City of Ormond Beach

City Commission Meeting

City Hall Commission Chambers

22 South Beach St., Ormond Beach FL 32174

November 18, 2025, 7:00 PM

Jason Leslie, Mayor
Lori Tolland, Zone 1
Travis Sargent, Zone 2
Kristin Deaton, Zone 3
Harold Briley, Zone 4

Minutes

1. CALL TO ORDER

Mayor Leslie called the meeting to order at 07:00 PM.

Present: Mayor Jason Leslie, Commissioners Lori Tolland, Travis Sargent, Kristin Deaton, and Harold Briley, City Manager Joyce Shanahan, Deputy City Attorney Ann-Margret Emery, Assistant City Managers Claire Whitley and Shawn Finley, and City Clerk Susan Dauderis.

2. INVOCATION

Chaplain Sam Mercado, Advent Health, provided the invocation.

3. PLEDGE OF ALLEGIANCE

Mayor Leslie led the Pledge of Allegiance.

4. PRESENTATIONS AND PROCLAMATIONS

A. National American Indian Heritage Month

Mayor Leslie presented a proclamation to the Daughters of the American Revolution Captain James Ormond Chapter in honor of National American Indian Heritage Month.

B. Global Entrepreneurship Month

Mayor Leslie presented a proclamation to Economic Development Director Brian Rademacher in honor of Global Entrepreneurship Month.

5. AUDIENCE REMARKS - REGARDING ITEMS NOT ON THE AGENDA & ON THE CONSENT AGENDA

Mr. Jeff Boyle, 614 North Halifax Drive, discussed the City of Daytona Beach's recent vote regarding Avalon Park. He questioned why the topic was not a public discussion and requested the Commission discuss Daytona Beach's recent decision. He reviewed the history of Daytona Beach's involvement with Avalon Park.

Mr. David Siegel, 928 Buena Vista Avenue, expressed concerns of a neighboring property completing repairs and renovations without proper permitting.

Mayor Leslie stated someone would follow up with Mr. Siegel.

Commissioner Deaton confirmed the address as being 924 Buena Vista Avenue.

Mr. Alan Burton, 915 Ocean Shore Boulevard, discussed sacred stewardship. He discussed ReGrow America requesting the Commission reach out to Volusia County Council Member Troy Kent to form a partnership for ReGrow Volusia.

Mr. G.G. Galloway, 1305 Oak Forest, reviewed the importance of speakers providing their names and addresses when addressing the Commission during the City Commission meetings.

Mr. Anthony Conforti, no address provided, requested the Commission re-open his application from past Commission meetings. He referred to an allowance within the city's code, noting the similarities with his application.

Commissioner Sargent stated he and Commissioner Deaton were unable to re-open the application due to their vote in favor, during his application's hearing.

Ms. Ann-Margret Emery stated Mr. Conforti should discuss his application with the Planning Department staff.

Mr. D.W. Lewis, no address provided, stated he was a general contractor, questioned why an address was needed, and shared information regarding permitting laws and ability to move.

6. APPROVAL OF MINUTES

A. Minutes from City Commission meeting - November 4, 2025

Mayor Leslie advised the minutes from the November 4, 2025, City Commission meeting were sent to the Commission for review and posted on the city's website for public viewing. He asked if there were any corrections, additions, or omissions. He stated, hearing no corrections, the minutes would stand approved as presented.

Commissioner Sargent moved, seconded by Commissioner Briley, for approval of the November 4, 2025, City Commission meeting minutes.

Motion passed by voice vote.

7. COMMUNITY REDEVELOPMENT AGENCY

Mayor Leslie advised the following item was a Community Redevelopment item. He explained the City Commission served as the Community Redevelopment Agency (CRA) of the city and must review the item and make a recommendation as the CRA.

Mayor Leslie recessed the City Commission meeting, called the CRA meeting to order, and opened the public hearings at 7:27 p.m.

