
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by legal title only:

Q. RFP Award - Broker for Property, Liability and Workers' Compensation Insurance

RESOLUTION NO. 2025-118: A RESOLUTION ACCEPTING THE PROPOSAL OF

FOUNDATION RISK PARTNERS, CORP REGARDING AGENT OF RECORD SERVICES FOR PROPERTY, LIABILITY AND WORKERS' COMPENSATION INSURANCE; AUTHORIZING THE EXECUTION OF AN AGREEMENT AND PAYMENT THEREFOR; REJECTING ALL OTHER PROPOSALS; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Deaton moved, seconded by Commissioner Briley, to approve Resolution No. 2025-99, as read by title only.

Commissioner Sargent and Commissioner Tolland explained they would abstain from voting, noting they would provide their Form 8B to the City Clerk.

Commissioner Deaton requested staff speak to the item; whereby, Ms. Claire Whitley, Assistant City Manager, reviewed the vendors who submitted proposals and the benefits of remaining with Foundation Risk Partners.

Call Vote:	Commissioner Tolland	Abstain
	Commissioner Sargent	Abstain
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by legal title only:

Y. **Disposition Item:** Auto Renewal - Yellowstone Landscape Grounds Maintenance

Commissioner Sargent thanked staff for bringing the item back from the June 3, 2025, City Commission meeting with the updated documents. He stated he was willing to explore sending the item out to bid in 2026, noting concerns of increased prices.

Mayor Leslie stated he heard several citizen concerns and inquired if the Commission was interested in having staff bring back auto-renewals to the Commission with enough time to decide if they want to auto-renew or send out to bid.

Commissioner Tolland expressed support and inquired about the timeframe, suggesting six months.

Commissioner Sargent expressed support of staff providing information on auto renewals stating it could be a workshop after each election to allow ample time for staff to plan accordingly.

Commissioner Tolland inquired if it would be for all auto-renewals, or just those over a certain limit.

Ms. Shanahan suggested allowing staff a chance to review all the auto-renewal contracts to allow staff to provide suggestions on how and when to bring back to the Commission for their review.

Call Vote:	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes

FORM 8B MEMORANDUM OF VOTING CONFLICT FOR COUNTY, MUNICIPAL, AND OTHER LOCAL PUBLIC OFFICERS

LAST NAME—FIRST NAME—MIDDLE NAME bland Loretta Riehl	NAME OF BOARD, COUNCIL, COMMISSION, AUTHORITY, OR COMMITTEE City Commission Ormond Beach
MAILING ADDRESS 5 Broadriver Rd Volusia	THE BOARD, COUNCIL, COMMISSION, AUTHORITY OR COMMITTEE ON WHICH I SERVE IS A UNIT OF: ☑ CITY ☐ COUNTY ☐ OTHER LOCAL AGENCY
CITY Ormond Beach COUNTY	NAME OF POLITICAL SUBDIVISION:
DATE ON WHICH VOTE OCCURRED 7/22/25	MY POSITION IS: ☑ ELECTIVE ☐ APPOINTIVE

WHO MUST FILE FORM 8B

This form is for use by any person serving at the county, city, or other local level of government on an appointed or elected board, council, commission, authority, or committee. It applies to members of advisory and non-advisory bodies who are presented with a voting conflict of interest under Section 112.3143, Florida Statutes.

Your responsibilities under the law when faced with voting on a measure in which you have a conflict of interest will vary greatly depending on whether you hold an elective or appointive position. For this reason, please pay close attention to the instructions on this form before completing and filing the form.

INSTRUCTIONS FOR COMPLIANCE WITH SECTION 112.3143, FLORIDA STATUTES

A person holding elective or appointive county, municipal, or other local public office MUST ABSTAIN from voting on a measure which would inure to his or her special private gain or loss. Each elected or appointed local officer also MUST ABSTAIN from knowingly voting on a measure which would inure to the special gain or loss of a principal (other than a government agency) by whom he or she is retained (including the parent, subsidiary, or sibling organization of a principal by which he or she is retained); to the special private gain or loss of a relative; or to the special private gain or loss of a business associate. Commissioners of community redevelopment agencies (CRAs) under Sec. 163.356 or 163.357, F.S., and officers of independent special tax districts elected on a one-acre, one-vote basis are not prohibited from voting in that capacity.

