



## City of Ormond Beach

### City Commission Meeting

City Hall Commission Chambers

22 South Beach St., Ormond Beach FL 32174

**September 3, 2025, 7:00 PM**

*Jason Leslie, Mayor  
Lori Tolland, Zone 1  
Travis Sargent, Zone 2  
Kristin Deaton, Zone 3  
Harold Briley, Zone 4*

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## Minutes

### 1. **CALL TO ORDER**

Mayor Leslie called the meeting to order at 07:01 PM.

Present: Mayor Jason Leslie, Commissioners Lori Tolland, Travis Sargent, Kristin Deaton, and Harold Briley, City Manager Joyce Shanahan, City Attorney Randy Hayes, Assistant City Managers Claire Whitley, and Shawn Finley, and City Clerk Susan Dauderis.

### 2. **INVOCATION**

Pastor Charlie Freeman, Church of Jesus, provided the invocation.

### 3. **PLEDGE OF ALLEGIANCE**

Mayor Leslie led the Pledge of Allegiance.

### 4. **PRESENTATIONS AND PROCLAMATIONS**

A. Ormond Beach Soccer Club

Mayor Leslie presented a proclamation to the Ormond Beach Soccer Club for their participation at the IberCup tournament in Portugal.

### 5. **ADOPTION OF FISCAL YEAR 2025-2026 PROPOSED MILLAGE RATES AND TENTATIVE BUDGET**

Mayor Leslie opened the Public Hearings.

City Clerk Susan C. Dauderis read by legal title only:

A. Proposed Millage Rates for 2025-2026 Fiscal Year

**RESOLUTION NO. 2025-141:** A RESOLUTION ADOPTING PROPOSED MILLAGE RATES FOR THE 2025-2026 FISCAL YEAR; ESTABLISHING A DATE TIME AND PLACE FOR A PUBLIC HEARING TO ADOPT FINAL MILLAGE RATES AND FINAL BUDGET; AND SETTING FORTH AN EFFECTIVE DATE.

Mayor Leslie explained per Florida Statute, he was required to state the proposed millage rate for the City of Ormond Beach necessary to fund the Fiscal Year (FY) 2025-2026 budget was 4.5220 mills, noting the rate was 15.82 percent above the rolled back rate of 3.9042 mills. He reviewed what the funds would be used for and explained the city would be the

second-lowest millage rate in Volusia County. He stated the tentative debt service millage rate was 0.0630 for the 2010 General Obligation Bond Sinking Fund.

Mayor Leslie stated it was a public hearing and inquired if there were any members of the public who wished to speak or ask questions prior to adoption of the tentative millage rate and budget.

Ms. Stephanie Watson, 73 Woodfield Court, voiced her passion for youth sports in the community, urging the Commission to approve the budget supporting recreational sports. She voiced concerns regarding upgrades needed at current facilities and if facilities were to close.

Mr. Ed Kelley, 53 River Ridge Trail, requested the Commission support the proposed millage rate and budget. He noted social media concerns and cited the City's mission statement.

Mr. G.G. Galloway, 1305 Oak Forest Drive, thanked the Commission and staff for their work. He discussed the quality of life within the community and history of surrounding communities when their taxes were low.

Sargent Ray Llanes, exempt address, stated he was the Vice President of the Ormond Beach police union. He discussed the history of the public safety funds, noting the now competitive pay and benefits, nearly full police staff, and what would be at risk if the funds were cut.

Mr. Andy Oler, 19 Arbor Drive South, discussed his family's desire to move to a community with a high quality of life, noting the reduction in that quality if recreational activity funds were to be cut.

Mr. Josh Pringle, 1500 Crowne Ormond Lane, stated he was a member of the city's Budget Advisory Board and discussed past Commission budgeting decisions. He reviewed the budget process, concerns of social media posts, and support of those voting in favor of the budget.

Mr. Bryan Lambert, 32 Greenvale Drive, voiced concerns regarding cutting taxes due to the impact on the community and police officers.

Ms. Deanna Newkirk, 7 Princess Circle, discussed her history with the city and City of Holly Hill. She reviewed the recreational resources utilized by surrounding municipalities and the need for proper funding for those resources and first responders.

Ms. Debbie Cotton, 165 West Granada Boulevard, stated she was the President of the Ormond Beach Chamber of Commerce. She discussed the work of the organization and the important partnership between the Ormond Beach Chamber of Commerce and the city.

Mr. Erick Palacios, 3 Burr Oak Court, stated he was the Ormond Beach Chamber of Commerce Board Chairman. He discussed the growth rate of the community and support of the budget. He reviewed the important partnerships with non-city organizations and their funding.

Mr. William Sanchez, 7 Lake Vista Way, expressed concerns regarding the millage increase, noting he did not believe there was nothing in the budget to be cut.

Mr. Douglas Wigley, 37 Forest View Way, thanked the Commission for all they did. He stated

he was speaking on behalf of the Ormond Beach Youth Baseball and Softball Association. He discussed his history with the association and the need for funding for recreational activities and resources.

Ms. Michelle Tisdale, 780 West Granada Boulevard, stated she served on the Executive Committee of the Ormond Beach Chamber of Commerce. She discussed mission and programs of the Chamber of Commerce and the need for partnership funding.

Mr. George Burgess, 112 Kent Drive, encouraged the Commission to ensure funding for flooding mitigation. He suggested the Commission look into the city's recycling program to determine if costs could be saved there.

Ms. Amber Bobak, 397 Collins Street, stated her appreciation for the lower millage compared to the previous tentative millage set in July. She reviewed concerns regarding the transparency portal and raised taxes for those on fixed incomes. She expressed support of recreation for youth and essential funding for public safety and public works. She offered to volunteer during public events.

Mr. James Flatley, 7 Spanish Pine Way, voiced support of the budget and recreational funds. He challenged the Commission to look to the future of the community.

Mr. Paul Viscomi, 200 Country Club Drive, stated he represented the Ormond Beach Soccer Club, he discussed the volunteers for the organization and the essential need for funding.

Captain Davis Randall, exempt address, stated he was the president of the Ormond Beach Professionals Firefighter Union. He expressed support of the proposed budget, noting the great improvements made in recent years for public safety. He reviewed a couple shortfalls within the fire department and urged the Commission to approve the budget staff presented.

Ms. Joan Campanaro, 721 Pelican Bay, Daytona Beach, 32119, stated she was a First Step Homeless Shelter Board Member, and expressed the need for continued funding and partnership with the city. She reviewed the shelter's statistics and invited the Commission to upcoming events.

Ms. Nancy Cortez, 518 North Halifax Drive, discussed the community organizations she was involved in and the essential need for continued funding for those community organizations.

Ms. Christina Uranaka, 155 Arlington Way, stated public safety funds should never be discussed to be cut from a budget. She noted she was not opposed to the millage increase and the importance of the city's recreational activities and facilities. She expressed support of the youth recreational activities, providing statistics to support the funding.

Mr. David Schechter, 395 South Atlantic Avenue #304, stated taxes were needed and vital for the community. He voiced opposition to the recent personal social media posts and quotes. He discussed communities with low taxes and made requests of resignation.