City Clerk Susan C. Dauderis read by title only:

A. Work Authorization - Fortunato Park Fishing Pier and Gazebo Repair, Design (SEE ITEM 8A)

RESOLUTION NO. 2025-180: A RESOLUTION OF THE CITY COMMISSION, ALSO ACTING AS THE COMMUNITY REDEVELOPMENT AGENCY, OF THE CITY OF ORMOND BEACH, FLORIDA ACCEPTING A PROPOSAL FROM DREDGING & MARINE CONSULTANTS, LLC TO PROVIDE PROFESSIONAL ENGINEERING SERVICES REGARDING THE FORTUNATO PARK PIER AND GAZEBO REPAIR PROJECT; AUTHORIZING THE EXECUTION OF A WORK AUTHORIZATION THERETO; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Tolland, for recommendation of Resolution No. 2025-180, as read by title only.

Mr. Alex Schumann, City Engineer, explained the history of the project and the work needed.

Mayor Leslie questioned the time it would take before construction started; whereby, Mr. Schumann stated the plan was for the construction ready plans completed by March 2026, then staff would apply for a Florida Inland Navigation District (FIND) grant, then construction in 2027.

Commissioner Sargent and Mayor Leslie expressed concerns regarding the timeline as residents were constantly looking for an update on the status.

Mr. Schumann explained the FIND grant applications were due in March and awarded in October every year. He explained staff applied in March for the grant for the engineering services and that staff would apply in March 2026 for the construction aspect of the project.

Commissioner Sargent inquired why the engineering services could not be completed in house; whereby, Mr. Shawn Finley, Assistant City Manager, explained there were no structural engineers on staff with the city.

Mr. Schumann noted the damages were more extensive than 50 percent of the structure.

Mayor Leslie inquired if the damages, being that extensive, required the structure to be brought to current codes; whereby, Mr. Schumann stated that was correct.

Mr. Finley reviewed the importance of the engineering services, noting the state requirements of the permitting process for the project. He stated he understood the concerns regarding the timeline, noting the grant turn around times. He explained if the Commission desired to move forward quicker, staff could look for other ways to fund the project outside of the FIND grants.

Commissioner Tolland inquired about the match of the FIND grant for design and construction; whereby, Mr. Schumann stated the grant was approved for the design for a 50 percent match, noting staff would submit in March 2026 for the construction grant for 50 percent of the funding. She inquired what the cost would be for the construction;

whereby, Mayor Leslie stated it would be based on the results of the bid process.

Call Vote:	Commissioner Tolland	Yes
	Commissioner Sargent	No
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

Mayor Leslie closed the public hearings and reconvened the City Commission meeting at 7:39 p.m.

8. CONSENT AGENDA

Mayor Leslie advised the actions proposed for the items on the Consent Agenda were so stated on the agenda. He asked if any member of the Commission had questions or wished to discuss any items separately.

Commissioner Sargent and Commissioner Tolland requested Items 8A and 8B be pulled from the Consent Agenda.

Commissioner Briley moved, seconded by Commissioner Deaton, for approval of the Consent Agenda, absent Items 8A and 8B.

Call Vote:	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
Carried.	Mayor Leslie	Yes

C. Work Authorization - Ormond Beach Sports Complex New Ballfield

RESOLUTION NO. 2025-182: A RESOLUTION ACCEPTING A PROPOSAL FROM GAI CONSULTANTS, INC. FOR PROFESSIONAL ENGINEERING SERVICES REGARDING DESIGN OF FIELD 4 AT THE ORMOND BEACH SPORTS COMPLEX; AUTHORIZING THE EXECUTION OF A WORK AUTHORIZATION AND PAYMENT THEREFOR; AND SETTING FORTH AN EFFECTIVE DATE.

