



City of Ormond Beach

City Commission Meeting

City Hall Commission Chambers

22 South Beach St., Ormond Beach FL 32174

September 17, 2025, 7:00 PM

*Jason Leslie, Mayor
Lori Tolland, Zone 1
Travis Sargent, Zone 2
Kristin Deaton, Zone 3
Harold Briley, Zone 4*

Minutes

1. **CALL TO ORDER**

Mayor Leslie called the meeting to order at 07:01 PM.

Present: Mayor Jason Leslie, Commissioners Lori Tolland, Travis Sargent, Kristin Deaton, and Harold Briley, City Manager Joyce Shanahan, City Attorney Randy Hayes, Assistant City Managers Claire Whitley, and Shawn Finley, and City Clerk Susan Dauderis.

2. **INVOCATION**

Chaplain Sam Mercado, Advent Health, provided the invocation.

3. **PLEDGE OF ALLEGIANCE**

Mayor Leslie led the Pledge of Allegiance.

4. **ADOPTION OF FISCAL YEAR 2025-2026 MILLAGE RATES AND BUDGET**

Mayor Leslie opened the Public Hearings.

City Clerk Susan C. Dauderis read by legal title only:

A. Final Millage Rates FY 2025-2026

RESOLUTION NO. 2025-146: A RESOLUTION ADOPTING FINAL MILLAGE RATES TO BE LEVIED FOR FISCAL YEAR 2025-2026; DIRECTING CERTIFICATION; EXPRESSING LEGISLATIVE INTENT; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Sargent moved, seconded by Commissioner Tolland, for approval of Resolution No. 2025-146, as read by title only.

Mayor Leslie stated per Florida Statute, the final millage rate for the City of Ormond Beach necessary to fund the fiscal year 2025-2026 budget was 4.3867 mills. He explained the rate was 12.36 percent above the rolled back rate of 3.9042 mills, noting the final debt service millage was 0.063 for the 2010 General Obligation Bond Sinking Fund.

Ms. Susan Persis, 3 Tidewater Drive, voiced appreciation for each Zone Commissioner for their leadership. She expressed support of the budget and proposed millage. She indicated opposition to a mailer she received from Mr. George Arnold, noting its criticism of the Zone Commissioners and misleading information regarding Mayor Leslie's stance on the proposed tax increase.

Mr. Colin MacManus, 477 Hammock Lane, quoted an article from the Ormond Beach Observer and discussed his history with the city and youth sports.

Mr. Bejan Bourbour, 35 Berkley Road, unincorporated Volusia County, stated Mayor Leslie did not want to cut youth sports, noting his trust for the Mayor and Commissioner Briley. He discussed his support for the Commissioners during their 2024 election and his disappointment in the Commissioners approving the tax increase.

Mr. Scott Gutauckis, 738 Santa Fe Avenue, discussed the importance of fiscal responsibility, the needs within the city, his support of the proposed tax increase, and concerns with the misinformation circulated to residents.

Mr. Ed Kelley, 53 River Ridge Trail, reviewed his history with the city and stated he did not like property taxes. He expressed support of the proposed budget and tax increase due to the services provided. He discussed the taxes the city received and urged the Commission to support the tax increase as presented.

Mr. Edward Campitelli, 181 Hand Avenue, stated the Commission should not raise the taxes, noting the hardships he incurred.

Ms. Coleen McMahon, 45 Carrolwood Circle, voiced opposition to the tax increase, noting the prior year's increases. She challenged residents to review the city's transparency portal and discussed concerns regarding auto-renewing contracts. She encouraged residents to reach out to her if interested in auditing the city's finances. She declared her candidacy for Zone 1 Commissioner.

Ms. Irene Muddiman, 4 Dolphin Avenue, unincorporated Volusia County, discussed her history with the city and expressed concerns regarding the tax increase.

Mr. Glen Lowry, 97 Valencia Drive, reviewed his history with the city and discussed the budget timeline. He noted it was difficult to understand the budget presented, explaining there were aspects funding should not be cut. He voiced concerns with his fixed income, noting he would like to be a part of a review committee.

Mr. G.G. Galloway, 1305 Oak Forest Drive, stated there was confusion regarding the property taxes and provided background on the Save Our Homes Act. He explained how the Act was set up by the State of Florida and urged residents to understand the Act.

Mayor Leslie restated the motion on the floor was for the final millage rate for the City of Ormond Beach necessary to fund the fiscal year 2025-2026 budget was 4.3867 mills. He explained the rate was 12.36 percent above the rolled back rate of 3.9042 mills, noting the final debt service millage was 0.063 for the 2010 General Obligation Bond Sinking Fund.

Commissioner Sargent stated Florida Governor Ron Desantis was looking to eliminate property taxes and read from the 13 page self-DOGE packet.

