City of Ormond Beach

City Commission Meeting

City Hall Commission Chambers

22 South Beach St., Ormond Beach FL 32174

November 4, 2025, 7:00 PM

Jason Leslie, Mayor
Lori Tolland, Zone 1
Travis Sargent, Zone 2
Kristin Deaton, Zone 3
Harold Briley, Zone 4

Minutes

1. CALL TO ORDER

Mayor Leslie called the meeting to order at 07:00 PM.

Present: Mayor Jason Leslie, Commissioners Lori Tolland, Travis Sargent, Kristin Deaton, and Harold Briley, City Manager Joyce Shanahan, Deputy City Attorney Ann-Margret Emery, Assistant City Managers Claire Whitley and Shawn Finley, and City Clerk Susan Dauderis.

2. INVOCATION

Chaplain Sam Mercado, Advent Health, provided the invocation.

3. PLEDGE OF ALLEGIANCE

Mayor Leslie led the Pledge of Allegiance.

4. PRESENTATIONS AND PROCLAMATIONS

A. Ormond Beach Police Foundation

Mayor Leslie directed a video to play regarding the Ormond Beach Police Foundation (Foundation).

Mr. Dwight Selby, Mr. Ed Kelley, and Mr. Carl Persis, Foundation Board members, discussed the Foundation, memberships, donors, fundraising efforts, and upcoming goals.

Mayor Leslie presented a proclamation to the Foundation representatives and encouraged the recognition and celebration of the contributions of the Foundation.

B. Kevin Gray

Mr. Kevin Gray, Deputy Public Works Director, discussed highlights from his career with the city.

Mayor Leslie presented a proclamation and key to the city to Mr. Gray and encouraged the recognition and celebration of his work for the city, and wished him the best in his retirement.

C. FDOT Nova Road Update

Mr. Jim Stroz, Florida Department of Transportation (FDOT), presented information on the upcoming Nova Road project highlighting the improvements, timeline, and citizen feedback received. He informed the Commission of an upcoming community engagement event for further citizen feedback and discussion.

Mayor Leslie inquired about a bicycle lane; whereby, Mr. Stroz informed him there would not be a bicycle lane north of Granada Boulevard. Mayor Leslie inquired about the prior pedestrian and bicycle crashes; whereby, Mr. Stroz stated majority of the crashes were from crossing Nova Road, noting additional crosswalks were proposed.

Commissioner Briley questioned if FDOT was altering the traffic light signalization at certain intersections; whereby, Mr. Stroz stated he would look into it noting it was not planned.

Commissioner Deaton expressed cautious optimism requesting FDOT take in all community feedback possible; whereby, Mr. Stroz noted FDOT was taking feedback from prior local projects into consideration.

Commissioner Sargent voiced concerns regarding the right turn only lanes at the Nova Road and Granada Boulevard intersection; whereby, Mr. Stroz noted the concerns.

Commissioner Tolland discussed bicycle markings for a shared lane; whereby, Mr. Stroz stated the markings were for lower speed roadways. She inquired if the speed limit would change; whereby, he indicated it would not.

5. AUDIENCE REMARKS - REGARDING ITEMS NOT ON THE AGENDA & ON THE CONSENT AGENDA

Ms. Irene Todora, 340 Cumberland Avenue, voiced concerns regarding new construction and flooding within her neighborhood.

Mr. Shawn Finley, Assistant City Manager, explained he spoke with Ms. Todora and that where she lived was a priority neighborhood for the city to begin working on stormwater projects and discussed the projects.

Commissioner Sargent expressed urgency for the stormwater projects and suggested it be added to the legislative priorities.

Mr. Steve Berdequez, 340 Cumberland Avenue, discussed his history with the city and the flooding issues in the area.

Ms. Angela Noel, 2700 Ocean Shore Boulevard, unincorporated Volusia County, requested to hear from the Legal Department. She expressed concerns regarding the impact fees for septic to sewer not being in alignment with terminology within other city ordinances, and provided examples. She stated staff could call her for grant information on stormwater projects, noting her history with government entities.

