



City of Ormond Beach

City Commission Meeting

City Hall Commission Chambers

22 South Beach St., Ormond Beach FL 32174

October 21, 2025, 7:00 PM

*Jason Leslie, Mayor
Lori Tolland, Zone 1
Travis Sargent, Zone 2
Kristin Deaton, Zone 3
Harold Briley, Zone 4*

Minutes

1. **CALL TO ORDER**

Mayor Leslie called the meeting to order at 07:01 PM.

Present: Mayor Jason Leslie, Commissioners Lori Tolland, Travis Sargent, Kristin Deaton, and Harold Briley, City Manager Joyce Shanahan, Deputy City Attorney Ann-Margret Emery, Assistant City Managers Claire Whitley and Shawn Finley, and City Clerk Susan Dauderis.

2. **INVOCATION**

Pastor Aaron Sweigert, Tomoka Christian Church, provided the invocation.

3. **PLEDGE OF ALLEGIANCE**

Mayor Leslie led the Pledge of Allegiance.

4. **PRESENTATIONS AND PROCLAMATIONS**

A. Hispanic Heritage Month

Mayor Leslie presented a proclamation to the Hispanic Chamber of Commerce representative and proclaimed September 15, 2025, through October 15, 2025, as Hispanic Heritage Month and encouraged the recognition and celebration of the culture and contributions of the Hispanic community.

B. Red Ribbon Week - Volusia Young Marines

Mayor Leslie presented a proclamation and a Challenge Coin to the Volusia Young Marines representatives, proclaiming October 23, 2025, through October 31, 2025, as Red Ribbon Week and encouraged the promotion of a drug-free environment.

C. Florida City Week

Mayor Leslie presented a proclamation to Ms. Joyce Shanahan, City Manager, for Florida City Week, thanking her and city staff for all they do for the city and residents.

5. AUDIENCE REMARKS - REGARDING ITEMS NOT ON THE AGENDA & ON THE CONSENT AGENDA

Ms. Jennifer Bright, Post Office Box 62, thanked staff for posting City Commission workshop minutes to the city's website. She voiced concerns regarding transparency of City Commission workshop minutes approval and audio availability.

Mr. Anthony Conforti, 100 East Granada Boulevard, discussed his application of Ordinance 2025-26, and provided suggestions on how to mitigate some Commission concerns. He requested the hearing for his application be reconsidered.

Commissioner Sargent discussed the procedure for reconsidering his application.

Mayor Leslie inquired if there was a motion to reconsider; whereby, Ms. Ann-Margret Emery, Deputy City Attorney, stated if there was a consensus, staff could add the item to the November 4, 2025, City Commission agenda.

Commissioner Tolland and Commissioner Briley expressed appreciation for Mr. Conforti and explained their opposition on the item had not changed.

Mr. Conforti explained the desire for the reconsideration; whereby, Mayor Leslie expressed his appreciation for Mr. Conforti and respect for the Commissioners' stance on the item.

Ms. Amber Bobak, 397 Collins Street, provided an update on her case with the Saint Johns River Water Management District and Circle K. She stated she adopted two parks along Division Avenue through the city's Adopt a Park program, inviting residents to join her family on the first clean-up day.

6. APPROVAL OF MINUTES

A. Minutes from City Commission meeting - October 8, 2025

Mayor Leslie advised the minutes from the October 8, 2025, City Commission meeting were sent to the Commission for review and posted on the city's website for public viewing. He asked if there were any corrections, additions, or omissions.

He stated he would like to correct the minutes to reflect Commissioner Tolland's comments as "... explained it was not the role of government to provide employment and training for individuals with special needs..."

Commissioner Sargent moved, seconded by Commissioner Tolland, for approval of the October 8, 2025, City Commission meeting minutes as amended.

Motion passed by voice vote.

7. CONSENT AGENDA

Mayor Leslie advised the actions proposed for the items on the Consent Agenda were so stated on the agenda. He asked if any member of the Commission had questions or wished to discuss any items separately.

Commissioner Deaton requested Items 7D and 7E be pulled from the Consent Agenda.

Commissioner Sargent moved, seconded by Commissioner Briley, for approval of the Consent Agenda, absent Items 7D and 7E.

Call Vote:	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

A. Ormond Beach Housing Authority Appointment

RESOLUTION NO. 2025-160: A RESOLUTION REAPPOINTING HILDEGARDE POSTELL AS A MEMBER TO SERVE AS A COMMISSIONER OF THE ORMOND BEACH HOUSING AUTHORITY; SETTING FORTH TERM AND CONDITIONS OF SERVICE; AND SETTING FORTH AN EFFECTIVE DATE.