Commissioner Sargent motioned to amend Resolution 2025-146 to reduce the General Fund millage by 0.086 mills, which would eliminate the two Parks and Recreation positions, the Public Works position, Risk Manager position, and the live-streaming funds; reduce the General Capital Improvement Projects (CIP) millage by 0.0380 mills, reduce the Facility Renewal and Replacement (R&R) mills by 0.0696, Leisure Services mills by 0.1040, noting the revised operating tax rate

would be 4.0891 mills plus 0.063 debt millage to total 4.1521 mills, which was 0.21 percent below the current rate and 4.74 percent above the rolled back rate.

Commissioner Sargent stated he did not want to take away services, suggesting while the millage rates were being reduced the \$1,061,557 for the projects could be pulled from the reserves leaving a General Fund Reserves amount of 17.54 percent. He explained the percentage was above the Commission set threshold of 15 percent, and would allow for the millage to be a flat millage for the residents.

Commissioner Tolland seconded Commissioner Sargent's amendment.

Commissioner Tolland questioned the reserve balance; whereby, Ms. Kelly McGuire, Finance Director, reviewed the two reserve funds, noting one was the General Fund Reserves and one was a Revenue Stabilization Fund. Ms. McGuire explained both funds were referred to as reserves and kept separately. She noted the combined percentage of both funds, if the funds were utilized as proposed by Commissioner Sargent, would be at 17.54 percent.

Ms. Joyce Shanahan, City Manager, reviewed the history of the Revenue Stabilization Fund due to the volatility in the market.

Commissioner Sargent reviewed each millage reduction.

Commissioner Tolland inquired what was being taken out of the General CIP Fund; whereby, Commissioner Sargent indicated the projects would be removed from the General CIP Fund but would remain funded by the reserves. She questioned what would happen to the mills that were being cut; whereby, Ms. McGuire stated the mills would not be available in future tax rates and would need to be added back, reviewing potential options for the future funds.

Commissioner Sargent suggested a workshop with the Budget Advisory Board and department heads within the next 30 days to review the self-DOGE and find ways to add funds back into the reserves. He explained during the workshop he would like to review the largest five contracts with the city. He noted 90 days after that workshop he would like to set strict expectations for staff findings to be presented.

Commissioner Deaton requested the Strategic Planning start earlier in the year and have the Commission set a budget expectation before going into the workshops to allow for realistic project selection by the Commission.

Commissioner Tolland understood Commissioner Sargent's proposal, noting she did not feel it was the right time to change. She expressed support for the self-DOGE workshop.

Commissioner Deaton inquired about the Parks and Recreation positions, noting Parks and Recreation Director, Robert Carolin, stated the positions were desperately needed. She struggled to approve cutting the positions and services.

Commissioner Sargent clarified no services would be cut as they would be funded by the reserve balance.

Commissioner Deaton inquired if the two Parks and Recreation positions would be cut; whereby, Commissioner Sargent stated they would be put on hold.

Commissioner Briley discussed the need for the two Parks and Recreation positions. He expressed concerns regarding utilizing reserves to fund positions or recurring expenses. He discussed flooding, underground pipes, and road stabilization. He explained he wanted lower taxes but wanted those items addressed.

Commissioner Sargent inquired what the millage would look like if the two Parks and Recreation positions were added back; whereby, Ms. McGuire stated it was 0.0195 mills added back, totaling 4.1716 millage.

Commissioner Tolland stated opposition to eliminating the two Parks and Recreation positions and the General CIP Fund millage. She noted the city was the second-lowest millage rate within Volusia County. She explained she wanted to make the best decisions for the residents of the city and to remain authentic.

Commissioner Briley clarified Commissioner Tolland was proposing to eliminate the Public Works and Risk Manager positions and inquired what the increase would be to keep the two Parks and Recreation positions; whereby, Ms. McGuire stated 0.0195 mills. He discussed projects that would not be approved and requested staff look into grant funds for them as they were a priority.

Commissioner Sargent stated the reserves would be used to fund the projects instead of the CIP millage. He inquired if the Field 1 project was delayed, how would it offset adding the two Parks and Recreation positions; whereby, Ms. McGuire stated he was proposing taking CIP money to fund ongoing expenses.

Commissioner Deaton stated Field 1 needed the Geotechnical review for the city to know how it could be handled; whereby, Ms. McGuire stated that was in the current budget.

Ms. Shanahan explained staff was looking into grant funds for Field 1.

Commissioner Tolland inquired if the plan was to return the used funds to the reserves; whereby, Commissioner Sargent explained he hoped the self-DOGE goal was to find funds to replenish the reserves. She stated she would not support removing the two Parks and Recreation positions and did not want to remove the CIP mills.

Commissioner Deaton supported removing the live-steaming project, Risk Manager position, and Public Works position and inquired what happened next budget.

Commissioner Tolland agreed with Commissioner Deaton, requesting the strategic planning workshops start sooner in the year with the goal of projects within a budget goal.

Commissioner Deaton requested staff add more budget workshops in future years.