D. Community Development Block Grant (CDBG) Fiscal Year 2024-25 Amendment

RESOLUTION NO. 2025-183: A RESOLUTION AUTHORIZING THE EXECUTION OF AN AMENDMENT TO THE COMMUNITY DEVELOPMENT BLOCK GRANT SUBRECIPIENT AGREEMENT FOR FISCAL YEAR 2024-2025 BETWEEN THE CITY OF ORMOND BEACH AND THE COUNTY OF VOLUSIA TO ADD THE CONSTRUCTION OF ADA COMPLIANT SIDEWALKS ON THE NORTH AND SOUTH SIDE OF VANDERBILT DRIVE TO THE MILITARY BLVD. SIDEWALK PROJECT AND THE REPLACEMENT OF EIGHT (8) DRIVEWAYS ALONG MILITARY BLVD.; AND SETTING FORTH AN EFFECTIVE DATE.

E. Victims of Crime Act (VOCA) Grant Agreement FY 2025-2026

RESOLUTION NO. 2025-184: A RESOLUTION RATIFYING THE EXECUTION OF AN AGREEMENT WITH THE STATE OF FLORIDA, OFFICE OF THE ATTORNEY GENERAL REGARDING FUNDING FOR THE CITY'S VICTIM'S ADVOCATE

PROGRAM; AUTHORIZING THE EXECUTION OF ALL DOCUMENTS INCIDENTAL THERETO; AND SETTING FORTH AN EFFECTIVE DATE.

F. Acceptance of a Sidewalk Easement - 1405 North US Highway 1, Stor-It

RESOLUTION NO. 2025-185: A RESOLUTION AUTHORIZING THE ACCEPTANCE OF A PUBLIC SIDEWALK EASEMENT DEED OF FIFTEEN (15') FEET IN WIDTH AND APPROXIMATELY 350 LINEAR FEET IN LENGTH FROM STOR-IT SELF STORAGE ORMOND BEACH, LLC, TO PROVIDE A SIDEWALK EASEMENT FOR A PUBLIC SIDEWALK ALONG THE NORTH US HIGHWAY 1 RIGHT-OF-WAY ON PROPERTY LOCATED AT 1405 NORTH U.S. HIGHWAY 1 AND SETTING FORTH AN EFFECTIVE DATE.

G. Electric Utility Easement (FPL) - Hudson Wellfield Expansion

RESOLUTION NO. 2025-186: A RESOLUTION AUTHORIZING THE EXECUTION OF AN EASEMENT IN FAVOR OF FLORIDA POWER & LIGHT COMPANY FOR THE INSTALLATION OF UTILITIES ALONG AIRPORT ROAD AND STATE ROAD 40; AND SETTING FORTH AN EFFECTIVE DATE.

H. **Disposition Item:** Construction & Demolition Franchise Renewal, Samsula Landfill, Inc.

I. **Disposition Item:** Intent To Bid - 2026 Roadway Resurfacing

J. **Disposition Item:** City Manager's Monthly Report, November 2025

City Clerk Susan C. Dauderis read by title only:

A. Work Authorization - Fortunato Park Fishing Pier and Gazebo Repair, Design

RESOLUTION NO. 2025-180: A RESOLUTION OF THE CITY COMMISSION, ALSO ACTING AS THE COMMUNITY REDEVELOPMENT AGENCY, OF THE CITY OF ORMOND BEACH, FLORIDA ACCEPTING A PROPOSAL FROM DREDGING & MARINE CONSULTANTS, LLC TO PROVIDE PROFESSIONAL ENGINEERING SERVICES REGARDING THE FORTUNATO PARK PIER AND GAZEBO REPAIR PROJECT; AUTHORIZING THE EXECUTION OF A WORK AUTHORIZATION THERETO; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Deaton moved, seconded by Commissioner Tolland, for approval of Resolution No. 2025-180, as read by title only.

Commissioner Tolland expressed concerns regarding the timeline.

Commissioner Briley requested staff expedite the process as much as possible.

Call Vote:	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	No
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by title only:

B. Work Authorization - Riviera Park Fishing Pier and Gazebo Repair, Design

RESOLUTION NO. 2025-181: A RESOLUTION ACCEPTING A PROPOSAL FROM DREDGING & MARINE CONSULTANTS, LLC TO PROVIDE PROFESSIONAL ENGINEERING DESIGN SERVICES REGARDING THE RIVIERA PARK PIER AND GAZEBO REPAIR PROJECT; AUTHORIZING THE EXECUTION OF A WORK AUTHORIZATION THERETO; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Deaton moved, seconded by Commissioner Sargent, for approval of Resolution No. 2025-181, as read by title only.