B. RFP Award - Water Well Assessment and Rehabilitation Services

RESOLUTION NO. 2025-161: A RESOLUTION ACCEPTING THE PROPOSAL OF THOMPSON WELL & PUMP, INC. FOR WATER WELL ASSESSMENT AND REHABILITATION SERVICES ON AN AS-NEEDED BASIS, UNDER RFP 2025-38; AUTHORIZING THE EXECUTION OF AN AGREEMENT AND PAYMENT THEREFOR; REJECTING ALL OTHER PROPOSALS; AND SETTING FORTH AN EFFECTIVE DATE.

C. PACE Center for Girls, Inc., Lease Agreement

RESOLUTION NO. 2025-163: A RESOLUTION AUTHORIZING THE EXECUTION OF A LEASE AGREEMENT BETWEEN THE CITY AND THE PACE CENTER FOR GIRLS, INC.; SETTING FORTH AN EFFECTIVE DATE.

F. **Disposition Item:** RFP - Tow Related Services

G. **Disposition Item:** RFP - Ormond Beach Facilities Access Control

H. **Disposition Item:** City Manager's Monthly Report, October 2025

City Clerk Susan C. Dauderis read by title only:

D. Yellowstone CPI Rate Adjustment, Athletic Fields

RESOLUTION NO. 2025-164: A RESOLUTION AUTHORIZING A COST OF LIVING INCREASE BASED ON THE CONSUMER PRICE INDEX PURSUANT TO THE AMENDMENT AND RESTATEMENT OF AGREEMENT FOR FIELD MAINTENANCE SERVICES BETWEEN THE CITY OF ORMOND BEACH AND AUSTIN OUTDOOR, LLC D/B/A YELLOWSTONE LANDSCAPE, INC.; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Deaton moved, seconded by Commissioner Briley, for approval of Resolution No. 2025-164, as read by title only.

Commissioner Deaton expressed concerns of the Consumer Price Index (CPI) increase for items 7D and 7E.

Commissioner Tolland stated the request was lower than the average CPI increase for the 12-month time frame. She stated in future contracts it would be beneficial to have the CPI adjustment factored into the contract amendments.

Commissioner Deaton explained the CPI adjustment was approved every year.

Commissioner Sargent voiced concerns regarding the increase, service level provided, and contract amendments. He noted he would prefer to see the contract bid out next year.

Commissioner Briley expressed support of Item 7D.

Commissioner Deaton stated she could support 7D, noting concerns with the annual CPI adjustment. She requested Mr. Robert Carolin, Parks and Recreation Director, speak on the items.

Mr. Carolin explained the purpose of the CPI adjustment, the clause in the contract, and concerns of putting the contract out to bid. He explained the CPI adjustment was to keep the contract fair and just, not leverage to save the city money.

Commissioner Tolland inquired if her idea of incorporating the CPI into the next contract was not possible as it would be harder to bid out in the future; whereby, Mr. Carolin stated it was correct and discussed the increased prices for items such as petroleum.

Mayor Leslie inquired if a vote was needed or if it could be tabled; whereby, Mr. Carolin stated the contract renewal was previously approved and the CPI adjustment would be applied to October 1, 2025, and encouraged a vote to take place.

Commissioner Tolland stated the item was not based on the level of service but on how much it cost for Yellowstone Landscape, Inc. (Yellowstone) to do the required job. She stated the Commission could always approve a lower CPI rate.

Commissioner Sargent inquired if there was a lower percentage the Commission would be comfortable with.

Commissioner Deaton stated she would support the item but would need 7E to be lower before she would support.

Call Vote:	Commissioner Sargent	No
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by title only:

E. Yellowstone CPI Rate Adjustment, Grounds Maintenance

RESOLUTION NO. 2025-165: A RESOLUTION AUTHORIZING A COST OF LIVING INCREASE BASED ON THE CONSUMER PRICE INDEX PURSUANT TO THE GROUNDS MAINTENANCE SERVICES AGREEMENT BETWEEN THE CITY OF ORMOND BEACH AND AUSTIN OUTDOOR, LLC D/B/A YELLOWSTONE LANDSCAPE, INC.; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Tolland moved, seconded by Commissioner Briley, for approval of Resolution No. 2025-165, as read by title only.

Commissioner Deaton stated she was not comfortable with the increase.

Commissioner Tolland inquired if there was a compromise Commissioner Deaton would support.

Commissioner Briley suggested lowering by half a percent.