Commissioner Tolland wished the discussion was done weeks before.

Ms. McGuire stated if the amendment was to pass, the millage would be eliminated. She explained if the funds were returned to the General Fund Reserves the millage would not be added back. She discussed additional fund revenue sources that typically help absorb the rate increases, noting it did not happen for the upcoming fiscal year. She suggested bringing back the financial trends workshop that was previously held during the month of March with prior Commissions.

Commissioner Briley inquired which projects were being pulled from the millage; whereby, Ms. McGuire reviewed the projects that would be pulled from the millage.

Commissioner Sargent noted those projects and services would all be funded by the reserves.

Commissioner Tolland expressed concerns regarding the removal of the millages.

Commissioner Sargent stated the millages could be added back next budget if desired; whereby, Ms. McGuire stated if the Commission directed staff to add back the millage they could, noting it would not allow for the tax rate to be flat, as it would be increased.

Commissioner Deaton stated new lights were needed at the soccer field.

Commissioner Briley expressed support of the self-DOGE to show residents the transparency they were requesting, noting the extra millage may need to return next budget to fund everything without utilizing reserves.

Ms. McGuire discussed the Commission set dedicated millages.

Ms. McGuire reviewed the millage reductions as proposed by Commissioner Sargent, noting the Leisure Services dedicated millage would be removed.

Commissioner Tolland expressed support of the Parks and Recreation dedicated millage and wanted it to remain in place. She voiced concerns with the timing of the amendment.

Commissioner Deaton and Commissioner Tolland stated they were a no on anything for Parks and Recreation being cut.

Commissioner Tolland discussed the needs and projects from the Parks and Recreation Advisory Board.

Ms. Shanahan clarified the dedicated millage was set internally by the Commission and was not legally required. She stated there was some flexibility with the capital projects due to the turnaround time of the larger projects, noting the city was very successful with getting grants.

Commissioner Briley and Commissioner Deaton discussed the dedicated millage.

Mayor Leslie reviewed the process, noting the large ticket items in the budget and discussed the first responders. He discussed Mr. Carolin's need for the two Parks and Recreation positions, the dedicated millages, the need to start workshops earlier in the year, and stated he was supportive of removing the Risk Manager position and Public Works position.

Commissioner Sargent inquired what the millage would be if just the Risk Manager position, Public Works position, and live-stream project were removed; whereby, Ms. McGuire stated it would be reduced by 0.0665 mills. She clarified the Resolution had the millage set at 4.4497 and with the items being removed, it would total 4.3832 mills.

Commissioner Deaton inquired what the savings for the annual average household would be; whereby, Ms. McGuire stated she did not have the numbers in front of her but guessed around \$70.

Commissioner Sargent and Commissioner Tolland withdrew their motion and second on the amended motion.

Commissioner Deaton motioned, seconded by Commissioner Sargent, to amend Resolution 2025-146 to reduce the millage to 4.3832 mills which would eliminate the Risk Manager position, Public Works position, and live-streaming funds.

Mayor Leslie recessed the City Commission meeting at 8:24 p.m.

Mayor Leslie resumed the City Commission meeting at 8:41 p.m.

Mayor Leslie stated with the amendment, the final operating millage rate for the City of Ormond Beach necessary to fund the fiscal year 2025-2026 budget was 4.3202 mills. He explained the rate was 10.66 percent above the rolled back rate of 3.9042 mills, noting the final debt service millage was 0.063 for the 2010 General Obligation Bond Sinking Fund.

Mr. Randy Hayes, City Attorney, stated the vote to be called was for the amendment to the underlying resolution.

Ms. McGuire clarified the amendment was to approve the final operating millage rate of 4.3202 mills, which was 10.66 percent above the rolled back rate and 5.34 percent above the current rate. She noted the debt service millage was 0.063 mills totaling 4.3832 mills.

Commissioner Sargent moved, seconded by Commissioner Tolland.

Call Vote:	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
Carried.	Mayor Leslie	Yes

Mr. Hayes asked the City Clerk to call the vote on the underlying resolution as amended.

Call Vote:	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by legal title only:

B. Adoption of Annual Budget for the 2025-2026 Fiscal Year (SECOND READING)

ORDINANCE NO. 2025-29: AN ORDINANCE ADOPTING THE ANNUAL BUDGET FOR THE 2025-2026 FISCAL YEAR BEGINNING OCTOBER 1, 2025 AND ENDING SEPTEMBER 30, 2026; REPEALING ALL INCONSISTENT ORDINANCES OR PARTS THEREOF; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Sargent moved, seconded by Commissioner Deaton to approve Ordinance No. 2025-29, on second reading, as read by title only.

Ms. McGuire stated an amendment would be needed based on the millage amendment reflecting a budget of \$52,356,211, explaining the revisions changed total appropriations to \$142,413,379 and the net budget to \$116,979,854.