Mayor Leslie inquired if the project was slow due to the FIND grant process; whereby, Mr. Schumann stated that was correct, the grant was applied for, but the city did not receive it for the engineering services. Mr. Schumann explained staff planned to apply for a grant for the construction services in March.

Commissioner Tolland questioned the price of the services for Items 8A and 8B being the same; whereby, Mr. Schumann stated the same services were being completed, noting the designs were different but it would take the same planning and permitting process.

Commissioner Sargent expressed his concerns regarding the timeline of the projects, noting the citizens' concerns he received regularly.

Mayor Leslie voiced concerns regarding the pricing of Items 8A and 8B.

Call Vote:	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	No
	Commissioner Deaton	Yes
Carried.	Mayor Leslie	Yes

There were no further comments on the Consent Agenda.

9. PUBLIC HEARINGS

Mayor Leslie opened the public hearings.

City Clerk Susan C. Dauderis read by legal title only:

A. Land Development Code Amendment - Section 2-42, Design Standards

ORDINANCE NO. 2025-35: AN ORDINANCE AMENDING CHAPTER 2, DISTRICT AND GENERAL REGULATIONS, ARTICLE II, DISTRICT REGULATIONS, SECTION 2-42, DESIGN STANDARDS OF THE CITY OF ORMOND BEACH LAND DEVELOPMENT CODE BUILDING DESIGN STANDARDS TO BE CONSISTENT WITH SECTION 163.3202, FLORIDA STATUTES REGARDING RESIDENTIAL BUILDING DESIGN ELEMENTS; REPEALING ALL INCONSISTENT ORDINANCES OR PARTS THEREOF; PROVIDING FOR SEVERABILITY; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Tolland, for approval of Ordinance No. 2025-35, on first reading, as read by title only.

Mr. Steven Spraker, Planning Director, explained the amendment was to make the city's Land Development Code (LDC) consistent with the state statutes. He explained Homeowner Associations could enact stricter regulations regarding residential design elements if they desired. He stated the Planning Board recommended approval.

Call Vote:	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by legal title only:

B. Land Development Code Amendment - Section 2-50(o), Detached Garages

ORDINANCE NO. 2025-36: AN ORDINANCE AMENDING CHAPTER 1, GENERAL ADMINISTRATION, ARTICLE III, DEFINITIONS AND ACRONYMS, SECTION 1-22, DEFINITION OF TERMS AND WORDS OF THE CITY OF ORMOND BEACH LAND DEVELOPMENT CODE TO AMEND THE PRINCIPAL STRUCTURE DEFINITION AND CHAPTER 2, DISTRICT AND GENERAL REGULATIONS, ARTICLE III, GENERAL REGULATIONS, SECTION 2-50, ACCESSORY USES, SUBSECTION (O) GARAGES, OF THE CITY OF ORMOND BEACH LAND DEVELOPMENT CODE TO AMEND THE MAXIMUM SIZE OF DETACHED GARAGES ALLOWED FOR PROPERTIES TWO (2) ACRES OR GREATER IN SIZE TO ONE HUNDRED PERCENT (100%) OF THE TOTAL SQUARE FOOTAGE OF THE PRINCIPAL STRUCTURE; REPEALING ALL INCONSISTENT ORDINANCES OR PARTS THEREOF; PROVIDING FOR SEVERABILITY; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Sargent, for approval of Ordinance No. 2025-36, on first reading, as read by title only.

Mr. Spraker explained the LDC amendment was presented at the direction of the Commission, reviewing the amendment for the detached garage for properties larger than two acres. He noted the Planning Board recommended approval.

Commissioner Tolland questioned how the amendment was determined and voiced concerns regarding larger homes building the detached garages.

Mr. Spraker stated the 100 percent suggested in the item could be amended to a percentage the Commission desired.