Ms. Angela Terry, 3 Creek Bluff Way, thanked the Commissioners for their patience in listening to the citizens. She discussed the highlights of the city, noting the increase of taxes was needed to keep the city at the standards of the residents.

Ms. Stephanie Mason-Teague, 170 Orchard Lane, provided a handout on a mid-year update from the Ormond Memorial Art Museum and Gardens and discussed the partnership with the city. She encouraged the Commission to approve the proposed budget and millage.

Mr. Edward Ted Tescher, 39 Shadow Creek Way, discussed his history with youth sports in the community. He stated a ten percent increase seemed steep for those on fixed incomes, noting gas prices were decreasing. He suggested reviewing insurance coverage to help decrease costs.

Mr. Eric Yonce, 275 South Halifax Drive, explained he tried to review the budget from the website, noting concerns with the transparency portal and potential surplus of funds. He stated leisure services and first responders should not be considered for cuts.

Mr. Doug Thomas, 132 River Bluff Drive, reviewed his history within the community. He expressed support of the increase, noting the importance of the Leisure Services department and provided statistics from the community.

Ms. Julia Truio, 307 John Anderson Dr, stated she was the president of the Ormond Beach Arts District Board and reviewed her history with the community. She discussed the future of the city and the funding needed to keep it flourishing. She requested the Commission approve the millage increase.

Ms. Judith Stein, 166 Orchard Lane, reviewed why she moved to the city, explaining she was willing to pay more in taxes to maintain the high standards she expected from the city.

Mr. Keith Norden, 231 Riverside Drive Unit 909, Holly Hill, 32117, stated he was the president of Team Volusia Economic Development Corporation (EDC) and provided a handout with statistics from the program. He reviewed Team Volusia's role within the community.

Ms. Anna Hannon, 260 Amberwood Court, expressed support of funds for public safety and recreation. She voiced concerns of the increased millage, requesting the Commission look into cutting funds from other areas.

Mr. Michael Gentry, 10 Indian Springs Drive, stated he attended the Commission's budget workshop on August 19, 2025, noting he believed there was consensus from the Commission on the budget. He explained concerns regarding a decrease in the budget affecting the quality of life for the residents.

Ms. Candice Kealy, 4 Creeksbridge Court, discussed her history with the community and the proposed tax rate. She urged the Commissioners and Mayor to collaborate and pass the budget as presented. She voiced concerns with the State reviewing the budget and cutting funds where the citizens want funding.

Mr. Troy Railsback, 27 Indian Springs Drive, reviewed his history with city advisory boards and outside entities board meetings, encouraging all residents to attend. He expressed support for funding for first responders and leisure services. He stated the city had the lowest tax rate in the county when where funding was taken from and spent was considered.

**Commissioner Briley moved, seconded by Commissioner Sargent, for approval of Resolution No. 2025-141, as read by title only.**

Commissioner Briley thanked everyone for voicing their opinions on the budget. He discussed his history with the city. He noted the wants, needs, and sustainability of items in the budget. He explained he would not be in favor of cutting funds for recreational activities, first responders, and public works. He stated he wished the city could go to the rolled back

rate, noting increasing costs. He reviewed the millage rate compared to other local municipalities, noting the city was the second lowest in the county behind the City of Debary, which received taxes from the power plants and contracted out the police and fire. He explained there was not much fat in the budget to be able to trim. He stated the city was a quality city and the resident turnout was heartwarming.

Commissioner Tolland requested City Clerk, Susan Dauderis, read the memorandum from the City Attorney, Randy Hayes, which was included in the agenda packet; whereby, Ms. Dauderis read the first 3 pages of the memo before Commissioner Tolland explained that was enough. She explained the importance of reading the memorandum. She stated she was not willing to compromise the quality of life for the residents because of political maneuvering. She discussed her commitment to the community, police, fire, public works, and parks and recreation. She discussed the taxpayers' desires for recreational activities, noting the increased taxes the voters approved for Andy Romano Beachfront Park. She noted the importance of partnerships with community organizations. She explained the city received numerous awards for the budget and noted the city had consistently demonstrated fiscal responsibility. She stated she was open to discussing a limited number of items she felt comfortable differing in the budget.

Commissioner Sargent noted he would discuss a different night, a suggestion of having a time limit for Commission comments. He expressed concerns regarding misinformation in the media and the importance of transparency and trust. He encouraged the Commission to push back against the misinformation with honesty and openness to build trust within the community. He requested Finance Director, Kelly McGuire, clarify some of the misinformation. He questioned the 2024-2025 Fiscal Year budget; whereby, Ms. McGuire stated the budget was \$131,976,868. He requested clarification on the \$170,000,000 number for transparency; whereby, Ms. McGuire stated that number was shown on the transparency portal as the revised budget, noting it was not officially revised by the Commission until at the end of the fiscal year. She clarified the number existed due to prior year budgeted projects being completed in the current year and non-completed projects would be pushed to the next year. He stated the budget had not increased 90 percent; whereby, Ms. McGuire stated that was accurate. He discussed prior projects and contracts the Commission approved to show fiscal responsibility. He encouraged residents to bring ideas on how to lower the budget. He expressed support for a self-DOGE audit, expressing Home Rule concerns with having the State assist in reviewing the budget as suggested by residents.

Commissioner Deaton thanked the residents for speaking, the Budget Advisory Board, and staff for their work on the budget. She expressed support of the proposed millage agreed upon at the August 19, 2025, Commission workshop. She discussed her history with the city and advocated for the leisure services funding. She stated she would not run her term worried about re-election noting her support for the first responders' funds. She noted she would put the residents first when considering the budget. She expressed understanding of not wanting a tax increase, noting she could not find where to reduce funding to allow the city to further lower the tax rate. She requested suggestions from Mayor Leslie on how to lower the tax rate.

Mayor Leslie thanked the citizens who spoke on the budget. He explained he heard a statement that he wanted to cut youth sports, noting its inaccuracy, and discussed his childhood showing a trophy he received when he was young. He discussed the funds and past priorities of the youth recreational activities. He stated setting the budget was one of the most important responsibilities of the Commission, noting it was a challenging and complex process with how the city was set up. He stated he requested staff to look for ways

to reduce the millage after hearing residents say they had not seen that large of an increase before. He explained over the last several weeks he reviewed past and current budgets line-by-line, noting meaningful adjustments could be made for future budgets, including the auto-renewal contracts, reviewing the two Assistant City Manager roles, the use of outside legal counsel, vehicle leases, and insurance coverage options. He suggested the city look into Community Redevelopment Agency (CRA) funds to repay the general fund for the 56 North Beach Street purchase and projects. He discussed the parking fees that would be implemented at Andy Romano Beachfront Park, noting concerns about the free parking and lost revenue. He expressed support for recreational funding, noted the challenges were day-to-day operational costs, and suggested reducing the reliance on outside services that could be more affordable if completed in-house. He stated it was his first budget process, noting the challenges and importance of community input. He explained it was not about politics and would support the budget, encouraging the Commission to work together. He stated there was a job to do and to not focus on the next election.