Commissioner Deaton stated she would support a two percent CPI increase; whereby, Commissioner Tolland and Mayor Leslie agreed. Commissioner Deaton explained she was comfortable looking at other options moving forward as she voiced her lack of satisfaction on the level of work provided by Yellowstone within the corridors of the community.

Commissioner Sargent voiced opposition, noting there was no improvement since the start of his tenure as a City Commissioner.

Commissioner Tolland inquired if qualifiers could be added to the CPI adjustment; whereby, it was confirmed it was not advised.

Commissioner Deaton stated she would like to know what the dollar amount was if changed to a two percent increase.

Commissioner Tolland moved, seconded by Commissioner Deaton, for approval of Resolution No. 2025-165, as amended to reflect a two percent CPI increase.

Call Vote:	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	No
Carried.	Mayor Leslie	Yes

There were no further comments on the Consent Agenda.

8. PUBLIC HEARINGS

Mayor Leslie opened the Public Hearings.

City Clerk Susan C. Dauderis read by legal title only:

A. Seward Johnson 2026 Sculpture Tour, Downtown Public Art

RESOLUTION NO. 2025-166: A RESOLUTION OF THE CITY COMMISSION OF THE CITY OF ORMOND BEACH, FLORIDA, PROVIDING CONSENT TO ORMOND BEACH ARTS DISTRICT, INC., FOR THE PUBLIC DISPLAY OF SEWARD JOHNSON SCULPTURES WITHIN THE DOWNTOWN OVERLAY DISTRICT; PROVIDING FOR CONDITIONS; PROVIDING FOR THE EXECUTION OF A HOLD HARMLESS AND INDEMNITY AGREEMENT IN FAVOR OF THE CITY; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Sargent moved, seconded by Commissioner Briley, for approval of Resolution No. 2025-166, as read by title only.

Mr. Steven Spraker, Planning Director, reviewed the request for the Public Art, reviewed the sponsorships, history of the item, and explained staff recommended approval.

Ms. Judith Stein, 166 Orchard Lane, provided details and statistics from the prior sculpture tour and the increased private sponsorships. She reviewed the request of the Ormond Beach Arts District Board. She thanked the Commission and city staff for their continued support.

Commissioner Briley congratulated Ms. Stein on an award she received and discussed his support of the item, highlighting eco-tourism and the activity brought to the city's downtown area.

Commissioner Tolland discussed the importance of art and public-private partnerships within the community.

Commissioner Sargent stated his support of the item, noting he would like to see alternative funding sources for the sculpture tour in the future.

Mayor Leslie echoed Commissioner Sargent noting his support of the item, and highlighted the need to look for private funding for the tour.

Commissioner Deaton agreed, noting private donors could supplement the city's funds.

Call Vote:	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
Carried.	Mayor Leslie	Yes

Mayor Leslie closed the Public Hearings.

9. **REPORTS, SUGGESTIONS, REQUESTS**

Events, Updates, and Requests

Ms. Shanahan provided details on upcoming meetings, workshops, events, and updates on city projects.

Commissioner Tolland noted October was National Pedestrian Safety Month providing pedestrian statistics. She provided updates from the Florida League of Cities (FLC)

Policy Committee of Utilities, Natural Resources, and Public Works, events she attended, and city projects. She invited citizens to reach out to Mr. Doug Thomas if interested in helping with a Founders Day event in 2026.

Commissioner Sargent discussed events he attended and upcoming events. He suggested hosting an event for residents to see the State of the City video. He discussed updates on Senate Bill 180. He requested staff look into Central Bidding to replace DemandStar and provided handouts, noting he would like to discuss at the November 4, 2025, City Commission workshop. He stated he would provide staff with a contact to review a noise abatement procedure for the Ormond Beach Municipal Airport. He provided statistics from the 2025 Biketober Fest event, commending the law enforcement officers. He inquired about an update on Fortunato Park; whereby, Mr. Finley stated he would look into the status. He quoted Robert Williams and urged residents to check in on others.

Commissioner Deaton reviewed events she attended and upcoming events.

Commissioner Briley discussed the importance of the updates provided by Commissioner Tolland and her FLC committee. He discussed upcoming events and stated he spoke with staff regarding deer crossing signs along Division Avenue.

Mayor Leslie discussed events he attended and congratulated the Mayor's ACE Award recipients. He thanked all those involved with the Biketober Fest and Taste of Ormond events. He wished Sergeant John Jeckovich well for his 100th birthday and safety for those celebrating Halloween.

10. ADJOURNMENT

Mayor Leslie adjourned the meeting at 8:11 PM.

APPROVED: November 4, 2025

BY:

Jason Leslie, Mayor

ATTEST:

Susan Carroll Dauderis,
City Clerk