For purposes of this law, a "relative" includes only the officer's father, mother, son, daughter, husband, wife, brother, sister, father-in-law, mother-in-law, son-in-law, and daughter-in-law. A "business associate" means any person or entity engaged in or carrying on a business enterprise with the officer as a partner, joint venturer, coowner of property, or corporate shareholder (where the shares of the corporation are not listed on any national or regional stock exchange).

* * * * * * * * * * * * * * * *

ELECTED OFFICERS:

In addition to abstaining from voting in the situations described above, you must disclose the conflict:

PRIOR TO THE VOTE BEING TAKEN by publicly stating to the assembly the nature of your interest in the measure on which you are abstaining from voting; *and*

WITHIN 15 DAYS AFTER THE VOTE OCCURS by completing and filing this form with the person responsible for recording the minutes of the meeting, who should incorporate the form in the minutes.

* * * * * * * * * * * * * * * *

APPOINTED OFFICERS:

Although you must abstain from voting in the situations described above, you are not prohibited by Section 112.3143 from otherwise participating in these matters. However, you must disclose the nature of the conflict before making any attempt to influence the decision, whether orally or in writing and whether made by you or at your direction.

IF YOU INTEND TO MAKE ANY ATTEMPT TO INFLUENCE THE DECISION PRIOR TO THE MEETING AT WHICH THE VOTE WILL BE TAKEN:

- You must complete and file this form (before making any attempt to influence the decision) with the person responsible for recording the minutes of the meeting, who will incorporate the form in the minutes. (Continued on page 2)

APPOINTED OFFICERS (continued)

- A copy of the form must be provided immediately to the other members of the agency.
- The form must be read publicly at the next meeting after the form is filed.

IF YOU MAKE NO ATTEMPT TO INFLUENCE THE DECISION EXCEPT BY DISCUSSION AT THE MEETING:

- You must disclose orally the nature of your conflict in the measure before participating.
- You must complete the form and file it within 15 days after the vote occurs with the person responsible for recording the minutes of the meeting, who must incorporate the form in the minutes. A copy of the form must be provided immediately to the other members of the agency, and the form must be read publicly at the next meeting after the form is filed.

DISCLOSURE OF LOCAL OFFICER'S INTEREST

I, Loretta Tolland, hereby disclose that on July 22, 2025:

(a) A measure came or will come before my agency which (check one or more)

___ inured to my special private gain or loss;

___ inured to the special gain or loss of my business associate, ______;

✓ inured to the special gain or loss of my relative, ______;

___ inured to the special gain or loss of ______, by whom I am retained; or

___ inured to the special gain or loss of ______, which is the parent subsidiary, or sibling organization or subsidiary of a principal which has retained me.

(b) The measure before my agency and the nature of my conflicting interest in the measure is as follows:

My son works for an entity that may be awarded, (a proposal), a service agreement,

If disclosure of specific information would violate confidentiality or privilege pursuant to law or rules governing attorneys, a public officer, who is also an attorney, may comply with the disclosure requirements of this section by disclosing the nature of the interest in such a way as to provide the public with notice of the conflict.

July 22, 2025
Date Filed

Loretta R Tolland
Signature

NOTICE: UNDER PROVISIONS OF FLORIDA STATUTES §112.317, A FAILURE TO MAKE ANY REQUIRED DISCLOSURE CONSTITUTES GROUNDS FOR AND MAY BE PUNISHED BY ONE OR MORE OF THE FOLLOWING: IMPEACHMENT, REMOVAL OR SUSPENSION FROM OFFICE OR EMPLOYMENT, DEMOTION, REDUCTION IN SALARY, REPRIMAND, OR A CIVIL PENALTY NOT TO EXCEED $10,000.