Commissioner Sargent moved, seconded by Commissioner Tolland to approve Ordinance No. 2025-29, as amended.

Call Vote:	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

Mr. Hayes asked the City Clerk to call the vote on the underlying ordinance as amended.

Call Vote:	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
Carried.	Mayor Leslie	Yes

Ms. McGuire stated the CIP was on the Consent Agenda and what was approved was consistent with the agenda item, noting no amendment would be needed.

Mayor Leslie closed the Public Hearings.

5. AUDIENCE REMARKS - REGARDING ITEMS NOT ON THE AGENDA & ON THE CONSENT AGENDA

Mr. Jeff Boyle, 614 North Halifax Drive, voiced opposition to the mailer received from Mr. Arnold and the message it portrayed. He discussed the negative impact the mailer and sender had on the community and the lack of trust building promised by Mayor Leslie. He apologized to the Zone Commissioners on behalf of the community.

Ms. Amber Bobak, 397 Collins Street, provided an update regarding the proposed Circle K near her neighborhood.

Mr. Erick Palacios, 3 Burr Oak Court, stated he was the Chairperson of the Ormond Beach Chamber of Commerce and expressed their appreciation for the city's support. He voiced opposition regarding the budget public hearing and the changes made during it. He requested a comment from Mayor Leslie on the mailer residents received.

Ms. Jodia Johana Stefano, 4 Arbor Lake Park Drive, commented on the number of police officers in attendance of the meeting. She discussed a public record submitted to the city and concerns around the way it was being handled. She reviewed her history with the city and interactions with the police department. She requested an audit of her claim to be reviewed by the Commission.

Ms. Jo Thacker, 390 North Orange Avenue, Orlando 32801, requested the Commission listen carefully to Mr. Alan Florez, noting she was available if there were any questions.

Mr. Alan Florez, 780 West Granada Boulevard, stated he was with Foundation Risk Partners (FRP). He suggested the city consider utilizing a piggyback contract for the

employee health benefit broker contract rejected at the September 3, 2025, City Commission meeting. He requested the Commission instruct staff to reach out to Foundation Risk Partners and their competitors and ask for a contract the city could piggyback.

Mayor Leslie reviewed the employee benefits broker Request for Proposals (RFP) issued. He explained the Commission could not change the scope of the plan due to the unions in place and their benefit requirements.

Mr. Hayes explained the RFP issued was on the existing coverage, he discussed the brokerage fees, and proposals provided by FRP. He noted any changes to the existing coverage and benefits had to be bargained collectively with the unions.

Commissioner Deaton inquired if a piggyback contract was a legal route; whereby, Mr. Hayes indicated it could be for the exact scope of the other entity. He explained a piggyback for material items worked, noting concerns for services due to the footprint of services changing from the other entities' contracts based on numerous factors. She discussed exploring options with FRP in the future.

Ms. Mary Greenlees, 94 North Andrews Drive, thanked the Commission for their work. She discussed the Budget Advisory Board members' work on the budget and the changes made since their review. She expressed concerns regarding the mailer received.

6. APPROVAL OF MINUTES

A. Minutes from City Commission meeting - September 3, 2025

Mayor Leslie advised the minutes from the September 3, 2025, City Commission meeting were sent to the Commission for review and posted on the city's website for public viewing. He asked if there were any corrections, additions, or omissions. He stated, hearing no corrections, the minutes would stand approved as presented.

Commissioner Briley moved, seconded by Commissioner Sargent, for approval of the September 3, 2025, City Commission meeting minutes.

Motion passed by voice vote.

7. CONSENT AGENDA

Mayor Leslie advised the actions proposed for the items on the Consent Agenda were so stated on the agenda. He asked if any member of the Commission had questions or wished to discuss any items separately.

Ms. Shanahan requested Item 7C be pulled from the Consent Agenda due to conflicts of interest.

Commissioner Sargent moved, seconded by Commissioner Briley, for approval of the Consent Agenda, absent Item 7C.

Call Vote:	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
Carried.	Mayor Leslie	Yes

A. Parks and Recreation - Fee Schedule 2025-2026

RESOLUTION NO. 2025-144: A RESOLUTION APPROVING AND AUTHORIZING REVISIONS TO THE CITY'S FEE SCHEDULE FOR CULTURAL AND RECREATIONAL PROGRAMS AND FACILITIES OPERATED BY THE PARKS AND RECREATION DEPARTMENT; AND SETTING FORTH AN EFFECTIVE DATE.

B. RFQ Award - Construction Management at Risk for Underground Utility Services

RESOLUTION NO. 2025-147: A RESOLUTION ACCEPTING PROPOSALS AND AUTHORIZING THE EXECUTION OF CONTINUING CONTRACTS WITH SIX PROFESSIONAL SERVICES FIRMS FOR CONSTRUCTION MANAGEMENT AT RISK FOR UNDERGROUND UTILITY SERVICES, UNDER RFQ 2025-41; REJECTING ALL OTHER PROPOSALS; AND SETTING FORTH AN EFFECTIVE DATE.