Ms. Jane Doe, no address provided, requested the Commission stop the FDOT plans along Nova Road. She addressed the audience stating residents do not have to include their names or addresses on the audience remarks cards the city provides; whereby, Mayor Leslie requested she address the Commission. She continued addressing the audience stating the City Commission works for the residents of the city.

6. APPROVAL OF MINUTES

A. Minutes from City Commission meeting - October 21, 2025

Mayor Leslie advised the minutes from the October 21, 2025, City Commission meeting were sent to the Commission for review and posted on the city's website for public viewing. He asked if there were any corrections, additions, or omissions. He stated, hearing no corrections, the minutes would stand approved as presented.

Commissioner Briley moved, seconded by Commissioner Sargent, for approval of the October 21, 2025, City Commission meeting minutes.

Motion passed by voice vote.

7. CONSENT AGENDA

Mayor Leslie advised the actions proposed for the items on the Consent Agenda were so stated on the agenda. He asked if any member of the Commission had questions or wished to discuss any items separately.

Commissioner Sargent moved, seconded by Commissioner Tolland, for approval of the Consent Agenda.

Mayor Leslie requested Item 7R be pulled from the Consent Agenda.

Commissioner Sargent moved, seconded by Commissioner Tolland, for approval of the Consent Agenda, absent Item 7R.

Call Vote:	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

A. National Association of Government Employees Collective Bargaining Agreement

RESOLUTION NO. 2025-158: A RESOLUTION AUTHORIZING THE EXECUTION OF A COLLECTIVE BARGAINING AGREEMENT BETWEEN THE CITY OF ORMOND BEACH AND THE NATIONAL ASSOCIATION OF GOVERNMENT EMPLOYEES; AND SETTING FORTH AN EFFECTIVE DATE.

B. Nova Community Center Gym Ceiling Repairs

RESOLUTION NO. 2025-162: A RESOLUTION ACCEPTING A PROPOSAL FROM A.M. WEIGEL CONSTRUCTION, INC. FOR CONSTRUCTION MANAGEMENT SERVICES REGARDING CEILING REPAIRS IN THE GYM AT THE NOVA COMMUNITY CENTER; AUTHORIZING THE EXECUTION OF A WORK

AUTHORIZATION AND PAYMENT THEREFOR; AND SETTING FORTH AN EFFECTIVE DATE.

C. RFP - Motor and Pump Repair

RESOLUTION NO. 2025-167: A RESOLUTION ACCEPTING PROPOSALS AND AUTHORIZING THE EXECUTION OF CONTRACTS WITH TWO PROFESSIONAL FIRMS FOR UTILITIES MOTOR AND PUMP REPAIR SERVICES ON AN AS-NEEDED BASIS, UNDER RFP 2025-40; AND SETTING FORTH AN EFFECTIVE DATE.

D. Work Authorization - Northbrook Lane Stormwater Repair

RESOLUTION NO. 2025-168: A RESOLUTION ACCEPTING A PROPOSAL FROM HAZEN CONSTRUCTION, LLC FOR CONSTRUCTION MANAGEMENT AT RISK FOR UNDERGROUND UTILITY SERVICES REGARDING THE NORTHBROOK LANE STORMWATER PIPE REPAIR PROJECT; AUTHORIZING THE EXECUTION OF A WORK AUTHORIZATION AND PAYMENT THEREFOR; AND SETTING FORTH AN EFFECTIVE DATE.

E. Interlocal Agreement - Volusia Co., Fire Apparatus Fleet Services and Contingency Fueling

RESOLUTION NO. 2025-169: A RESOLUTION AUTHORIZING THE EXECUTION OF AN INTERLOCAL AGREEMENT WITH THE COUNTY OF VOLUSIA FOR THE PROVISION OF MUNICIPAL FLEET MAINTENANCE SERVICES ON AN AS-NEEDED BASIS; SETTING FORTH AN EFFECTIVE DATE.