FORM 8B MEMORANDUM OF VOTING CONFLICT FOR COUNTY, MUNICIPAL, AND OTHER LOCAL PUBLIC OFFICERS

LAST NAME—FIRST NAME—MIDDLE NAME Sargent - Travis - Craig	NAME OF BOARD, COUNCIL, COMMISSION, AUTHORITY, OR COMMITTEE Ormond Beach City Commission
MAILING ADDRESS 406 N. Beach St.	THE BOARD, COUNCIL, COMMISSION, AUTHORITY OR COMMITTEE ON WHICH I SERVE IS A UNIT OF: ☑ CITY ☐ COUNTY ☐ OTHER LOCAL AGENCY
CITY Ormond Beach COUNTY Volusia	NAME OF POLITICAL SUBDIVISION:
DATE ON WHICH VOTE OCCURRED July 22, 2025	MY POSITION IS: ☑ ELECTIVE ☐ APPOINTIVE

WHO MUST FILE FORM 8B

This form is for use by any person serving at the county, city, or other local level of government on an appointed or elected board, council, commission, authority, or committee. It applies to members of advisory and non-advisory bodies who are presented with a voting conflict of interest under Section 112.3143, Florida Statutes.

Your responsibilities under the law when faced with voting on a measure in which you have a conflict of interest will vary greatly depending on whether you hold an elective or appointive position. For this reason, please pay close attention to the instructions on this form before completing and filing the form.

JUL31 25 8:21AM

INSTRUCTIONS FOR COMPLIANCE WITH SECTION 112.3143, FLORIDA STATUTES

A person holding elective or appointive county, municipal, or other local public office MUST ABSTAIN from voting on a measure which would inure to his or her special private gain or loss. Each elected or appointed local officer also MUST ABSTAIN from knowingly voting on a measure which would inure to the special gain or loss of a principal (other than a government agency) by whom he or she is retained (including the parent, subsidiary, or sibling organization of a principal by which he or she is retained); to the special private gain or loss of a relative; or to the special private gain or loss of a business associate. Commissioners of community redevelopment agencies (CRAs) under Sec. 163.356 or 163.357, F.S., and officers of independent special tax districts elected on a one-acre, one-vote basis are not prohibited from voting in that capacity.

For purposes of this law, a "relative" includes only the officer's father, mother, son, daughter, husband, wife, brother, sister, father-in-law, mother-in-law, son-in-law, and daughter-in-law. A "business associate" means any person or entity engaged in or carrying on a business enterprise with the officer as a partner, joint venturer, coowner of property, or corporate shareholder (where the shares of the corporation are not listed on any national or regional stock exchange).

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ELECTED OFFICERS:

In addition to abstaining from voting in the situations described above, you must disclose the conflict:

PRIOR TO THE VOTE BEING TAKEN by publicly stating to the assembly the nature of your interest in the measure on which you are abstaining from voting; *and*

WITHIN 15 DAYS AFTER THE VOTE OCCURS by completing and filing this form with the person responsible for recording the minutes of the meeting, who should incorporate the form in the minutes.

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APPOINTED OFFICERS:

Although you must abstain from voting in the situations described above, you are not prohibited by Section 112.3143 from otherwise participating in these matters. However, you must disclose the nature of the conflict before making any attempt to influence the decision, whether orally or in writing and whether made by you or at your direction.

IF YOU INTEND TO MAKE ANY ATTEMPT TO INFLUENCE THE DECISION PRIOR TO THE MEETING AT WHICH THE VOTE WILL BE TAKEN:

- You must complete and file this form (before making any attempt to influence the decision) with the person responsible for recording the minutes of the meeting, who will incorporate the form in the minutes. (Continued on page 2)

APPOINTED OFFICERS (continued)

- A copy of the form must be provided immediately to the other members of the agency.
- The form must be read publicly at the next meeting after the form is filed.

IF YOU MAKE NO ATTEMPT TO INFLUENCE THE DECISION EXCEPT BY DISCUSSION AT THE MEETING:

- You must disclose orally the nature of your conflict in the measure before participating.
- You must complete the form and file it within 15 days after the vote occurs with the person responsible for recording the minutes of the meeting, who must incorporate the form in the minutes. A copy of the form must be provided immediately to the other members of the agency, and the form must be read publicly at the next meeting after the form is filed.

DISCLOSURE OF LOCAL OFFICER'S INTEREST

I, TRAVIS SARGENT, hereby disclose that on July 22, 20 25:

(a) A measure came or will come before my agency which (check one or more)

___ inured to my special private gain or loss;

✓ inured to the special gain or loss of my business associate, Foundation Risk Partners;

___ inured to the special gain or loss of my relative, ___;

___ inured to the special gain or loss of ___, by whom I am retained; or

___ inured to the special gain or loss of ___, which is the parent subsidiary, or sibling organization or subsidiary of a principal which has retained me.