D. **Disposition Item:** Riverside Drive Closures Fiscal Year 2025-2026

E. **Disposition Item:** Construction & Demolition Franchise Renewal, Waste Management Inc. Of Florida

F. **Disposition Item:** Contract Renewal - Ormond Beach Chamber Of Commerce

G. **Disposition Item:** Capital Improvement Program Fiscal Years 2026 Through 2030

H. **Disposition Item:** City Manager's Monthly Report, September 2025

City Clerk Susan C. Dauderis read by legal title only:

C. Property, Liability and Workers' Compensation Insurance

RESOLUTION NO. 2025-148: A RESOLUTION ACCEPTING PROPOSALS FOR THE PROVISION OF VARIOUS FORMS OF INSURANCE COVERAGE INCLUDING: PROPERTY, GENERAL LIABILITY, AUTO, INLAND MARINE EQUIPMENT, DRONE LIABILITY, STORAGE TANK LIABILITY, CYBER LIABILITY, ACCIDENTAL DEATH AND DISMEMBERMENT (LAW ENFORCEMENT AND FIREFIGHTERS), TENANT AND USERS LIABILITY (TULIP) (SPECIAL EVENTS), ACTIVE SHOOTER & MALICIOUS ATTACK/TERRORISM; PROFESSIONAL LIABILITY (EMTS AND PARAMEDICS), FLOOD, AND EXCESS WORKERS' COMPENSATION; AUTHORIZING THE EXECUTION OF DOCUMENTS RELATIVE THERETO; AUTHORIZING PAYMENT THEREFOR; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Tolland and Commissioner Sargent explained they would abstain from the vote due to conflicts of interest and submit their Form 8B to the City Clerk.

Commissioner Briley moved, seconded by Commissioner Deaton, to approve Resolution No. 2025-148, as read by title only.

Commissioner Deaton stated the city saved around \$300,000 on the policy; whereby, Ms. Claire Whitley clarified there were coverage changes and the fee was slightly higher than before, noting there was an overall savings.

Commissioner Sargent discussed the self-DOGE, and putting items out to bid to save money.

Call Vote:	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Abstain
	Commissioner Sargent	Abstain
Carried.	Mayor Leslie	Yes

There were no further comments on the Consent Agenda.

8. PUBLIC HEARINGS

Mayor Leslie opened the Public Hearings.

City Clerk Susan C. Dauderis read by legal title only:

A. Amendment to Water & Wastewater Rates (SECOND READING)

ORDINANCE NO. 2025-30: AN ORDINANCE AMENDING SECTION 22-23, MINIMUM METER RATES GENERALLY; 22-24, MULTIPLE MINIMUM CHARGES; 22-71, SERVICE CHARGE ESTABLISHED; 22-136, MINIMUM WATER RATES; AND 22-137, MINIMUM WASTEWATER RATES; OF CHAPTER 22, WATER AND SEWERS, OF THE CITY OF ORMOND BEACH CODE OF ORDINANCES, BY INCREASING WATER AND SEWER RATES; REPEALING ALL INCONSISTENT ORDINANCES OR PARTS THEREOF; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Sargent moved, seconded by Commissioner Tolland, to approve Ordinance No. 2025-30, on the second reading, as read by title only.

Call Vote:	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
Carried.	Mayor Leslie	Yes

Mayor Leslie closed the Public Hearings.

9. SECOND READING OF ORDINANCES

City Clerk Susan C. Dauderis read by legal title only:

A. Amendment to Solid Waste Collection Rates (SECOND READING)

ORDINANCE NO. 2025-31: AN ORDINANCE AMENDING SECTION 10-16, FEES FOR COLLECTION AND DISPOSAL ESTABLISHED, OF ARTICLE I, IN GENERAL, OF CHAPTER 10, SOLID WASTE, YARD WASTE AND RECYCLABLES, OF THE CITY OF ORMOND BEACH CODE OF ORDINANCES, BY INCREASING FEES FOR THE COLLECTION AND DISPOSAL OF SOLID WASTE; REPEALING ALL

FORM 8B MEMORANDUM OF VOTING CONFLICT FOR COUNTY, MUNICIPAL, AND OTHER LOCAL PUBLIC OFFICERS

LAST NAME—FIRST NAME—MIDDLE NAME Holland Loretta Riehl		NAME OF BOARD, COUNCIL, COMMISSION, AUTHORITY, OR COMMITTEE City of Ormond Beach	
MAILING ADDRESS 5 Broadview Rd		THE BOARD, COUNCIL, COMMISSION, AUTHORITY OR COMMITTEE ON WHICH I SERVE IS A UNIT OF:	
CITY Ormond Beach	COUNTY Volusia	☒ CITY ☐ COUNTY ☐ OTHER LOCAL AGENCY	
DATE ON WHICH VOTE OCCURRED 9/17/25		NAME OF POLITICAL SUBDIVISION: Commissioner Zone One, Deputy Mayor	
		MY POSITION IS: ☒ ELECTIVE ☐ APPOINTIVE	

WHO MUST FILE FORM 8B

This form is for use by any person serving at the county, city, or other local level of government on an appointed or elected board, council, commission, authority, or committee. It applies to members of advisory and non-advisory bodies who are presented with a voting conflict of interest under Section 112.3143, Florida Statutes.