Commissioner Sargent explained the budget was built on the Capital Improvement Projects and Strategic Plan the Commission worked on, compared to prior plans.

Ms. McGuire stated an amendment would be needed noting the proposed millage needed, to fund the revisions from the August 19, 2025, workshop, for the Fiscal Year 2025-2026 budget was 4.3867 mills. She explained the rate was 12.36 percent above the rolled back rate of 3.9042 mills and the proposed debt service millage was 0.0630 for the 2010 General Obligation Bond Sinking Fund.

**Commissioner Tolland moved, seconded by Commissioner Deaton, for approval of Resolution No. 2025-141, as amended.**

Commissioner Tolland thanked Mayor Leslie for his comments to help build trust for the Commission and residents, noting her skepticism.

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| Call Vote: | Commissioner Sargent | Yes |
|            | Commissioner Deaton  | Yes |
|            | Commissioner Briley  | Yes |
|            | Commissioner Tolland | Yes |
| Carried.   | Mayor Leslie         | Yes |

Mayor Leslie asked the City Clerk to call the vote on the underlying motion.

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| Call Vote: | Commissioner Tolland | Yes |
|            | Commissioner Sargent | Yes |
|            | Commissioner Deaton  | Yes |
|            | Commissioner Briley  | Yes |
| Carried.   | Mayor Leslie         | Yes |

Mayor Leslie stated the proposed operating millage rate was set at 4.3867 mills, noting it was 12.36 percent above the rolled back millage rate of 3.9042 mills.

City Clerk Susan C. Dauderis read by legal title only:

B. Adoption of Annual Budget for the 2025-2026 Fiscal Year

**ORDINANCE NO. 2025-29: AN ORDINANCE ADOPTING THE ANNUAL BUDGET FOR THE 2025-2026 FISCAL YEAR BEGINNING OCTOBER 1, 2025 AND ENDING**

SEPTEMBER 30, 2026; REPEALING ALL INCONSISTENT ORDINANCES OR PARTS THEREOF; AND SETTING FORTH AN EFFECTIVE DATE.

**Commissioner Deaton moved, seconded by Commissioner Tolland, to approve Ordinance No. 2025-29, on the first reading, as read by title only.**

Commissioner Sargent thanked residents for attending the meeting, noting tax increases were never easy. He voiced his commitment to transparency and fiscal responsibility. He proposed an OB Life series on government finances to educate and a workshop to conduct a self-DOGE audit requesting the Budget Advisory Board be involved.

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| Call Vote: | Commissioner Deaton  | Yes |
|            | Commissioner Briley  | Yes |
|            | Commissioner Tolland | Yes |
|            | Commissioner Sargent | Yes |
| Carried.   | Mayor Leslie         | Yes |

Mayor Leslie closed the Public Hearings and recessed the City Commission meeting at 9:29 p.m.

Mayor Leslie resumed the City Commission meeting at 9:38 p.m.

## **6. AUDIENCE REMARKS - REGARDING ITEMS NOT ON THE AGENDA & ON THE CONSENT AGENDA**

Ms. Debbie Kruck-Forrester, 15 Brookwood Drive, invited the Commission to a 9-11 ceremony and walk, providing details and background on the event.

Ms. Jennifer Schwartz, 125 Coquina Drive, discussed her history with the city and voiced concerns regarding the political climate within the community. She explained her issues with Volusia County Schools and Osceola Elementary School upkeep and nearby park.

Commissioner Deaton inquired which park Ms. Schwartz was referring to; whereby, Ms. Schwartz stated there was no name and believed it was part of the school.

Commissioner Tolland stated she received Ms. Schwartz's email regarding the park and inquired if staff was working with Volusia County Schools regarding the upkeep; whereby, Ms. Schwartz explained Mayor Leslie forwarded her email to a representative with Volusia County Schools and had not heard back. Commissioner Tolland noted she forwarded Ms. Schwartz's email to a representative as well.

Commissioner Sargent indicated reasons like Ms. Schwartz's was why he was requesting all Volusia County School contracts be reviewed.

## **7. APPROVAL OF MINUTES**

A. Minutes from City Commission meeting - August 19, 2025

Mayor Leslie advised the minutes from the August 19, 2025, City Commission meeting were sent to the Commission for review and posted on the city's website for public viewing. He asked if there were any corrections, additions, or omissions. He stated, hearing no

corrections, the minutes would stand approved as presented.

**Commissioner Deaton moved, seconded by Commissioner Sargent, for approval of the August 19, 2025, City Commission meeting minutes.**

**Motion passed by voice vote.**

## **8. CONSENT AGENDA**

Mayor Leslie advised the actions proposed for the items on the Consent Agenda were so stated on the agenda. He asked if any member of the Commission had questions or wished to discuss any items separately.

**Commissioner Briley moved, seconded by Commissioner Tolland, for approval of the Consent Agenda.**

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| Call Vote: | Commissioner Briley  | Yes |
|            | Commissioner Tolland | Yes |
|            | Commissioner Sargent | Yes |
|            | Commissioner Deaton  | Yes |
| Carried.   | Mayor Leslie         | Yes |

### **A. Ormond Beach Housing Authority Appointment**

**RESOLUTION NO. 2025-142:** A RESOLUTION REAPPOINTING ALLEN HARRELL AS A MEMBER TO SERVE AS A COMMISSIONER OF THE ORMOND BEACH HOUSING AUTHORITY; SETTING FORTH TERM AND CONDITIONS OF SERVICE; AND SETTING FORTH AN EFFECTIVE DATE.

### **B. Organizational Chart Amendment, Leisure Services Name Change**

**RESOLUTION NO. 2025-143:** A RESOLUTION APPROVING AN AMENDMENT TO THE OFFICIAL ORGANIZATIONAL CHART OF THE CITY OF ORMOND BEACH BY AMENDING THE DEPARTMENT TITLE OF "LEISURE SERVICES" TO "PARKS AND RECREATION"; REPEALING ALL INCONSISTENT RESOLUTIONS OR PARTS THEREOF; AND SETTING FORTH AN EFFECTIVE DATE.

### **C. Authorization to accept settlements related to the national Opioid Litigation matter**

**RESOLUTION NO. 2025-145:** A RESOLUTION AUTHORIZING THE EXECUTION OF SUBDIVISION PARTICIPATION FORMS, INCLUDING ALL DOCUMENTS NECESSARY AND INCIDENTAL THERETO, REGARDING SETTLEMENTS WITH ALVOGENT, AMNEAL, APOTEX, HIKMA, INDIVIOR, MYLAN, SANDOZ, INC., SUN PHARMA AND ZYDUS IN CONNECTION WITH THE NATIONAL OPIOID LITIGATION MATTER; AND SETTING FORTH AN EFFECTIVE DATE.

## **9. PUBLIC HEARINGS**

Mayor Leslie opened the Public Hearings.