Mayor Leslie clarified the classification of sheds over 150 square feet would be considered garages; whereby, Mr. Spraker stated that was correct. Mayor Leslie voiced concerns with the classification.

Commissioner Briley stated he understood Commissioner Tolland's concerns and explained where the request originated. He indicated he would be comfortable amending the percentage of the square footage to help alleviate concerns.

Commissioner Tolland expressed her concerns; whereby, Commissioner Briley stated under current codes residents could build an attached garage at the size of Commissioner Tolland's concerns.

Mr. Ralph Coates, 733 Santa Fe Avenue, explained he wanted to build a detached garage next to his home of 1891 square feet. He stated he was allowed to build an attached garage and explained the homeowner insurance cost increase that would happen if he did. He requested the Commission approve the item, noting concerns of theft and severe weather in the area.

Commissioner Deaton inquired about the insurance aspect of the detached garage; whereby, Mr. Coates explained if the garage is attached to the home, the homeowners' insurance would need to cover it, noting if the garage was detached, no insurance was required. Commissioner Deaton stated she understood both sides of the item.

Commissioner Sargent stated he would be a yes on the item, noting he did not believe there were many lots over two acres.

Commissioner Briley agreed with Commissioner Sargent, noting his support of the lot size for the item.

Mr. Spraker stated the Commission could amend to any percentage they felt was appropriate.

Mayor Leslie inquired how the item was brought up by the Commission; whereby, Mr. Spraker stated during the Commission's closing comments at a past meeting. Mayor Leslie expressed concerns on the item, noting he would vote no on the item.

Commissioner Deaton asked about the size of the detached garage Mr. Coates was requesting; whereby, Mr. Coates stated it would be 1200 square feet.

Commissioner Briley voiced support of the item.

Commissioner Tolland questioned if the setbacks would change based on the amendment; whereby, Commissioner Briley stated that was accurate. She stated she would support a lower percentage.

Commissioner Deaton inquired about the reclassification of the shed; whereby, Mr. Spraker explained sheds had a smaller setback than the detached garages would be based on the amendment.

Commissioner Tolland inquired why the item was an amendment versus a special exception; whereby, Mr. Spraker stated it did not qualify for a Board of Adjustments and Appeals variance and did not meet the criteria for hardship criteria.

Commissioner Sargent compared large home sizes on similar lots to a detached garage.

Commissioner Deaton suggested amending the allowed percentage from 100 to 75.

Commissioner Sargent moved to amend the item to 75 percent instead of 100; seconded by Commissioner Briley.

Mayor Leslie noted a motion was already on the table and requested the original motion and second be amended accordingly.

Commissioner Briley moved, seconded by Commissioner Sargent, for approval of Ordinance No. 2025-36, as amended to 75 percent of the primary structure, on first reading, as read by title only.

Call Vote:	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
Carried.	Mayor Leslie	No

City Clerk Susan C. Dauderis read by legal title only:

C. First United Methodist Church Special Exception

RESOLUTION NO. 2025-187: A RESOLUTION AUTHORIZING THE EXECUTION AND ISSUANCE OF A SPECIAL EXCEPTION DEVELOPMENT ORDER FOR A HOUSE OF WORSHIP REGARDING “FIRST UNITED METHODIST CHURCH” LOCATED AT 336 SOUTH HALIFAX DRIVE WITHIN THE R-2, SINGLE-FAMILY LOW DENSITY ZONING DISTRICT TO ALLOW FOR THE DEMOLITION OF THE EXISTING GATHERING BUILDING AND CONSTRUCTION OF A NEW GATHERING BUILDING WITH ASSOCIATED SITE IMPROVEMENTS; THE REPEAL AND REPLACEMENT OF RESOLUTION 93-38 IN ITS ENTIRETY; ESTABLISHING CONDITIONS AND EXPIRATION DATE OF APPROVAL; AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Deaton, for approval of Resolution No. 2025-187, as read by title only.

Mr. Spraker reviewed the property zoning and the special exception requested. He provided details on the proposed project and associated improvements. He discussed the history of the project and the concerns brought up during meetings such as the fence and setbacks.