F. Category 8 FBO Certification - R & B Executive Aviation Services, LLC.

RESOLUTION NO. 2025-170: A RESOLUTION APPROVING THE APPLICATION OF R&B EXECUTIVE AVIATION SERVICES, LLC TO PROVIDE SERVICES AS A CATEGORY EIGHT FIXED BASE OPERATOR AT THE ORMOND BEACH MUNICIPAL AIRPORT; ESTABLISHING CONDITIONS OF APPROVAL; AND SETTING FORTH AN EFFECTIVE DATE.

G. 2026 Florida Healthcare Plans Employee Health Insurance Coverage

RESOLUTION NO. 2025-171: A RESOLUTION ACCEPTING A PROPOSAL FROM FLORIDA HEALTH CARE PLANS, INC. FOR THE PROVISION OF EMPLOYEE HEALTH/MEDICAL BENEFIT SERVICES; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; AND SETTING FORTH AN EFFECTIVE DATE.

H. 2026 Health Savings Account Funding

RESOLUTION NO. 2025-172: A RESOLUTION AUTHORIZING FUNDING OF EMPLOYEE HEALTH SAVINGS ACCOUNTS FOR THE 2026 PLAN YEAR; AND SETTING FORTH AN EFFECTIVE DATE.

I. 2026 Mutual of Omaha Employee Dental Insurance Coverage

RESOLUTION NO. 2025-173: A RESOLUTION ACCEPTING A PROPOSAL FROM

MUTUAL OF OMAHA FOR THE PROVISION OF EMPLOYEE DENTAL INSURANCE BENEFITS SERVICES; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; REJECTING ALL OTHER PROPOSALS; AND SETTING FORTH AN EFFECTIVE DATE.

J. 2026 Mutual of Omaha Vision Insurance Coverage

RESOLUTION NO. 2025-174: A RESOLUTION ACCEPTING A PROPOSAL FROM MUTUAL OF OMAHA FOR THE PROVISION OF EMPLOYEE VISION INSURANCE BENEFITS; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; REJECTING ALL OTHER PROPOSALS; AND SETTING FORTH AN EFFECTIVE DATE.

K. 2026 Mutual of Omaha Employee Life Insurance Coverage

RESOLUTION NO. 2025-175: A RESOLUTION ACCEPTING A PROPOSAL FROM MUTUAL OF OMAHA FOR THE PROVISION OF EMPLOYEE LIFE INSURANCE BENEFITS SERVICES; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; REJECTING ALL OTHER PROPOSALS; AND SETTING FORTH AN EFFECTIVE DATE.

L. 2026 Mutual of Omaha Long Term Disability Insurance Coverage

RESOLUTION NO. 2025-176: A RESOLUTION ACCEPTING A PROPOSAL FROM MUTUAL OF OMAHA FOR THE PROVISION OF EMPLOYEE LONG TERM DISABILITY INSURANCE BENEFITS SERVICES; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; REJECTING ALL OTHER PROPOSALS; AND SETTING FORTH AN EFFECTIVE DATE.

M. 2026 Mutual of Omaha Voluntary Life Insurance Coverage

RESOLUTION NO. 2025-177: A RESOLUTION ACCEPTING A PROPOSAL FROM MUTUAL OF OMAHA FOR THE PROVISION OF EMPLOYEE VOLUNTARY LIFE INSURANCE BENEFITS SERVICES; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; REJECTING ALL OTHER PROPOSALS; AND SETTING FORTH AN EFFECTIVE DATE.