(b) The measure before my agency and the nature of my conflicting interest in the measure is as follows:

I am an employee of Foundation Risk Partners.

If disclosure of specific information would violate confidentiality or privilege pursuant to law or rules governing attorneys, a public officer, who is also an attorney, may comply with the disclosure requirements of this section by disclosing the nature of the interest in such a way as to provide the public with notice of the conflict.

7/30/25
Date Filed

Signature

NOTICE: UNDER PROVISIONS OF FLORIDA STATUTES §112.317, A FAILURE TO MAKE ANY REQUIRED DISCLOSURE CONSTITUTES GROUNDS FOR AND MAY BE PUNISHED BY ONE OR MORE OF THE FOLLOWING: IMPEACHMENT, REMOVAL OR SUSPENSION FROM OFFICE OR EMPLOYMENT, DEMOTION, REDUCTION IN SALARY, REPRIMAND, OR A CIVIL PENALTY NOT TO EXCEED $10,000.

	Commissioner Tolland	Yes
Carried.	Mayor Leslie	Yes

8. PUBLIC HEARINGS

City Clerk Susan C. Dauderis read by legal title only:

A. Land Development Code Amendments - 1000 block of North US Highway 1 Abutting the Tomoka River

ORDINANCE NO. 2025-21: AN ORDINANCE AMENDING CHAPTER 2, DISTRICT AND GENERAL REGULATIONS, ARTICLE VI, OVERLAY DISTRICTS, SECTION 2-73, GREENBELT AND GATEWAY PRESERVATION DISTRICTS, SUBSECTION (C), DESIGN CRITERIA; AND CHAPTER 3, PERFORMANCE STANDARDS, ARTICLE II, ENVIRONMENTAL PROTECTION STANDARDS, SECTION 3-21, WETLANDS PROTECTION, SUBSECTION (H), BUFFER REQUIREMENTS, OF THE CITY OF ORMOND BEACH LAND DEVELOPMENT CODE BY AMENDING THE LANDSCAPE BUFFER AND WETLAND BUFFER REQUIREMENTS FOR PROPERTIES LOCATED WITHIN THE 1000 BLOCK OF NORTH U.S. HIGHWAY 1, ORMOND BEACH, TO BE CONSISTENT WITH VOLUSIA COUNTY STANDARDS; REPEALING ALL INCONSISTENT ORDINANCES OR PARTS THEREOF; PROVIDING FOR SEVERABILITY; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Deaton, to approve Ordinance No. 2025-21, on the first reading, as read by title only.

Mr. Steven Spraker, Planning Director, reviewed the history of the property and the issues on the property due to the City's wetland standards and greenbelt buffers. He noted similar properties along the corridor and how the approval would be in line with the Volusia County wetland standards.

Commissioner Tolland inquired if the approval was required; whereby, Mr. Spraker stated if it was not approved, the site could not be developed if approval was not granted due to the buffer restraints, noting it was a governmental action that caused the loss of entitlements on the property.

Mr. Hayes clarified the history of the Interlocal Boundary Service Agreement with Volusia County and the impact on the zoning on the property.

Commissioner Tolland expressed support of the City's standards, noting she understood the limitations on the development of the property and the legal aspect.

Call Vote:	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by legal title only:

B. 155 North Nova Road, Signage Special Exception

RESOLUTION NO. 2025-123: A RESOLUTION AUTHORIZING THE EXECUTION AND ISSUANCE OF A DEVELOPMENT ORDER FOR A SPECIAL EXCEPTION FOR A SIGN VARIANCE FOR PROPERTY LOCATED AT 155 NORTH NOVA ROAD, AND BEING SITUATED WITHIN THE B-1, PROFESSIONAL OFFICE/HOSPITAL ZONING DISTRICT, TO ALLOW THE RECONSTRUCTION OF A POLE SIGN DAMAGED BY HURRICANE MILTON BASED ON SITE SPECIFIC CONDITIONS; ESTABLISHING CONDITIONS AND EXPIRATION DATE OF APPROVAL; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Sargent, to approve Resolution No. 2025-123, as read by title only.