Your responsibilities under the law when faced with voting on a measure in which you have a conflict of interest will vary greatly depending on whether you hold an elective or appointive position. For this reason, please pay close attention to the instructions on this form before completing and filing the form.

INSTRUCTIONS FOR COMPLIANCE WITH SECTION 112.3143, FLORIDA STATUTES

A person holding elective or appointive county, municipal, or other local public office **MUST ABSTAIN** from voting on a measure which would inure to his or her special private gain or loss. Each elected or appointed local officer also **MUST ABSTAIN** from knowingly voting on a measure which would inure to the special gain or loss of a principal (other than a government agency) by whom he or she is retained (including the parent, subsidiary, or sibling organization of a principal by which he or she is retained); to the special private gain or loss of a relative; or to the special private gain or loss of a business associate. Commissioners of community redevelopment agencies (CRAs) under Sec. 163.356 or 163.357, F.S., and officers of independent special tax districts elected on a one-acre, one-vote basis are not prohibited from voting in that capacity.

For purposes of this law, a "relative" includes only the officer's father, mother, son, daughter, husband, wife, brother, sister, father-in-law, mother-in-law, son-in-law, and daughter-in-law. A "business associate" means any person or entity engaged in or carrying on a business enterprise with the officer as a partner, joint venturer, coowner of property, or corporate shareholder (where the shares of the corporation are not listed on any national or regional stock exchange).

* * * * *

ELECTED OFFICERS:

In addition to abstaining from voting in the situations described above, you must disclose the conflict:

PRIOR TO THE VOTE BEING TAKEN by publicly stating to the assembly the nature of your interest in the measure on which you are abstaining from voting; *and*

WITHIN 15 DAYS AFTER THE VOTE OCCURS by completing and filing this form with the person responsible for recording the minutes of the meeting, who should incorporate the form in the minutes.

* * * * *

APPOINTED OFFICERS:

Although you must abstain from voting in the situations described above, you are not prohibited by Section 112.3143 from otherwise participating in these matters. However, you must disclose the nature of the conflict before making any attempt to influence the decision, whether orally or in writing and whether made by you or at your direction.

IF YOU INTEND TO MAKE ANY ATTEMPT TO INFLUENCE THE DECISION PRIOR TO THE MEETING AT WHICH THE VOTE WILL BE TAKEN:

- You must complete and file this form (before making any attempt to influence the decision) with the person responsible for recording the minutes of the meeting, who will incorporate the form in the minutes. (Continued on page 2)

APPOINTED OFFICERS (continued)

- A copy of the form must be provided immediately to the other members of the agency.
- The form must be read publicly at the next meeting after the form is filed.

IF YOU MAKE NO ATTEMPT TO INFLUENCE THE DECISION EXCEPT BY DISCUSSION AT THE MEETING:

- You must disclose orally the nature of your conflict in the measure before participating.
- You must complete the form and file it within 15 days after the vote occurs with the person responsible for recording the minutes of the meeting, who must incorporate the form in the minutes. A copy of the form must be provided immediately to the other members of the agency, and the form must be read publicly at the next meeting after the form is filed.

DISCLOSURE OF LOCAL OFFICER'S INTEREST

I, Loretta Bland, hereby disclose that on Sept 19,, 2025:

(a) A measure came or will come before my agency which (check one or more)

- ☐ inured to my special private gain or loss;
- ☐ inured to the special gain or loss of my business associate, _____;
- ☒ inured to the special gain or loss of my relative, _____;
- ☐ inured to the special gain or loss of _____, by whom I am retained; or
- ☐ inured to the special gain or loss of _____, which is the parent subsidiary, or sibling organization or subsidiary of a principal which has retained me.

(b) The measure before my agency and the nature of my conflicting interest in the measure is as follows:

My son works for a company that has submitted a RFP to the city.

If disclosure of specific information would violate confidentiality or privilege pursuant to law or rules governing attorneys, a public officer, who is also an attorney, may comply with the disclosure requirements of this section by disclosing the nature of the interest in such a way as to provide the public with notice of the conflict.