City Clerk Susan C. Dauderis read by legal title only:

### **A. Code of Ordinance Amendments, Leisure Services Name Change (Second Reading)**

**ORDINANCE NO. 2025-24:** AN ORDINANCE AMENDING SECTION 2-83, OFFICES,

DEPARTMENTS/DIVISIONS AND HEADS ENUMERATED, OF ARTICLE V, DEPARTMENTS, OF CHAPTER 2, ADMINISTRATION; SECTION 2-221, LEISURE SERVICES ADVISORY BOARD, OF DIVISION 2, ENUMERATED, OF ARTICLE VI, BOARDS, COMMISSIONS, COMMITTEES AND OTHER AGENCIES, OF CHAPTER 2, ADMINISTRATION; SECTION 2-222, WORKPLACE SAFETY PROGRAM, OF DIVISION 2, ENUMERATED, OF ARTICLE VI, BOARDS, COMMISSIONS, COMMITTEES AND OTHER AGENCIES, OF CHAPTER 2, ADMINISTRATION; SECTION 14-18, TRESPASS, OF ARTICLE I, IN GENERAL, OF CHAPTER 14, OFFENSES; SECTION 15-8, NUISANCES, OF ARTICLE I, OPERATION OF CITY PARKS AND RECREATION AND CULTURAL AREAS AND FACILITIES, OF CHAPTER 15, PARKS AND RECREATION; AND SECTION 17-9, PUBLIC USE OF STREETS AND SIDEWALKS, OF CHAPTER 17, STREETS, SIDEWALKS AND OTHER PUBLIC PLACES, OF THE CITY OF ORMOND BEACH CODE OF ORDINANCES TO AMEND THE TERM "LEISURE SERVICES" DEPARTMENT TO "PARKS AND RECREATION" DEPARTMENT, AND TO AMEND THE NAME OF THE "LEISURE SERVICES ADVISORY BOARD" TO THE "PARKS AND RECREATION ADVISORY BOARD"; REPEALING ALL INCONSISTENT ORDINANCES OR PARTS THEREOF; AND SETTING FORTH AN EFFECTIVE DATE.

**Commissioner Sargent moved, seconded by Commissioner Tolland, to approve Ordinance No. 2025-24, on the second reading, as read by title only.**

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| Call Vote: | Commissioner Tolland | Yes |
|            | Commissioner Sargent | Yes |
|            | Commissioner Deaton  | Yes |
|            | Commissioner Briley  | Yes |
| Carried.   | Mayor Leslie         | Yes |

City Clerk Susan C. Dauderis read by legal title only:

B. Land Development Code Amendment, Leisure Services Name Change (Second Reading)

**ORDINANCE NO. 2025-25:** AN ORDINANCE AMENDING SUBSECTION (V), MOBILE FOOD DISPENSING VEHICLES, OF SECTION 2-50, ACCESSORY USES, OF ARTICLE III, GENERAL REGULATIONS, OF CHAPTER 2, DISTRICT AND GENERAL REGULATIONS, OF THE CITY OF ORMOND BEACH LAND DEVELOPMENT CODE TO AMEND THE TERM "LEISURE SERVICES DEPARTMENT" TO "PARKS AND RECREATION DEPARTMENT"; REPEALING ALL INCONSISTENT ORDINANCES OR PARTS THEREOF; PROVIDING FOR SEVERABILITY; AND SETTING FORTH AN EFFECTIVE DATE.

**Commissioner Sargent moved, seconded by Commissioner Briley, to approve Ordinance No. 2025-25, on the second reading, as read by title only.**

Mayor Leslie voiced support of the department name change.

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| Call Vote: | Commissioner Sargent | Yes |
|            | Commissioner Deaton  | Yes |
|            | Commissioner Briley  | Yes |
|            | Commissioner Tolland | Yes |
| Carried.   | Mayor Leslie         | Yes |

City Clerk Susan C. Dauderis read by legal title only:

C. Land Development Code Amendment, Private Tattoo Studio (Second Reading)

**ORDINANCE NO. 2025-26:** AN ORDINANCE AMENDING CHAPTER 1, GENERAL ADMINISTRATION, ARTICLE III, DEFINITIONS AND ACRONYMS, SECTION 1-22, DEFINITION OF TERMS AND WORDS; CHAPTER 2, DISTRICT AND GENERAL REGULATIONS, ARTICLE II, DISTRICT REGULATIONS, SECTION 2-25, B-4, CENTRAL BUSINESS ZONING DISTRICT; AND CHAPTER 2, DISTRICT AND GENERAL REGULATIONS, ARTICLE IV, CONDITIONAL AND SPECIAL EXCEPTION REGULATIONS, SECTION 2-57, CRITERIA FOR REVIEW OF SPECIFIC CONDITIONAL AND SPECIAL EXCEPTION, OF THE CITY OF ORMOND BEACH LAND DEVELOPMENT CODE TO CREATE A PRIVATE TATTOO STUDIO USE DEFINITION AND CONDITIONAL USE CRITERIA, AND TO ALLOW THE PRIVATE TATTOO STUDIO USE AS A CONDITIONAL USE IN THE B-4, CENTRAL BUSINESS ZONING DISTRICT; REPEALING ALL INCONSISTENT ORDINANCES OR PARTS THEREOF; PROVIDING FOR SEVERABILITY; AND SETTING FORTH AN EFFECTIVE DATE.

**Commissioner Sargent moved, seconded by Commissioner Deaton, to approve Ordinance No. 2025-26, on the second reading, as read by title only.**

Mr. Steven Spraker, Planning Director, explained based on Commission direction after the first reading of the ordinance, staff reached out to Ormond Beach MainStreet, noting their board of directors voted to approve the item with a six to two vote.

Mr. Anthony Conforti, applicant, thanked the Commission for their time and expressed his appreciation for the process.

Ms. Bobak expressed support of the proposed item with the set conditions, noting she believed the business would bring value to the area.

Commissioner Tolland and Commissioner Briley stated their position on the item had not changed, noting concerns with the conditions and potential future precedence it set. They thanked the applicant for following the city procedures and doing the right thing.

Commissioner Sargent explained his position had not changed with the stipulations in place.

Mayor Leslie stated he called local tattoo shops and looked at the archives for what the vision was for the downtown area. He indicated he would vote no on the item as the proposed tattoo studio did not match the intended vision of the downtown area. He informed the applicant he knew of a tattoo shop owner who would be willing to rent out space to him.

Commissioner Sargent reviewed the stipulations proposed, noting he had a hard time voting no on the item as no one would know the business was there.

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| Call Vote: | Commissioner Deaton  | Yes |
|            | Commissioner Briley  | No  |
|            | Commissioner Tolland | No  |
|            | Commissioner Sargent | Yes |
| Carried.   | Mayor Leslie         | No  |

City Clerk Susan C. Dauderis read by legal title only:

D. Planned Business Development Amendment, Walmart (Second Reading)

**ORDINANCE NO. 2025-27:** AN ORDINANCE AUTHORIZING THE EXECUTION AND ISSUANCE OF THE EIGHTH AMENDED DEVELOPMENT ORDER FOR THE "WALMART" PLANNED BUSINESS DEVELOPMENT APPROVING A BUILDING ADDITION OF APPROXIMATELY 5,101 SQUARE FEET FOR THE ONLINE GROCERY PICK-UP SERVICE AREA AND ASSOCIATED SITE IMPROVEMENTS; ESTABLISHING CONDITIONS AND EXPIRATION DATE OF APPROVAL; AND SETTING FORTH AN EFFECTIVE DATE.