N. 2026 Mutual of Omaha Voluntary Short Term Disability Insurance Coverage

RESOLUTION NO. 2025-178: A RESOLUTION ACCEPTING A PROPOSAL FROM MUTUAL OF OMAHA FOR THE PROVISION OF EMPLOYEE VOLUNTARY SHORT-TERM DISABILITY INSURANCE BENEFITS; AUTHORIZING THE EXECUTION OF A CONTRACT AND PAYMENT THEREFOR; REJECTING ALL OTHER PROPOSALS; AND SETTING FORTH AN EFFECTIVE DATE.

O. Real Property Conveyance from VCS, Seminole Avenue Lift Station

RESOLUTION NO. 2025-179: A RESOLUTION AUTHORIZING THE ACCEPTANCE OF A QUIT CLAIM DEED FROM THE SCHOOL BOARD OF VOLUSIA COUNTY, FOR PROPERTY LOCATED AT 205 SEMINOLE AVENUE; AND SETTING FORTH AN EFFECTIVE DATE.

P. **Disposition Item:** Intent To Bid - Lift Station 4P Rehabilitation

Q. **Disposition Item:** Orchard Lane Drainage Improvements

City Clerk Susan C. Dauderis read by title only:

R. **Disposition Item:** 2026 City Of Ormond Beach Legislative Action Agenda

Commissioner Briley moved, seconded by Commissioner Deaton, for approval of Disposition Item 7R.

Mayor Leslie inquired if there were any other projects the city could focus on to assist with the flooding mitigation.

Mr. Finley reviewed the recommendations made by city staff and lobbyist Mr. Doug Bell, reviewing the priorities selected. He explained there was feedback of the legislative funds being leaner than in prior years.

Commissioner Briley expressed support of the proposed item noting the potential lack of funds from the legislation.

Commissioner Tolland noted concerns regarding lack of funds available and support for the proposed projects, noting Transform386 projects already in the works. She suggested a bond for funds for the unfunded stormwater projects.

Mayor Leslie stated he heard the flooding concerns of residents, noting he was supportive of the proposed projects. He stated he was hoping for further projects to help residents.

Commissioner Sargent expressed concerns regarding the flooding, suggesting dredging or other options. He noted his understanding of the priorities and expressed the urgent need for resolutions.

Commissioner Briley stated the legislators know flooding is problematic across the state.

Mayor Leslie inquired if the Commission had interest in amending the legislative priorities; whereby, Commissioner Sargent stated if it could be fast-tracked a temporary solution until a permanent one could be completed he would support it.

Commissioner Tolland questioned if staff could bring back ideas on the hotspots around the community.

Commissioner Briley expressed the need for roadway rebuilding related to stormwater issues.

Commissioner Deaton stated an area in Commission Zone 3 was a Transform386 project, noting her support of a bond to assist the projects quicker completion.

Mr. Finley stated the funds added to the budget from the increased stormwater fees would help complete projects and do more for residents. He stated staff would review the projects that had a chance for the legislative funding.

Mayor Leslie inquired if staff could get the projects by the end of the year; whereby, Mr. Finley stated he would get with the Commission before the end of the week.

Commissioner Deaton noted the importance of including stormwater projects in the budget.

Call Vote:	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
Carried.	Mayor Leslie	Yes

Commissioner Sargent discussed the cost savings on the employee health insurance items.

8. FIRST READING OF ORDINANCES

City Clerk Susan C. Dauderis read by legal title only:

A. Fiscal Year 2024-2025 Budget Amendments

ORDINANCE NO. 2025-33: AN ORDINANCE AMENDING THE ANNUAL BUDGET FOR FISCAL YEAR 2024-2025 BY AMENDING THE GENERAL FUND (001); DOWNTOWN REDEVELOPMENT TRUST FUND (104); STORMWATER UTILITY FUND (107); AIRPORT FUND (108); ECONOMIC DEVELOPMENT FUND (110); PENSION CONTRIBUTION PASS THROUGH FUND (113); FINANCING DEBT SERVICE FUND (205); BEACHFRONT PARK BOND FUND (220); CAPITAL IMPROVEMENTS FUND (301); EQUIPMENT RENEWAL & REPLACEMENT FUND (302); PUBLIC SAFETY VEHICLE & EQUIPMENT FUND (305); TRANSPORTATION IMPROVEMENTS FUND (308); FACILITIES RENEWAL & REPLACEMENT FUND (317); WATER AND WASTEWATER FUND (401); VEHICLE REPLACEMENT FUND (408); RENEWAL & REPLACEMENT FUND (409); WATER SYSTEM IMPACT FEE FUND (434); WASTEWATER SYSTEM IMPACT FEE FUND (435); 2024 WATER & WASTEWATER BOND FUND (446); SOLID WASTE FUND (460) AND THE GENERAL LIABILITY FUND (504); AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Tolland, for approval of Ordinance No. 2025-33, on first reading, as read by title only.

Ms. Kelly McGuire, Finance Director, explained the budget amendments mainly consisting of projects from fiscal year (FY) 2023/2024 moving to FY 2024/2025.

Mayor Leslie requested Ms. McGuire further explain how some projects were included on two budgets; whereby, Ms. McGuire provided Cassen Park redesign as an example, explaining the project span and fund movement.

Ms. Jennifer Bright, Post Office Box 62, voiced concerns regarding the increased revised budget, noting she believed the projects should be included in the original budget. She discussed items from the October 21, 2025 City Commission meeting that were approved, noting the items were not budgeted.

Commissioner Sargent inquired if one of the projects was a Federal Emergency Management Agency (FEMA) reimbursement; whereby, Ms. McGuire stated that was correct. She explained the projects Ms. Bright mentioned were included in the FY 2023/2024 budget and part of the Capital Improvement Program.

Ms. Coleen McMahon, Carrolwood Circle, discussed concerns she had regarding the budget and transparency portal. She reviewed the City Manager's office, employees, and their pay. She stated she reached out to the DOGE Chief Financial Officer expressing her concerns and providing documentation. She noted there were ways to save the city money.

Call Vote:	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by legal title only:

B. General Employees' Pension Ordinance Amendment

ORDINANCE NO. 2025-34: AN ORDINANCE OF THE CITY OF ORMOND BEACH, FLORIDA, FURTHER AMENDING ARTICLE I, GENERAL EMPLOYEES' PENSION PLAN, OF CHAPTER 16, PENSIONS AND RETIREMENT, OF THE CODE OF ORDINANCES; AMENDING SECTION 16-6, BENEFIT AMOUNTS AND ELIGIBILITY; AMENDING SECTION 16-9, VESTING; PROVIDING FOR A BENEFIT MULTIPLIER FOR CREDITED SERVICE EARNED ON OR AFTER OCTOBER 1, 2025, FOR MEMBERS HIRED ON OR AFTER DECEMBER 19, 2012; PROVIDING FOR SEVERABILITY OF PROVISIONS; REPEALING ALL ORDINANCES IN CONFLICT HEREWITH AND PROVIDING AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Sargent, for approval of Ordinance No. 2025-34, on first reading, as read by title only.

Ms. McGuire explained the item was consistent with Item 7A, approved on the Consent Agenda. She stated the General Employee's Pension Board recommended approval.

Call Vote:	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
Carried.	Mayor Leslie	Yes

9. REPORTS, SUGGESTIONS, REQUESTS

Events, Updates, and Requests

Ms. Shanahan provided details on upcoming meetings, workshops, events, and thanked the Ormond Beach Police Foundation for all their work.

Ms. Claire Whitley, Assistant City Manager, stated staff would reach out regarding the Commission's availability for upcoming workshops and their topics.

Commissioner Sargent discussed events he attended and upcoming events. He requested staff purchase extra large flags for the fire department to prevent missed appearances; whereby, Commissioner Tolland supported the purchase. He discussed highlights of an online application the Foundation was hoping to implement for the police department and all first responders. He thanked staff for the work on the workshop, noting he was pleased to hear there would be a website page for the Self DOGE process.