Mr. Spraker reviewed the Special Exception request, noting it stemmed from the prior signage being destroyed by Hurricane Milton. He explained why the Special Exception was needed, noting the Planning Board's approval.

Commissioner Briley expressed support of the item.

Commissioner Sargent voiced concerns regarding the timeline of approvals on the item, inquiring if the item could be an administrative approval; whereby, Mr. Hayes stated due to the signage needing a special exception it did not allow for staff to approve.

Mr. Spraker stated the goal of the signage regulations was to bring the signs into compliance with the city's codes allowing for monument signs. He explained there were numerous signs that fell outside the city's code as the city did not allow for forced amortization. He stated once a sign fell, it was then required to be built to city standards, noting there were a few non-conforming signs that it may not be desired for them to be reconstructed if they were to fall.

Commissioner Sargent noted expediency for small businesses was crucial citing a small business that went out of business because they were not able to rebuild their signage, noting an 18 month delay for the applicant.

Commissioner Briley understood Commissioner Sargent's concerns, citing other monument signage issues.

Mayor Leslie inquired about the application timeline to get to the City Commission, questioning if it was an 18-month delay.

Mr. Spraker stated the hurricane hit in October 2024, and a sign permit application was received which was not approved with comments. He explained the applicant brought it back at a later date, which was then immediately sent to the Planning Board, followed by the next available City Commission meeting.

Commissioner Tolland agreed the process could be sped up for natural disaster applications. She noted the importance of Special Exceptions.

Mr. Rob Merrell, Cobb Cole Attorney on behalf of the applicant, thanked the Commission for their consideration. He discussed prior approvals on the item.

Call Vote:	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes

	Commissioner Deaton	Yes
Carried.	Mayor Leslie	Yes

9. FIRST READING OF ORDINANCES

City Clerk Susan C. Dauderis read by legal title only:

A. Amendment to Code of Ordinances, Chapter 15, Parks and Recreation

ORDINANCE NO. 2025-22: AN ORDINANCE AMENDING SECTIONS 15-3 AND 15-8 OF CHAPTER 15, PARKS AND RECREATION, OF THE CITY OF ORMOND BEACH CODE OF ORDINANCES, TO PROVIDE FOR THE REGULATION OF VAPING IN PARKS AND AT OTHER MUNICIPAL FACILITIES; PROVIDING FOR THE REPEAL OF ALL ORDINANCES IN CONFLICT HEREWITH; PROVIDING FOR SEVERABILITY, AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Tolland, to approve Ordinance No. 2025-22, on the first reading, as read by title only.

Mr. Hayes noted the proposed ordinance was to prohibit vaping at the public parks and city facilities in addition to smoking.

Commissioner Tolland thanked the Commission for their consideration of the item and to staff for bringing the item back.

Call Vote:	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

10. STAFF ACTION ITEMS

A. Florida League of Cities Voting Delegate

Ms. Susan Dauderis explained the item was for the Florida League of Cities (FLC) voting delegate for the FLC annual conference's business session.

Ms. Shanahan stated staff would notify the FLC of who the delegate was and just needed the consensus from the Commission.

Commissioner Tolland moved, seconded by Commissioner Deaton, to nominate Commissioner Sargent as the delegate.

Mayor Leslie stated he planned to nominate himself, noting if Commissioner Sargent accepted the nomination he would withdraw his own nomination.

Commissioner Briley supported Commissioner Sargent as the delegate.

Call Vote:	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes

	Commissioner Tolland	Yes
Carried.	Mayor Leslie	Yes

11. REPORTS, SUGGESTIONS, REQUESTS

Events, Updates, and Requests
Ms. Shanahan provided details on upcoming meetings, workshops, events, and updates on city projects.

Commissioner Deaton discussed the proposed developments near Airport Road, noting it was Flagler County's jurisdiction. She stated she spoke with Volusia County Council Member Troy Kent requesting additional signage indicating Flagler County's jurisdiction along Airport Road, noting he agreed to handle it. She requested the Aviation Advisory Board survey other airports of like size and operations on landing fees.

Commissioner Tolland supported the Aviation Advisory Board to look into the landing fees, noting she would not like staff to do that.