**Commissioner Sargent moved, seconded by Commissioner Tolland, to approve Ordinance No. 2025-27, on the second reading, as read by title only.**

Commissioner Tolland stated the agenda packet indicated the proposed landscaping complied with the new landscape requirements.

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| Call Vote: | Commissioner Briley  | Yes |
|            | Commissioner Tolland | Yes |
|            | Commissioner Sargent | Yes |
|            | Commissioner Deaton  | Yes |
| Carried.   | Mayor Leslie         | Yes |

City Clerk Susan C. Dauderis read by legal title only:

E. Amendment to Water & Wastewater Rates

**ORDINANCE NO. 2025-30:** AN ORDINANCE AMENDING SECTION 22-23, MINIMUM METER RATES GENERALLY; 22-24, MULTIPLE MINIMUM CHARGES; 22-71, SERVICE CHARGE ESTABLISHED; 22-136, MINIMUM WATER RATES; AND 22-137, MINIMUM WASTEWATER RATES; OF CHAPTER 22, WATER AND SEWERS, OF THE CITY OF ORMOND BEACH CODE OF ORDINANCES, BY INCREASING WATER AND SEWER RATES; REPEALING ALL INCONSISTENT ORDINANCES OR PARTS THEREOF; AND SETTING FORTH AN EFFECTIVE DATE.

**Commissioner Tolland moved, seconded by Commissioner Deaton, to approve Ordinance No. 2025-30, on the first reading, as read by title only.**

Ms. McGuire explained the funds would be applied to capital projects, noting the increases would not impact anyone who stayed at the minimum water usage. She reviewed the rate increased every thousand gallons.

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| Call Vote: | Commissioner Tolland | Yes |
|            | Commissioner Sargent | Yes |
|            | Commissioner Deaton  | Yes |
|            | Commissioner Briley  | Yes |
| Carried.   | Mayor Leslie         | Yes |

Mayor Leslie closed the Public Hearings.

## 10. FIRST READING OF ORDINANCES

City Clerk Susan C. Dauderis read by legal title only:

### A. Amendment to Solid Waste Collection Rates

**ORDINANCE NO. 2025-31:** AN ORDINANCE AMENDING SECTION 10-16, FEES FOR COLLECTION AND DISPOSAL ESTABLISHED, OF ARTICLE I, IN GENERAL, OF CHAPTER 10, SOLID WASTE, YARD WASTE AND RECYCLABLES, OF THE CITY OF ORMOND BEACH CODE OF ORDINANCES, BY INCREASING FEES FOR THE COLLECTION AND DISPOSAL OF SOLID WASTE; REPEALING ALL INCONSISTENT ORDINANCES OR PARTS THEREOF; AND SETTING FORTH AN EFFECTIVE DATE.

**Commissioner Briley moved, seconded by Commissioner Tolland, to approve Ordinance No. 2025-31, on the first reading, as read by title only.**

Ms. McGuire explained the rate increase was to cover the automatic Consumer Price Index (CPI) adjustment to the waste hauler and to make sure there was sufficient reserves for when there was a hurricane.

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|------------|----------------------|-----|
| Call Vote: | Commissioner Sargent | Yes |
|            | Commissioner Deaton  | Yes |
|            | Commissioner Briley  | Yes |
|            | Commissioner Tolland | Yes |
| Carried.   | Mayor Leslie         | Yes |

City Clerk Susan C. Dauderis read by legal title only:

### B. Amendment to Stormwater Rates

**ORDINANCE NO. 2025-32:** AN ORDINANCE AMENDING SECTION 22-158, UTILITY FEE ESTABLISHED, OF DIVISION 2, RATES AND CHARGES, OF ARTICLE V, STORMWATER DRAINAGE UTILITY, OF CHAPTER 22, WATER AND SEWERS, OF THE CITY OF ORMOND BEACH CODE OF ORDINANCES, BY INCREASING THE STORMWATER UTILITY FEE; REPEALING ALL INCONSISTENT ORDINANCES OR PARTS THEREOF; AND SETTING FORTH AN EFFECTIVE DATE.

**Commissioner Sargent moved, seconded by Commissioner Deaton, to approve Ordinance No. 2025-32, on the first reading, as read by title only.**

Ms. McGuire explained the rate increase over the start of the next two fiscal years, noting the need for the increase was for stormwater projects.

Commissioner Tolland inquired if the city had higher rates in the past and why was it lowered; whereby, Ms. McGuire stated there was a higher rate of \$8.00 per month until 2018, when it was lowered to the current rate. Ms. McGuire explained the city was collecting more than needed to fund the stormwater system, noting it was appropriate to not collect the excess funds. She stated there were now several stormwater projects needed funding, noting with the increase the rate was one of the lowest in the county.

Commissioner Sargent inquired if the rate could increase by \$1.00 each year and request state appropriations; whereby, Ms. McGuire stated if that was the Commissions desire it could be done.

Commissioner Tolland suggested approving the proposed first year rate increase and seeing if the appropriations could be secured before approving the second year increase. She noted concerns with lack of funds if there was a major storm.

Commissioner Briley supported the proposed increase, noting the needed funds for stormwater projects and other projects.

Mr. Finley reviewed stormwater projects, noting staff was working to secure grant and state funds to assist.

Commissioner Deaton supported staff looking for state funds, noting support of the proposed increase for the city to be prepared for a hurricane and flooding.

Commissioner Tolland inquired if an amendment would be needed.

Commissioner Briley stated support of the item as presented as he did not see the need going away.

|            |                      |     |
|------------|----------------------|-----|
| Call Vote: | Commissioner Deaton  | Yes |
|            | Commissioner Briley  | Yes |
|            | Commissioner Tolland | Yes |
|            | Commissioner Sargent | Yes |
| Carried.   | Mayor Leslie         | Yes |

## 11. SECOND READING OF ORDINANCES

City Clerk Susan C. Dauderis read by legal title only:

### A. Repeal of Plastic Straws Ordinance (Second Reading)

**ORDINANCE NO. 2025-28:** AN ORDINANCE AMENDING THE TITLE OF CHAPTER 11, HEALTH SANITATION, AND ENVIRONMENTAL PROTECTION; REPEALING ARTICLE II, ENVIRONMENTAL PROTECTION, OF CHAPTER 11, HEALTH, SANITATION, AND ENVIRONMENTAL PROTECTION OF THE CODE OF ORDINANCES; AND SETTING FORTH AN EFFECTIVE DATE.