Ms. Jessica Gow, Cobb Cole representative, reviewed the project's history, the proposed building, setbacks, and proposed fencing.

Mayor Leslie inquired about the construction timeline; whereby, Ms. Gow stated 12 to 18 months.

Commissioner Sargent questioned if parking would be affected; whereby, Ms. Gow stated the number of parking spaces would not change and were already above code standards.

Commissioner Briley discussed his history with the property.

Commissioner Tolland inquired about the vinyl fencing; whereby, Ms. Gow stated the masonry walls took up more space, reviewing the landscaping around the perimeter of the property. Commissioner Tolland expressed support of the item, noting concerns of the smaller setbacks. She inquired about the retention ponds; whereby, Ms. Gow stated there were two stormwater retention ponds. She inquired if there was any flooding in the area; whereby, Mr. Finley stated there were no flooding issues, noting the dry retention spots on the property.

Mayor Leslie highlighted the importance of proper stormwater maintenance.

Commissioner Sargent requested native plants be incorporated into the landscaping.

Mr. Scott Culliton, 331 Riverside Drive, expressed concerns regarding the stormwater and aesthetics of the white vinyl fencing. He requested the applicant consider a colored vinyl fence.

Commissioner Sargent inquired if a brown fence was acceptable; whereby, Mr. Culliton stated it was.

Ms. Gow explained the Planning Board preferred a colored vinyl, noting the applicant was agreeable to a colored vinyl such as brown.

Mayor Leslie voiced concerns regarding flooding; whereby, Mr. Sean Meade, Zev Cohen & Associates representative, reviewed the stormwater aspects of the project, including the ponds, pavement, and lift station.

Commissioner Tolland inquired if the retention ponds were dry retention; whereby, Mr. Meade confirmed that was correct. She requested the applicant work with the resident's concern on the fence.

Call Vote:	Commissioner Deaton	Yes
	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
Carried.	Mayor Leslie	Yes

Mayor Leslie closed the public hearings.

10. SECOND READING OF ORDINANCES

City Clerk Susan C. Dauderis read by legal title only:

A. Fiscal Year 2024-2025 Budget Amendments (Second Reading)

ORDINANCE NO. 2025-33: AN ORDINANCE AMENDING THE ANNUAL BUDGET FOR FISCAL YEAR 2024-2025 BY AMENDING THE GENERAL FUND (001); DOWNTOWN REDEVELOPMENT TRUST FUND (104); STORMWATER UTILITY FUND (107); AIRPORT FUND (108); ECONOMIC DEVELOPMENT FUND (110); PENSION CONTRIBUTION PASS THROUGH FUND (113); FINANCING DEBT SERVICE FUND (205); BEACHFRONT PARK BOND FUND (220); CAPITAL IMPROVEMENTS FUND (301); EQUIPMENT RENEWAL & REPLACEMENT FUND (302); PUBLIC SAFETY VEHICLE & EQUIPMENT FUND (305); TRANSPORTATION IMPROVEMENTS FUND (308); FACILITIES RENEWAL & REPLACEMENT FUND

(317); WATER AND WASTEWATER FUND (401); VEHICLE REPLACEMENT FUND (408); RENEWAL & REPLACEMENT FUND (409); WATER SYSTEM IMPACT FEE FUND (434); WASTEWATER SYSTEM IMPACT FEE FUND (435); 2024 WATER & WASTEWATER BOND FUND (446); SOLID WASTE FUND (460) AND THE GENERAL LIABILITY FUND (504); AND SETTING FORTH AN EFFECTIVE DATE.

Commissioner Deaton moved, seconded by Commissioner Sargent, for approval of Ordinance No. 2025-33, on second reading, as read by title only.