Commissioner Sargent agreed, noting he previously requested it be looked into.

Commissioner Briley discussed the Flagler County developments, noting the confusion among residents.

Commissioner Tolland thanked staff for their work on the budget and the Commissioners for their discussions at the workshop. She discussed the population growth within the city. She thanked Mr. Doug Thomas and the Planning Board for their work on the WalMart Planned Business Development amendment. She commended the work at Cassen Park. She congratulated the Police Department on the three newest officers. She inquired about the infrastructure upgrades on Riverside Drive, causing road closures, and asked for the roadblocks to be on East Granada Boulevard; whereby, Mr. Finley stated staff would look into it as it would need the Florida Department of Transportation's (FDOT) approval. She requested the FDOT workshop be included in a planned upcoming workshop.

Commissioner Sargent expressed support of the Independence Day celebration and requested 2026 be even bigger to celebrate the Country's 250th anniversary. He suggested forming a committee, noting he would like to see flags lined along Granada Boulevard poles.

Mayor Leslie supported a bigger Independence Day celebration for 2026 and the formation of a committee.

Commissioner Sargent voiced support of Cassen Park and inquired if the bait shop could sell beer or wine; whereby, Mr. Hayes stated there was an ordinance that prohibited alcohol in a public park, noting staff could look into the ordinance. He explained other city facilities do sell alcohol, specifying the Performing Arts Center. Commissioner Sargent inquired when the video live-streaming would start; whereby, Ms. Shanahan stated it was tentatively set to begin in September. He questioned about the status of the updated website; whereby, Ms. Shanahan stated she would get an update for him. He thanked staff for their work on the budget, explaining the gaps in the budgeted funds and actuals.

Mayor Leslie discussed the events he attended, congratulated the new officers, and thanked staff for their work on the city's day at the Daytona Tortuga game. He invited the Commission to an event at the First Step Homeless Shelter.

Legislative Updates
Mr. Hayes discussed Senate Bill 784 and Senate Bill 180. He noted due to Senate Bill 784 the Land Development Code would need to be amended as the Bill was effective immediately. He reviewed the history of Home Rule and the issues with Senate Bill 180. He informed the Commission of an effort from an outside attorney to challenge the Senate Bill providing a brief overview of the required funds and the timeline the attorney planned to file the complaint and potential appeal. He explained there was a proposed resolution and inquired if the Commission had interest for him to bring it back to the Commission at a future meeting.

Mayor Leslie inquired about the anticipated outcome if filed; whereby, Mr. Hayes explained there were no guarantees on the outcome of the claim.

Mr. Hayes stated he believed there was an opportunity with the claim and discussed the history of the attorney handling the claim.

Commissioner Deaton expressed interest in pursuing if Mr. Hayes was optimistic for the outcome; whereby, Mr. Hayes stated the practice of law and litigation was not easy to predict, noting he believed it had a chance.

Commissioner Tolland voiced support and inquired if recent ordinances would stay intact; whereby, Mr. Hayes explained if a developer believed the ordinance was burdensome or overly restrictive with written notice, the city had 14 days to withdraw or repeal the ordinance before the developer could file a suit. She inquired if the $15,000 was a flat rate or if it was dependent upon a certain number of municipalities joining the suit; whereby, Mr. Hayes indicated it was a flat rate.

Commissioner Sargent requested further information on the claim, including costs and other municipalities who joined; whereby, Mr. Hayes stated the costs would be a flat rate of $10,000 for the first claim and an additional $5,000 if an appeal was needed, noting no further funds would be required.

Commissioner Briley inquired if the proposed stormwater policies would be allowed still; whereby, Mr. Finley stated it would be hard to provide a response, as it would be allowed until someone decided to challenge it, noting he believed it was not overly restrictive.

Mr. Hayes confirmed he would gather more information and bring back the resolution to the Commission for consideration.

Commissioner Deaton expressed concerns regarding the two Senate Bills, encouraging residents to reach out to their state legislators to express their concerns.

12. ADJOURNMENT

Mayor Leslie adjourned the meeting at 09:30 PM.

APPROVED: August 5, 2025

BY: ______________________________

Jason Leslie, Mayor

ATTEST:

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Susan Carroll Dauderis,
City Clerk