Date Filed

9/17/25

Signature

Loretta R Bland

NOTICE: UNDER PROVISIONS OF FLORIDA STATUTES §112.317, A FAILURE TO MAKE ANY REQUIRED DISCLOSURE CONSTITUTES GROUNDS FOR AND MAY BE PUNISHED BY ONE OR MORE OF THE FOLLOWING: IMPEACHMENT, REMOVAL OR SUSPENSION FROM OFFICE OR EMPLOYMENT, DEMOTION, REDUCTION IN SALARY, REPRIMAND, OR A CIVIL PENALTY NOT TO EXCEED \$10,000.

FORM 8B MEMORANDUM OF VOTING CONFLICT FOR COUNTY, MUNICIPAL, AND OTHER LOCAL PUBLIC OFFICERS

LAST NAME—FIRST NAME—MIDDLE NAME <i>Sargent - Travis - Craig</i>		NAME OF BOARD, COUNCIL, COMMISSION, AUTHORITY, OR COMMITTEE <i>Commission</i>	
MAILING ADDRESS <i>406 N. Beach St.</i>		THE BOARD, COUNCIL, COMMISSION, AUTHORITY OR COMMITTEE ON WHICH I SERVE IS A UNIT OF: ☒ CITY ☐ COUNTY ☐ OTHER LOCAL AGENCY	
CITY <i>Ormond Beach</i>	COUNTY <i>Volusia</i>	NAME OF POLITICAL SUBDIVISION: <i>Commission</i>	
DATE ON WHICH VOTE OCCURRED <i>9/17/2005</i>		MY POSITION IS: ☒ ELECTIVE ☐ APPOINTIVE	

WHO MUST FILE FORM 8B

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Your responsibilities under the law when faced with voting on a measure in which you have a conflict of interest will vary greatly depending on whether you hold an elective or appointive position. For this reason, please pay close attention to the instructions on this form before completing and filing the form.

INSTRUCTIONS FOR COMPLIANCE WITH SECTION 112.3143, FLORIDA STATUTES

A person holding elective or appointive county, municipal, or other local public office **MUST ABSTAIN** from voting on a measure which would inure to his or her special private gain or loss. Each elected or appointed local officer also **MUST ABSTAIN** from knowingly voting on a measure which would inure to the special gain or loss of a principal (other than a government agency) by whom he or she is retained (including the parent, subsidiary, or sibling organization of a principal by which he or she is retained); to the special private gain or loss of a relative; or to the special private gain or loss of a business associate. Commissioners of community redevelopment agencies (CRAs) under Sec. 163.356 or 163.357, F.S., and officers of independent special tax districts elected on a one-acre, one-vote basis are not prohibited from voting in that capacity.

For purposes of this law, a "relative" includes only the officer's father, mother, son, daughter, husband, wife, brother, sister, father-in-law, mother-in-law, son-in-law, and daughter-in-law. A "business associate" means any person or entity engaged in or carrying on a business enterprise with the officer as a partner, joint venturer, coowner of property, or corporate shareholder (where the shares of the corporation are not listed on any national or regional stock exchange).

* * * * *

ELECTED OFFICERS:

In addition to abstaining from voting in the situations described above, you must disclose the conflict:

PRIOR TO THE VOTE BEING TAKEN by publicly stating to the assembly the nature of your interest in the measure on which you are abstaining from voting; and

WITHIN 15 DAYS AFTER THE VOTE OCCURS by completing and filing this form with the person responsible for recording the minutes of the meeting, who should incorporate the form in the minutes.

* * * * *

APPOINTED OFFICERS:

Although you must abstain from voting in the situations described above, you are not prohibited by Section 112.3143 from otherwise participating in these matters. However, you must disclose the nature of the conflict before making any attempt to influence the decision, whether orally or in writing and whether made by you or at your direction.

IF YOU INTEND TO MAKE ANY ATTEMPT TO INFLUENCE THE DECISION PRIOR TO THE MEETING AT WHICH THE VOTE WILL BE TAKEN:

- You must complete and file this form (before making any attempt to influence the decision) with the person responsible for recording the minutes of the meeting, who will incorporate the form in the minutes. (Continued on page 2)

APPOINTED OFFICERS (continued)

- A copy of the form must be provided immediately to the other members of the agency.
- The form must be read publicly at the next meeting after the form is filed.

IF YOU MAKE NO ATTEMPT TO INFLUENCE THE DECISION EXCEPT BY DISCUSSION AT THE MEETING:

- You must disclose orally the nature of your conflict in the measure before participating.
- You must complete the form and file it within 15 days after the vote occurs with the person responsible for recording the minutes of the meeting, who must incorporate the form in the minutes. A copy of the form must be provided immediately to the other members of the agency, and the form must be read publicly at the next meeting after the form is filed.

DISCLOSURE OF LOCAL OFFICER'S INTEREST

I, Tavis Sargent, hereby disclose that on Sept. 17th, 20 25:

(a) A measure came or will come before my agency which (check one or more)

- ☐ inured to my special private gain or loss;
- ☒ inured to the special gain or loss of my business associate, work for Foundation Risk Partners.;
- ☐ inured to the special gain or loss of my relative, _____;
- ☐ inured to the special gain or loss of _____, by whom I am retained; or
- ☐ inured to the special gain or loss of _____, which is the parent subsidiary, or sibling organization or subsidiary of a principal which has retained me.