Call Vote:	Commissioner Briley	Yes
	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
Carried.	Mayor Leslie	Yes

City Clerk Susan C. Dauderis read by legal title only:

B. General Employees' Pension Ordinance Amendment (Second Reading)

ORDINANCE NO. 2025-34: AN ORDINANCE OF THE CITY OF ORMOND BEACH, FLORIDA, FURTHER AMENDING ARTICLE I, GENERAL EMPLOYEES' PENSION PLAN, OF CHAPTER 16, PENSIONS AND RETIREMENT, OF THE CODE OF ORDINANCES; AMENDING SECTION 16-6, BENEFIT AMOUNTS AND ELIGIBILITY; AMENDING SECTION 16-9, VESTING; PROVIDING FOR A BENEFIT MULTIPLIER FOR CREDITED SERVICE EARNED ON OR AFTER OCTOBER 1, 2025, FOR MEMBERS HIRED ON OR AFTER DECEMBER 19, 2012; PROVIDING FOR SEVERABILITY OF PROVISIONS; REPEALING ALL ORDINANCES IN CONFLICT HEREWITH AND PROVIDING AN EFFECTIVE DATE.

Commissioner Briley moved, seconded by Commissioner Sargent, for approval of Ordinance No. 2025-34, on second reading, as read by title only.

Call Vote:	Commissioner Tolland	Yes
	Commissioner Sargent	Yes
	Commissioner Deaton	Yes
	Commissioner Briley	Yes
Carried.	Mayor Leslie	Yes

11. REPORTS, SUGGESTIONS, REQUESTS

Events, Updates, and Requests

Ms. Joyce Shanahan, City Manager, provided details on upcoming meetings, workshops, events, and city projects.

Commissioner Briley thanked residents for attending and staff for their hard work.

Commissioner Tolland stated Mr. Finley compiled a summary of all the city's stormwater projects and requested he share it individually with the Commission.

Commissioner Sargent requested the information be added to the website; whereby, Mr. Finley stated staff was looking to add all capital project status updates to the website by 2026.

Commissioner Tolland discussed events she attended, provided updates from them, and upcoming events including workshops.

Commissioner Sargent reviewed events he attended. He suggested a punch-list be implemented as he noticed many items such as weeds in a couple areas in the city. He provided a sample resolution regarding the creation of a Technology Advisory Board.

Mayor Leslie inquired if the membership numbers was what Commissioner Sargent wanted in the make-up of the board; whereby, Commissioner Sargent stated he liked the board exactly like it was written in the resolution.

Commissioner Sargent inquired about the timeline for a workshop for the Employee Benefits Broker; whereby, Mayor Leslie questioned Commissioner Sargent's urgency. Commissioner Sargent and Mayor Leslie discussed the history of the RFP.

Ms. Shanahan stated there were many workshops scheduled, noting many were still needing to be scheduled.

Mayor Leslie noted staff was still working on the existing broker plan.

Ms. Shanahan noted there were nine workshops that would be scheduled as quickly as possible, noting staff would work to combine topics or schedule on off-meeting weeks to accommodate.

Commissioner Deaton encouraged residents to help the community where they could.

Mayor Leslie discussed events he attended.

Ms. Shanahan stated Commissioner Briley had a conflict for the January 20, 2026 workshop and inquired if the Commission would be amenable to scheduling a workshop on January 13, 2026; whereby, the entire Commission agreed.

<u>Proposed Letters to Send</u>
Commissioner Tolland requested the Commission consider writing a letter of continued support or a resolution to promote ReGrow Volusia; whereby, the entire Commission agreed.

Ms. Shanahan inquired if the Commission would like the letter brought back before being sent to the Volusia County Council; whereby, Commissioner Tolland confirmed.

Commissioner Tolland stated she received a request from the Friends of Tomoka State Park asking for a letter of support for a grant they were applying for to assist in rebuilding the docks at the state park.

Commissioner Deaton inquired if the letter was to assist with the grant; whereby, Commissioner Tolland stated they were looking for letters of endorsement to submit with the grant, clarifying they were not asking for money.

The entire Commission agreed.

Mayor Leslie inquired if the letter could be brought back before the Commission for approval; whereby, Commissioner Tolland stated that was not needed, she would share the sample letter with Ms. Shanahan, and then Ms. Shanahan could share the sample letter with the other Commissioners.