**Commissioner Sargent moved, seconded by Commissioner Tolland, to approve Ordinance No. 2025-28, on the second reading, as read by title only.**

|            |                      |     |
|------------|----------------------|-----|
| Call Vote: | Commissioner Briley  | Yes |
|            | Commissioner Tolland | Yes |
|            | Commissioner Sargent | Yes |
|            | Commissioner Deaton  | Yes |
| Carried.   | Mayor Leslie         | Yes |

## 12. RESOLUTIONS

City Clerk Susan C. Dauderis read by legal title only:

### A. RFP Award - Employee Benefits Broker of Record

**RESOLUTION NO. 2025-134:** A RESOLUTION ACCEPTING THE PROPOSAL OF BROWN & BROWN INSURANCE SERVICES, INC. REGARDING EMPLOYEE BENEFITS BROKER OF RECORD SERVICES; AUTHORIZING THE EXECUTION OF AN

AGREEMENT AND PAYMENT THEREFOR; REJECTING ALL OTHER PROPOSALS;  
AND SETTING FORTH AN EFFECTIVE DATE. **(OPTION 1)**

Commissioner Tolland and Commissioner Sargent explained they would abstain from the vote due to conflicts of interest, submit their Form 8B to the City Clerk, and excused themselves from the dais.

Ms. Claire Whitley, Assistant City Manager, outlined potential options for the Commission, including awarding the bid to one of the two parties or rejecting all bids allowing staff to renegotiate the current contract to continue and explore the questions, ideas and concerns previously raised by the Commission.

Mr. Steve Farmer, Brown & Brown representative, thanked the Commission for their time and requested the Commission respect the bid process, noting Brown & Brown had the highest score and lowest fee.

Mr. Chris Tolland, Foundation Risk Partners (FRP) representative, expressed his appreciation for the Commission and staff for their time. He provided examples on how FRP saved the city money on liability insurance and provided examples on how FRP saved other municipalities' money when they switched to FRP as the broker. He discussed the city's current health insurance program, and provided solutions FRP could offer to save money, including Health Reimbursement Agreements (HRA) and self-funded insurance.

Mr. Hayes explained the proposals presented were a variation of what was submitted, and expressed concerns of the information falling outside of the parameters of the bid process. He stated if the Commission wanted to explore alternative insurance options, the best option would be to reject the bids to allow staff to renegotiate and extend the current broker agreement and review a variety of options.

Mayor Leslie inquired if the existing contract allowed for an extension; whereby, Mr. Hayes stated the existing contract with the existing broker was allowed.

Commissioner Deaton asked if the Commission was allowed to ask questions; whereby, Mr. Hayes stated questions were allowed but to be careful to not change the scope of the Request for Proposals (RFP) issued.

Mayor Leslie clarified the three options, noting the broker agreement would be sent out for RFP for new proposals; whereby, Mr. Hayes stated that was correct.

Commissioner Deaton inquired about the timeline for the new RFP; whereby, Mr. Hayes stated it would depend on what was negotiated as the extension, noting it would be under the City Manager's spending limit. He explained it would allow for staff to review other alternatives over a course of time. She asked what the fee would be if the bids were rejected; whereby, Mr. Hayes explained that would be discussed during the contract extension negotiations but would be under the City Manager's spending limit.

Mr. Johnathan Jallad, FRP representative, questioned if the information presented by Mr. Tolland changed the RFP scope, explaining he was under the impression FRP was invited to provide further details on creative options.

Mr. Hayes explained the handout was new information that staff did not review prior to the meeting.

Mayor Leslie inquired when the existing contract expired; whereby, Ms. Whitley explained the contract expired around September 29, 2025, and the city was now behind on renewing the insurance coverage. He reviewed all three options again and discussed the extension negotiations.

Mr. Jallad clarified the supplemental information was submitted to staff and the handout was further information to outline the creativity FRP could provide.

Commissioner Briley asked Mr. Hayes for advice on the item.

Mr. Hayes stated there were two proposals from two companies and both proposals were evaluated by the evaluation committee based on the RFP for similar coverage. He explained if the desire was to review other alternative coverage approaches, then the Commission could reject the bids to allow staff to review those alternatives and renegotiate the current broker contract.

Commissioner Deaton stated she would like to allow time for staff to review all options for insurance to see what would be viable in the future, requesting staff try to reduce the fee from the 3 percent commission fee while negotiating the contract extension.

Commissioner Briley discussed the handout and questions he had, noting he would need Brown & Brown to provide further documentation, which time did not allow.

Commissioner Deaton inquired about the length of the contract extension; whereby, Mr. Hayes stated it was dependent upon what could be negotiated.

Ms. Whitley stated it would depend on what could be negotiated within the City Manager's spending limits.

Mr. Jallad requested education on the RFP process; whereby, Mr. Hayes explained on bids generally the lowest bid, noting other factors that determine the scores. He explained with RFPs the services to be provided on the broker RFP had equal services and qualifications, explaining if alternative options were desired, all companies should be afforded the opportunity to respond.

Commissioner Deaton inquired if a motion could be made to immediately send the item back out for an RFP; whereby, Mr. Hayes stated the motion should be to reject all bids, direct staff to renegotiate the current broker contract, and the Commission could then allow time for staff to review other options to create a new RFP based during the extended contract.

Ms. Whitley explained the extended contract timeline would allow staff to work with the Commission in a workshop setting to allow for the Commission to help guide staff on how they would like to see it set up.

Commissioner Briley confirmed there was one workshop prior, and requested staff allow for two workshops prior to a Commission meeting in the future.

Commissioner Deaton agreed with Commissioner Briley and requested the prior Commission workshops related to healthcare be sent to her for review.

Commissioner Briley and Commissioner Deaton requested grading sheets also be provided.

**Commissioner Briley moved, seconded by Commissioner Deaton, to reject the bids of Resolution No. 2025-134.**

|            |                      |                |
|------------|----------------------|----------------|
| Call Vote: | Commissioner Tolland | Absent/Abstain |
|            | Commissioner Sargent | Absent/Abstain |
|            | Commissioner Deaton  | Yes            |
|            | Commissioner Briley  | Yes            |
| Carried.   | Mayor Leslie         | Yes            |

**RESOLUTION NO. 2025-134:** A RESOLUTION ACCEPTING THE PROPOSAL OF FOUNDATION RISK PARTNERS CORP. REGARDING EMPLOYEE BENEFITS BROKER OF RECORD SERVICES; AUTHORIZING THE EXECUTION OF AN AGREEMENT AND PAYMENT THEREFOR; REJECTING ALL OTHER PROPOSALS; AND SETTING FORTH AN EFFECTIVE DATE. **(OPTION 2)**

### **13. REPORTS, SUGGESTIONS, REQUESTS**

#### Events, Updates, and Requests

Ms. Shanahan provided details on upcoming meetings, workshops, events, and updates on city projects.

Ms. Whitley thanked staff for their work on making the meeting accessible to listeners online.

Commissioner Sargent thanked staff for their work on the budget, noting education for residents was key. He stated the importance of carefully looking into the auto-renewing contracts, noting concerns of potential price increases if they were bid out.

Commissioner Deaton discussed upcoming events and inquired when the Commission's annual travel schedule would be brought for approval; whereby, Ms. Shanahan stated it was generally at the first meeting in October. Commissioner Deaton suggested one or two Commissioners attend the conferences to save money and have the Commissioners who do attend bring back notes to share.