Commissioner Deaton reviewed upcoming events and provided an update on the Walmart landscaping. She expressed support of the Foundation and thanked Commissioner Sargent for his service and work with the veterans' event. She discussed an Adopt-a-Storm Drain program offered by the City of Daytona and requested staff look into if the city could provide a similar program; whereby, Commissioner Tolland, Commissioner Sargent, and Mayor Leslie voiced support.

Commissioner Briley stated if the residents desired a bond to fund stormwater projects, he would support it being on an upcoming ballot.

Commissioner Tolland thanked the Finance staff for their explanation of the budget amendments. She congratulated the Foundation and their members. She discussed the landscaping around Walmart. She requested Mr. Robert Carolin, Parks and Recreation Director, speak on the usage of the parks and programs; whereby, Mr. Carolin provided statistics from the Nova Recreation complex and Ormond Beach Sports Complex for the month of October 2025.

Commissioner Deaton inquired if there were sometimes up to three teams at a time on one field for practice; whereby, Mr. Carolin stated that was correct.

Commissioner Tolland requested the recreation statistics given by Mr. Carolin be provided quarterly to the Commission. She discussed meetings she attended and provided updates from them. She discussed the First Step Homeless Shelter report and the city's participation numbers, inquiring how it could be utilized more. She stated Mr. Kevin Bowler from Daytona Beverages would be bringing the Clydesdale horses to the 2025 HOme for the HOliday parade.

Mayor Leslie requested an update on the Fleming Avenue project; whereby, Mr. Finley reviewed the project noting the pipe laying was almost complete and the contractor planned to be mostly restored before Thanksgiving to allow residents to utilize the space for guests. Mayor Leslie asked about the Andy Romano Beachfront Park seawall; whereby, Mr. Finley stated there were issues with the vendor unable to perform some tasks, noting an item would be brought before the Commission as soon as possible. Mayor Leslie questioned the paid parking program at the park; whereby, Ms. Ann-Margret Emery, Deputy City Attorney, stated the program was on hold due to the construction project and the need for re-evaluation of potential income.

Ms. Shanahan stated Volusia County's paid parking program was under performing.

Mayor Leslie inquired if there was an update from the Federal Aviation Administration regarding the letter sent on the Riverbend Golf Course; whereby, Mr. Brian Rademacher, Economic Development Director, indicated there was nothing to report. Mayor Leslie thanked the Foundation for all they do for the community and police department, discussed events he attended, and thanked and congratulated many involved in the events.

Lowell Lohman
Ms. Shanahan invited the Commission to a memorial service for Mr. Lowell Lohman.

Commissioner Briley discussed the passing of Mr. Lohman, suggesting a memorial roadway named after him.

Mayor Leslie inquired the roadway choice; whereby, Commissioner Briley stated roads like or near John Anderson Drive as it was near his home.

Commissioner Tolland stated it was honorable, but was not supportive of selecting a roadway. She suggested bringing the topic back in the future to discuss.

Commissioner Briley clarified it would be a designation of a road, noting it would not be renaming a roadway; whereby, Commissioner Tolland stated she was not opposed, noting she would like further discussion.

Commissioner Sargent expressed support of the Lohman family, and voiced concerns of dedicating a roadway.

Commissioner Tolland suggested Commissioner Briley come up with other ideas to honor Mr. Lohman.

Commissioner Deaton inquired about the costs to designate the roadway; whereby, Commissioner Briley stated the cost of the signage.

Commissioner Tolland offered her condolences to the Lohman family, and her appreciation for Commissioner Briley's idea.

Mayor Leslie expressed his condolences to the Lohman family.

10. ADJOURNMENT

Mayor Leslie adjourned the meeting at 8:48 PM.

APPROVED: November 18, 2025

BY: ____________________________
Jason Leslie, Mayor

ATTEST:

____
Susan Carroll Dauderis,
City Clerk