Mayor Leslie discussed concerns regarding House Bill 145 and suggested the Commission send a letter voicing the concerns.

Ms. Shanahan suggested staff speak with the city's lobbyist to determine who the bill sponsor was and what the rationale behind the creation of it was; whereby, Mayor Leslie agreed.

<u>Aviation Advisory Board</u>
Commissioner Sargent voiced concerns regarding the number of complaints from residents regarding the noise from the flight schools. He suggested adding seats to the Aviation Advisory Board for members of the flight schools.

Commissioner Tolland expressed support of amending the board member composition, noting it would need to be officially amended.

Ms. Shanahan questioned if the Commission wanted the flight schools to be voting members of the board, suggesting staff invite the flight schools to the board meetings.

Commissioner Deaton suggested the flight schools send a representative as a liaison to the board meetings.

Commissioner Sargent stated he was supportive of the representatives' voting.

Ms. Ann-Margret Emery, Deputy City Attorney, suggested a broader member position for the flight schools.

Commissioner Tolland stated staff could invite the schools to a meeting and open a discussion to determine interest.

Mayor Leslie inquired about the benefit to the flight schools for attending a meeting, voicing concerns of representatives not attending due to potential negative feedback from residents. He questioned if the schools were invited in the past.

Ms. Shanahan discussed past meetings and the Federal Aviation Administration regulations. She stated staff was in discussions with the flight schools and upgrading software to track complaints received.

Commissioner Sargent expressed his frustration with the noise and benefit of open dialogue.

Mayor Leslie requested Mr. Steven Lichliter, Airport Manager, to speak on the limitations and noise complaints.

Mr. Lichliter stated the city did not have the authority to govern air traffic. He reviewed some legislative background on airports, and discussed aviation noise concerns.

Mayor Leslie inquired if Mr. Lichliter could invite the flight school representatives to the board meetings; whereby, Mr. Lichliter stated staff would invite them.

Avalon Park
Commissioner Sargent requested a Shade Meeting to discuss Avalon Park.

Ms. Emery stated a Shade Meeting would be very limited in what could be discussed.

Ms. Shanahan stated a Shade Meeting would be needed for the Daytona Beach settlement discussion and a workshop to review the history and all other aspects of Avalon Park.

Commissioner Deaton expressed support for a discussion.

Ms. Emery stated staff would determine the best way to approach the discussions and determine if a Shade Meeting or workshop would work better for the information being requested.

Commissioner Sargent stated he would like to have both types of meetings to fully discuss all aspects of Avalon Park.

Outside Legal Council
Commissioner Sargent expressed concerns regarding the contract with the outside council for labor negotiations and provided suggestions for lowering the costs. He inquired if the Commission was agreeable to changing the way staff handled the labor negotiations.

Ms. Shanahan stated staff needed the legal council as the unions were represented.

Commissioner Sargent questioned if it could be negotiated to where the unions did not maintain legal council, referencing how other municipalities handled their labor negotiations.

Mayor Leslie inquired how many staff the city's legal office had; whereby, Ms. Emery confirmed there were three attorneys. He questioned how many were on staff with other municipalities and noted the city's legal office was currently down one attorney.

Commissioner Tolland asked how the City of Daytona Beach completed their negotiations; whereby, Commissioner Sargent stated the union had a union representative and Human Resources Director, noting the City of Holly Hill was set up similarly.

Commissioner Sargent noted the need for the outside council on other employment-related claims.

Commissioner Deaton stated some municipalities would maintain legal council if the unions reached an impasse.

Commissioner Tolland confirmed she was supportive of the initial negotiations happening without legal council, clarifying if the unions had an attorney present, staff needed to make sure one was there.

Commissioner Sargent stated the current round of negotiations could proceed as they were, noting he was proposing the change for future negotiations.

12. ADJOURNMENT

Mayor Leslie adjourned the meeting at 9:19 PM.

APPROVED: December 2, 2025

BY: ______________________________
Jason Leslie, Mayor

ATTEST:

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Susan Carroll Dauderis,
City Clerk