Ms. Shanahan stated she would share the travel schedule with the Commissioners for their review prior to the agenda item to allow for schedule reviews.

Commissioner Briley stated a resident requested a city audit of the Florida Power & Light (FP&L) streetlights the city paid for as many were not working. He inquired if businesses who changed their parking lots to allow for reserved parking, for things like pickup, still met their parking requirements; whereby, Mr. Spraker stated staff could look into it.

Commissioner Tolland thanked staff for their work on the budget and residents who spoke. She agreed with Commissioner Deaton, noting the staggering of Commissioners who attend conferences was a great idea. She discussed events she attended, noting she would bring a report back at the next meeting.

Mayor Leslie thanked the residents who spoke, noting the city's organizational chart, where the residents were at the top and discussed upcoming events.

### **14. ADJOURNMENT**

# FORM 8B MEMORANDUM OF VOTING CONFLICT FOR COUNTY, MUNICIPAL, AND OTHER LOCAL PUBLIC OFFICERS

|                                                                  |                             |                                                                                                                                                                                                               |  |
|------------------------------------------------------------------|-----------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| LAST NAME—FIRST NAME—MIDDLE NAME<br><b>Tolland Loretta Riehl</b> |                             | NAME OF BOARD, COUNCIL, COMMISSION, AUTHORITY, OR COMMITTEE<br><b>City of Ormond Beach, Commissioner</b>                                                                                                      |  |
| MAILING ADDRESS<br><b>5 Broadview Rd</b>                         |                             | THE BOARD, COUNCIL, COMMISSION, AUTHORITY OR COMMITTEE ON WHICH I SERVE IS A UNIT OF:<br><input checked="" type="checkbox"/> CITY <input type="checkbox"/> COUNTY <input type="checkbox"/> OTHER LOCAL AGENCY |  |
| CITY<br><b>Ormond Beach</b>                                      | COUNTY<br><b>FL Volusia</b> | NAME OF POLITICAL SUBDIVISION:<br><b>Commissioner Zone 1, Deputy Mayor</b>                                                                                                                                    |  |
| DATE ON WHICH VOTE OCCURRED<br><b>Sept 3 2025</b>                |                             | MY POSITION IS: <input checked="" type="checkbox"/> ELECTIVE <input type="checkbox"/> APPOINTEE                                                                                                               |  |

## WHO MUST FILE FORM 8B

This form is for use by any person serving at the county, city, or other local level of government on an appointed or elected board, council, commission, authority, or committee. It applies to members of advisory and non-advisory bodies who are presented with a voting conflict of interest under Section 112.3143, Florida Statutes.

Your responsibilities under the law when faced with voting on a measure in which you have a conflict of interest will vary greatly depending on whether you hold an elective or appointive position. For this reason, please pay close attention to the instructions on this form before completing and filing the form.

## INSTRUCTIONS FOR COMPLIANCE WITH SECTION 112.3143, FLORIDA STATUTES

A person holding elective or appointive county, municipal, or other local public office **MUST ABSTAIN** from voting on a measure which would inure to his or her special private gain or loss. Each elected or appointed local officer also **MUST ABSTAIN** from knowingly voting on a measure which would inure to the special gain or loss of a principal (other than a government agency) by whom he or she is retained (including the parent, subsidiary, or sibling organization of a principal by which he or she is retained); to the special private gain or loss of a relative; or to the special private gain or loss of a business associate. Commissioners of community redevelopment agencies (CRAs) under Sec. 163.356 or 163.357, F.S., and officers of independent special tax districts elected on a one-acre, one-vote basis are not prohibited from voting in that capacity.

For purposes of this law, a "relative" includes only the officer's father, mother, son, daughter, husband, wife, brother, sister, father-in-law, mother-in-law, son-in-law, and daughter-in-law. A "business associate" means any person or entity engaged in or carrying on a business enterprise with the officer as a partner, joint venturer, coowner of property, or corporate shareholder (where the shares of the corporation are not listed on any national or regional stock exchange).

\* \* \* \* \*

### ELECTED OFFICERS:

In addition to abstaining from voting in the situations described above, you must disclose the conflict:

**PRIOR TO THE VOTE BEING TAKEN** by publicly stating to the assembly the nature of your interest in the measure on which you are abstaining from voting; and

**WITHIN 15 DAYS AFTER THE VOTE OCCURS** by completing and filing this form with the person responsible for recording the minutes of the meeting, who should incorporate the form in the minutes.

\* \* \* \* \*

### APPOINTED OFFICERS:

Although you must abstain from voting in the situations described above, you are not prohibited by Section 112.3143 from otherwise participating in these matters. However, you must disclose the nature of the conflict before making any attempt to influence the decision, whether orally or in writing and whether made by you or at your direction.

**IF YOU INTEND TO MAKE ANY ATTEMPT TO INFLUENCE THE DECISION PRIOR TO THE MEETING AT WHICH THE VOTE WILL BE TAKEN:**

- You must complete and file this form (before making any attempt to influence the decision) with the person responsible for recording the minutes of the meeting, who will incorporate the form in the minutes. (Continued on page 2)

## APPOINTED OFFICERS (continued)

- A copy of the form must be provided immediately to the other members of the agency.
- The form must be read publicly at the next meeting after the form is filed.

IF YOU MAKE NO ATTEMPT TO INFLUENCE THE DECISION EXCEPT BY DISCUSSION AT THE MEETING:

- You must disclose orally the nature of your conflict in the measure before participating.
- You must complete the form and file it within 15 days after the vote occurs with the person responsible for recording the minutes of the meeting, who must incorporate the form in the minutes. A copy of the form must be provided immediately to the other members of the agency, and the form must be read publicly at the next meeting after the form is filed.

## DISCLOSURE OF LOCAL OFFICER'S INTEREST

I, Loretta Tolland, hereby disclose that on Sept 3, 2025:

(a) A measure came or will come before my agency which (check one or more)

- ☐ inured to my special private gain or loss;
- ☐ inured to the special gain or loss of my business associate, \_\_\_\_\_;
- ☒ inured to the special gain or loss of my relative, \_\_\_\_\_;
- ☐ inured to the special gain or loss of \_\_\_\_\_, by  
whom I am retained; or
- ☐ inured to the special gain or loss of \_\_\_\_\_, which  
is the parent subsidiary, or sibling organization or subsidiary of a principal which has retained me.

(b) The measure before my agency and the nature of my conflicting interest in the measure is as follows:

My son works for a company that has submitted  
a Request for Proposal (RFP).

If disclosure of specific information would violate confidentiality or privilege pursuant to law or rules governing attorneys, a public officer, who is also an attorney, may comply with the disclosure requirements of this section by disclosing the nature of the interest in such a way as to provide the public with notice of the conflict.