(b) The measure before my agency and the nature of my conflicting interest in the measure is as follows:

I am an employee of Foundation Risk Partners.

If disclosure of specific information would violate confidentiality or privilege pursuant to law or rules governing attorneys, a public officer, who is also an attorney, may comply with the disclosure requirements of this section by disclosing the nature of the interest in such a way as to provide the public with notice of the conflict.

9/17/25
Date Filed

[Signature]
Signature

NOTICE: UNDER PROVISIONS OF FLORIDA STATUTES §112.317, A FAILURE TO MAKE ANY REQUIRED DISCLOSURE CONSTITUTES GROUNDS FOR AND MAY BE PUNISHED BY ONE OR MORE OF THE FOLLOWING: IMPEACHMENT, REMOVAL OR SUSPENSION FROM OFFICE OR EMPLOYMENT, DEMOTION, REDUCTION IN SALARY, REPRIMAND, OR A CIVIL PENALTY NOT TO EXCEED \$10,000.

INCONSISTENT ORDINANCES OR PARTS THEREOF; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Deaton moved, seconded by Commissioner Sargent to approve Ordinance No. 2025-31, on the second reading, as read by title only.

Call Vote:	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by legal title only:

B. Amendment to Stormwater Rates (SECOND READING)

ORDINANCE NO. 2025-32: AN ORDINANCE AMENDING SECTION 22-158, UTILITY FEE ESTABLISHED, OF DIVISION 2, RATES AND CHARGES, OF ARTICLE V, STORMWATER DRAINAGE UTILITY, OF CHAPTER 22, WATER AND SEWERS, OF THE CITY OF ORMOND BEACH CODE OF ORDINANCES, BY INCREASING THE STORMWATER UTILITY FEE; REPEALING ALL INCONSISTENT ORDINANCES OR PARTS THEREOF; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Tolland, to approve Ordinance No. 2025-32, on the second reading, as read by title only.

Call Vote:	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
Carried.	Mayor Leslie	Yes

10. REPORTS, SUGGESTIONS, REQUESTS

Events, Updates, and Requests

Ms. Shanahan provided details on upcoming meetings, workshops, events, state funds received for prior projects, recent heavy rainstorm statistics, and updates on city projects. She explained she would not be in attendance at the October 21, 2025, City Commission meeting due to a conflict and thanked the Commission for their hard work on the budget.

Commissioner Deaton commented on the horrific tragedies around the nation and locally over the last weeks, noting the importance of respect.

Commissioner Briley discussed the tragic loss of the Edgewater Police Officer David Jewell. He informed Commissioner Sargent he went by Osceola Elementary School, noting someone was mowing the grass; whereby, Commissioner Sargent stated Volusia County School Board member Krista Goodrich helped make that happen.

Commissioner Tolland reminded the Commission September was Suicide Prevention Month and wanted to raise awareness and remind others help was within reach.

Commissioner Sargent thanked all those involved with the budget process and

discussed the importance of healthy dialogue between the Commissioners. He informed everyone it was Constitution Day.

Mayor Leslie discussed the budget process and its importance. He reviewed the city's charter and organizational chart. He stated the claim he wanted to cut youth sports was a rumor and not true. He reviewed his previously suggested budget changes he would like for staff to look into before the next budget session. He expressed optimism for the 2026-2027 tax rate to be at the rolled back rate or lower, noting the city's millage rate compared to others in Volusia County. He encouraged residents to be involved with the city and sign up for email notifications regarding the Commission agendas on the city's website. He reviewed events he attended, and requested the city explore how to better implement new emerging technology within the city, including an Artificial Intelligence (AI) Advisory Board as suggested by Commissioner Sargent.

Mailer Residents Received

Commissioner Deaton expressed disappointment in the mailer the residents received from Mr. Arnold, noting the misinformation and trust breaking it instilled. She asked Mayor Leslie if he would honor his commitment to the Commission to work together; whereby, Mayor Leslie stated he would make a statement on the mailer in his closing remarks.

Commissioner Tolland requested to hear what Mayor Leslie had to say regarding the mailer in his closing comments. She expressed disappointment with the mailer and discussed the importance of working together.

Commissioner Sargent voiced disappointment with the mailer, noting the Commission was better than that and expressed hope the Commission could move past it. He discussed Suicide Prevention Month, noting the importance of checking in on friends, family, and strangers.

Mayor Leslie stated he was unaware of the flyer until he saw it a few days before the meeting, noting his shock.

11. ADJOURNMENT

Mayor Leslie adjourned the meeting at 09:48 PM.

APPROVED: October 8, 2025

BY:

Jason Leslie, Mayor

ATTEST:

Susan Carroll Dauderis,
City Clerk