Sept 3, 2025  
Date Filed

Loretta Tolland  
Signature

NOTICE: UNDER PROVISIONS OF FLORIDA STATUTES §112.317, A FAILURE TO MAKE ANY REQUIRED DISCLOSURE CONSTITUTES GROUNDS FOR AND MAY BE PUNISHED BY ONE OR MORE OF THE FOLLOWING: IMPEACHMENT, REMOVAL OR SUSPENSION FROM OFFICE OR EMPLOYMENT, DEMOTION, REDUCTION IN SALARY, REPRIMAND, OR A CIVIL PENALTY NOT TO EXCEED \$10,000.

# FORM 8B MEMORANDUM OF VOTING CONFLICT FOR COUNTY, MUNICIPAL, AND OTHER LOCAL PUBLIC OFFICERS

|                                                                     |                          |                                                                                                                                                                                                               |  |
|---------------------------------------------------------------------|--------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| LAST NAME—FIRST NAME—MIDDLE NAME<br><b>SARGENT - TRAVIS - Craig</b> |                          | NAME OF BOARD, COUNCIL, COMMISSION, AUTHORITY, OR COMMITTEE<br><b>Commission</b>                                                                                                                              |  |
| MAILING ADDRESS<br><b>406 M. Beach St.</b>                          |                          | THE BOARD, COUNCIL, COMMISSION, AUTHORITY OR COMMITTEE ON WHICH I SERVE IS A UNIT OF:<br><input checked="" type="checkbox"/> CITY <input type="checkbox"/> COUNTY <input type="checkbox"/> OTHER LOCAL AGENCY |  |
| CITY<br><b>Ormond Beach</b>                                         | COUNTY<br><b>Volusia</b> | NAME OF POLITICAL SUBDIVISION:<br><b>City Commission</b>                                                                                                                                                      |  |
| DATE ON WHICH VOTE OCCURRED<br><b>9/3/25</b>                        |                          | MY POSITION IS:<br><input checked="" type="checkbox"/> ELECTIVE <input type="checkbox"/> APPOINTIVE                                                                                                           |  |

## WHO MUST FILE FORM 8B

This form is for use by any person serving at the county, city, or other local level of government on an appointed or elected board, council, commission, authority, or committee. It applies to members of advisory and non-advisory bodies who are presented with a voting conflict of interest under Section 112.3143, Florida Statutes.

Your responsibilities under the law when faced with voting on a measure in which you have a conflict of interest will vary greatly depending on whether you hold an elective or appointive position. For this reason, please pay close attention to the instructions on this form before completing and filing the form.

## INSTRUCTIONS FOR COMPLIANCE WITH SECTION 112.3143, FLORIDA STATUTES

A person holding elective or appointive county, municipal, or other local public office **MUST ABSTAIN** from voting on a measure which would inure to his or her special private gain or loss. Each elected or appointed local officer also **MUST ABSTAIN** from knowingly voting on a measure which would inure to the special gain or loss of a principal (other than a government agency) by whom he or she is retained (including the parent, subsidiary, or sibling organization of a principal by which he or she is retained); to the special private gain or loss of a relative; or to the special private gain or loss of a business associate. Commissioners of community redevelopment agencies (CRAs) under Sec. 163.356 or 163.357, F.S., and officers of independent special tax districts elected on a one-acre, one-vote basis are not prohibited from voting in that capacity.

For purposes of this law, a "relative" includes only the officer's father, mother, son, daughter, husband, wife, brother, sister, father-in-law, mother-in-law, son-in-law, and daughter-in-law. A "business associate" means any person or entity engaged in or carrying on a business enterprise with the officer as a partner, joint venturer, coowner of property, or corporate shareholder (where the shares of the corporation are not listed on any national or regional stock exchange).

\* \* \* \* \*

### ELECTED OFFICERS:

In addition to abstaining from voting in the situations described above, you must disclose the conflict:

**PRIOR TO THE VOTE BEING TAKEN** by publicly stating to the assembly the nature of your interest in the measure on which you are abstaining from voting; *and*

**WITHIN 15 DAYS AFTER THE VOTE OCCURS** by completing and filing this form with the person responsible for recording the minutes of the meeting, who should incorporate the form in the minutes.

\* \* \* \* \*

### APPOINTED OFFICERS:

Although you must abstain from voting in the situations described above, you are not prohibited by Section 112.3143 from otherwise participating in these matters. However, you must disclose the nature of the conflict before making any attempt to influence the decision, whether orally or in writing and whether made by you or at your direction.

**IF YOU INTEND TO MAKE ANY ATTEMPT TO INFLUENCE THE DECISION PRIOR TO THE MEETING AT WHICH THE VOTE WILL BE TAKEN:**

- You must complete and file this form (before making any attempt to influence the decision) with the person responsible for recording the minutes of the meeting, who will incorporate the form in the minutes. (Continued on page 2)

## APPOINTED OFFICERS (continued)

- A copy of the form must be provided immediately to the other members of the agency.
- The form must be read publicly at the next meeting after the form is filed.

IF YOU MAKE NO ATTEMPT TO INFLUENCE THE DECISION EXCEPT BY DISCUSSION AT THE MEETING:

- You must disclose orally the nature of your conflict in the measure before participating.
- You must complete the form and file it within 15 days after the vote occurs with the person responsible for recording the minutes of the meeting, who must incorporate the form in the minutes. A copy of the form must be provided immediately to the other members of the agency, and the form must be read publicly at the next meeting after the form is filed.

## DISCLOSURE OF LOCAL OFFICER'S INTEREST

I, Trans Sargent, hereby disclose that on Aug Sept. 3, 20 25:

(a) A measure came or will come before my agency which (check one or more)

☐ inured to my special private gain or loss;

☒ inured to the special gain or loss of my business associate, Funkhew Risk Partners.;

☐ inured to the special gain or loss of my relative, \_\_\_\_\_;

☐ inured to the special gain or loss of \_\_\_\_\_, by whom I am retained; or

☐ inured to the special gain or loss of \_\_\_\_\_, which is the parent subsidiary, or sibling organization or subsidiary of a principal which has retained me.

(b) The measure before my agency and the nature of my conflicting interest in the measure is as follows:

If disclosure of specific information would violate confidentiality or privilege pursuant to law or rules governing attorneys, a public officer, who is also an attorney, may comply with the disclosure requirements of this section by disclosing the nature of the interest in such a way as to provide the public with notice of the conflict.

9/3/25

Date Filed

[Signature]  
Signature

NOTICE: UNDER PROVISIONS OF FLORIDA STATUTES §112.317, A FAILURE TO MAKE ANY REQUIRED DISCLOSURE CONSTITUTES GROUNDS FOR AND MAY BE PUNISHED BY ONE OR MORE OF THE FOLLOWING: IMPEACHMENT, REMOVAL OR SUSPENSION FROM OFFICE OR EMPLOYMENT, DEMOTION, REDUCTION IN SALARY, REPRIMAND, OR A CIVIL PENALTY NOT TO EXCEED \$10,000.

Mayor Leslie adjourned the meeting at 10:59 PM.

APPROVED: September 17, 2025

BY:

\_\_\_\_\_  
Jason Leslie, Mayor

ATTEST:

\_\_\_\_\_  
Susan Carroll Dauderis,  
City Clerk